

STATE OF NEW MEXICO  
COUNTY OF LEA  
FIFTH JUDICIAL DISTRICT

REPUBLICAN PARTY OF NEW MEXICO,  
DAVID GALLEGOS, TIMOTHY JENNINGS,  
DINAH VARGAS, MANUEL GONZALES, JR.,  
BOBBY and DEE ANN KIMBRO, and  
PEARL GARCIA,

Plaintiffs,

v.

Cause No.  
D-506-CV-2022-00041

MAGGIE TOLOUSE OLIVER, in her official capacity as New Mexico Secretary of State, MICHELLE LUJAN GRISHAM, in her official capacity as Governor of New Mexico, HOWIE MORALES, in his official capacity as New Mexico Lieutenant Governor and President of the New Mexico Senate, MIMI STEWART, in her official capacity as President Pro Tempore of the New Mexico Senate, and JAVIER MARTINEZ, in his official capacity as Speaker of the New Mexico House of Representatives,

Defendants.

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**PLAINTIFFS' OPPOSITION TO LEGISLATIVE DEFENDANTS'  
MOTION TO EXCLUDE THE EXPERT TESTIMONY OF SEAN P. TRENDE**

Plaintiffs the Republican Party of New Mexico and a bipartisan group of New Mexico voters (collectively, "Plaintiffs") hereby file this Opposition To Legislative Defendants' Motion To Exclude The Expert Testimony of Sean P. Trende. The expert report submitted by Mr. Trende<sup>1</sup> powerfully shows that SB1 is an egregious partisan gerrymander through *both* independent methods of proof that Justice Kagan endorsed in *Rucho v. Common Cause*, 139 S. Ct. 2484 (2019). *See Grisham v. Van*

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<sup>1</sup> Yesterday, Mr. Trende successfully defended his dissertation for his doctoral program at The Ohio State University. Accordingly, Mr. Trende will obtain his doctoral degree and the title "Doctor" on December 17, 2023. Supplemental Declaration of Sean P. Trende, ¶ 27 (Sept. 26, 2023) ("Trende Suppl. Decl.")

*Soelen*, No.S-1-SC-39481 (N.M. Sept. 22, 2023) (hereinafter “Opinion”). First, Mr. Trende’s report meticulously demonstrates that Senate Bill 1 (“SB1”) is an extremely partisan, near-perfect gerrymander, through a variety of qualitative analyses. Second, using a sophisticated simulation analysis—the same one Mr. Trende used successfully as the lead expert in cases invalidating the gerrymandered maps in New York and Maryland this redistricting cycle—Mr. Trende generated 2,040,000 simulated, partisan-neutral maps, showing that SB1 is an extreme outlier.

Legislative Defendants have no serious answer to Mr. Trende’s independently sufficient qualitative analyses, and while they file their Motion to try to exclude Mr. Trende’s simulation analysis, their arguments fall flat. Legislative Defendants claim that Mr. Trende’s simulations-based conclusions are inadmissible because he did not save the 2,040,000 maps that he generated for purposes of his expert report. But Mr. Trende’s approach of reporting the overall partisan distribution of the simulations, and not analyzing specific maps within that extremely large sample, is just what those trained in his method recommend—including Dr. Kosuke Imai, who pioneered the simulation approach that Mr. Trende uses. In any event, Legislative Defendants’ claimed indignation that they wanted the 2,040,000 maps that Mr. Trende used in assessing the overall partisan distribution of the simulations in his report is now irrelevant because when Mr. Trende re-ran his algorithm, this provided Legislative Defendants with a full set of 2,040,000 maps, and those maps’ partisan distribution leads to the exact same conclusions as Mr. Trende reported from

his first 2,040,000 maps run. So even if Legislative Defendants for some reason wanted to analyze individual maps within the set—contrary to what Dr. Imai recommends would be appropriate—they now have 2,040,000 maps to look at, which maps lead to the exact same conclusion as Mr. Trende articulated in his expert report.

#### STATEMENT

A. Plaintiffs submitted the expert report of Mr. Trende to support their conclusion that the Legislature acted with partisan intent and effect in adopting SB1. *See* Expert Report Of Sean P. Trende (Aug. 11, 2013) (“Trende Rep.”); Opinion at 48. Mr. Trende is a renowned redistricting expert, Trende Rep.1–4 & Ex.1, who was also appointed by the Virginia Supreme Court to serve as a special master for its redistricting process, *id.* at 3–4. Most recently, and most relevant, Mr. Trende has used his simulation analysis in partisan-gerrymandering cases in both New York and Maryland, *id.* at 8, and that simulation analysis served as key evidence supporting invalidation of those maps as partisan gerrymanders, *Harkenrider v. Hochul*, 197 N.E.3d 437, 443, 453 (N.Y. 2022); *Szeliga v. Lamone*, No.C-02-CV-21-001816, 2022 WL 2132194, at \*1, \*29–33, \*46 (Anne Arundel Cnty. Md. Cir. Ct. Mar. 25, 2022).

In his report here, Mr. Trende prepared *both* a qualitative-evidence analysis *and* a sophisticated-social-science analysis, which both independently demonstrate that SB1 is an extreme partisan gerrymander. *See* Trende Rep.31–74.

The qualitative-evidence analysis in Mr. Trende’s report shows that SB1 has impermissible partisan effects, just like the qualitative data discussed by Justice Kagan with respect to the challenged Maryland map in *Benisek v. Lamone*, 348 F. Supp. 3d 493, 497–507 (D. Md. 2018), *vacated and remanded sub nom. Rucho*, 139

S. Ct. 2484, the companion case to *Rucho*, 139 S. Ct. at 2518–19 (Kagan, J., dissenting). That is because, with SB1, the Legislature made substantial, partisan shifts of voters between districts, ultimately balancing the Democratic-Party composition in each of the State’s three congressional districts to maximize the Democratic Party’s chance of winning all three districts. Trende.Rep.42 (addressing all three districts, using two different metrics); *id.* at 33–35, 42–43. That is a near-perfect gerrymander because a partisan mapdrawer needs to “rob Peter to pay Paul” to make any one district more Democratic, *id.* at 41; *see also id.* at 14–15, so “the best-case scenario for a [Democratic] gerrymanderer” in New Mexico looking to sweep all congressional races “would be drawing three districts” with a Democratic-party composition of “54.29%,” *id.* at 14 (relying upon 2020 presidential election vote data). Finally, Mr. Trende found that the voter-registration data, Opinion at 46–47, leads to the same conclusion, as SB1 shifted District 2 from being roughly even registration between Republicans and Democrats, to a 13% registration advantage for Democrats, Trende Rep.38.

The sophisticated social-science analysis in Mr. Trende’s report independently confirms that SB1 is an egregious partisan gerrymander. Trende Rep.43–75. Mr. Trende randomly generated one million maps that “incorporate [New Mexico’s] physical and political geography and meet its declared districting criteria, except for partisan gain.” *Rucho*, 139 S. Ct. at 2518 (Kagan, J., dissenting); *see* Trende.Rep.43–44. Mr. Trende instructed the simulation to “respect county subdivisions,” “keep districts modestly compact,” and “keep populations equal.” Trende Rep.44. These

simulations had an average “Gerrymandering Index” of roughly 1.3%. *Id.* at 46. SB1, on the other hand, had a Gerrymandering Index of 6.4%, over four standard deviations from the mean, thereby demonstrating that SB1 is an extreme gerrymander. *Id.* Mr. Trende then prepared an additional million simulated maps that only moved the precincts that the SB1 drafters also moved between districts. *Id.* at 54–60. These simulated maps had an average Gerrymandering Index of 0.62%, whereas SB1 had a Gerrymandering Index of 2.95%, over seven standard deviations from the mean. *Id.* at 54. Finally, Mr. Trende ran three sets of additional simulations of 10,000 maps to confirm his results in various respects. *Id.* at 61–77.

Following Plaintiffs’ production of Mr. Trende’s expert report, Mr. Trende also provided Legislative Defendants with the code he used to produce his simulated maps. Because Mr. Trende, per his “usual practice,” did not save the individual simulated maps, Plaintiffs’ counsel requested, at Legislative Defendants’ counsel’s insistence, that Mr. Trende re-run his simulations so that Plaintiffs could provide Legislative Defendants with the individual maps. Trende Suppl. Decl. ¶ 4. Mr. Trende did so, thus producing an additional 2,040,000 maps for Legislative Defendants. *Id.* Legislative Defendants then scheduled a follow-up deposition, at which Mr. Trende learned that the code that he ran did not replicate the first batch of maps, but rather created a new set of 2,040,000 simulations. *Id.* ¶ 6. Although Mr. Trende inserted a command in his code known as “setting a seed” that normally would ensure that “anyone running the simulations would produce the exact same maps,” *id.* ¶ 4, that “setting a seed did not work for this particular application if a

computer utilized more than 1 processing core,” *id.* ¶ 6. So, in re-running the code, Mr. Trende actually produced to Legislative Defendants a second set of 2,040,000 maps. This second set of maps, unsurprisingly, generate the same partisan distribution as the first set, thereby further confirming Mr. Trende’s conclusions because now 4,080,000 confirm that SB1 is an extreme partisan outlier. *Id.* ¶ 7. This second set of maps also rendered immaterial the fact that Mr. Trende did not save his original set of maps, as the “second set of 2,040,000 simulations also demonstrates that the [challenged map] is an extreme outlier” and “only strengthens the case against the [challenged map].” *Id.* (emphasis omitted), *see also id.* ¶¶ 9–25. Indeed, as Mr. Trende explains, even “had [he] *only* considered the second set of simulations, none of [his] conclusions in this matter would have changed.” *Id.* ¶ 7.

B. Legislative Defendants have now moved to exclude one portion of Mr. Trende’s expert report, namely, Mr. Trende’s sophisticated social-science analysis, based largely upon the fact that Mr. Trende did not save the first set of 2,040,000 maps. Legislative Defs.’ Opposed Mot. To Exclude The Unreliable Simulation-Based Expert Test. Of Sean P. Trende (Sept. 20, 2023) (“Leg.Mot.”).

#### LEGAL STANDARD

Rule 11-702 of the New Mexico Rules of Evidence provides that “[a] witness who is qualified as an expert by knowledge, skill, experience, training, or education may testify in the form of an opinion or otherwise if the expert’s scientific, technical, or other specialized knowledge will help the trier of fact to understand the evidence or to determine a fact in issue.” Rule 11-702 NMRA. Rule 11-702 establishes “three requirements” for expert testimony to be admissible: “(1) that the expert be qualified;

(2) that the testimony be of assistance to the trier of fact; and (3) that the expert's testimony be about scientific, technical, or other specialized knowledge with a reliable basis.” *Acosta v. Shell W. Expl. & Prod., Inc.*, 2016-NMSC-012, ¶ 22, 370 P.3d 761 (quoting *State v. Downey*, 2008-NMSC-061, ¶ 25, 145 N.M. 232, 195 P.3d 1244). The second and third element are at issue here.

Rule 11-702's second prong, “that the testimony be of assistance to the trier of fact,” *id.* (citation omitted), “‘goes primarily to relevance’ as ‘[e]xpert testimony which does not relate to any issue in the case is not relevant and, ergo, non-helpful,’” *id.* ¶ 23 (brackets in original) (quoting *Daubert v. Merrell Dow Pharm., Inc.*, 509 U.S. 579, 591 (1993)). To be relevant, the expert testimony must be “sufficiently tied to the facts of the case,” such that it “will aid the jury in resolving a factual dispute.” *Downey*, 2008-NMSC-061, ¶ 30 (citation omitted). That is, the methodology underlying the expert's opinions must “fit[ ]” the “facts of the case” and any assumptions grounded in the evidentiary record, “thereby prov[ing] what it purports to prove.” *Id.*

Rule 11-702's third element, “that the expert's testimony be about scientific, technical, or other specialized knowledge with a reliable basis,” addresses the reliability of expert testimony, which is also key for the testimony to be helpful to the trier of fact. *Acosta*, 2016-NMSC-012, ¶ 22 (citation omitted); *see also Downey*, 2008-NMSC-061, ¶ 25. A number of factors may be “pertinent to the trial court's determination of whether [ ] scientific evidence is reliable,” including: “(1) whether a theory or technique can be (and has been) tested; (2) whether the theory or technique

has been subjected to peer review and publication; (3) the known potential rate of error in using a particular scientific technique and the existence and maintenance of standards controlling the technique's operation; . . . (4) whether the theory or technique has been generally accepted in the particular scientific field"; and (5) "whether the scientific technique is based upon well-recognized scientific principle and whether it is capable of supporting opinions based upon reasonable probability rather than conjecture." *State v. Anderson*, 1994-NMSC-089, ¶ 15, 118 N.M. 284, 881 P.2d 29 (citation omitted).

## ARGUMENT

### **I. Mr. Trende's Method Of Looking At The Overall Partisanship Distribution Of The Simulated Maps Is Reliable, And Legislative Defendants' Feigned Desire to Look At Individual Maps Within The Simulation Set Is Contrary To The State Of The Art And Irrelevant Because Mr. Trende Gave Them An Additional Set of 2,040,00 Maps That Generates The Exact Same Conclusions**

A. Mr. Trende's sophisticated social-science analysis satisfies each of the three requirements for admissibility under Rule 11-702. First, Mr. Trende is an eminently "qualified" redistricting expert, *Acosta*, 2016-NMSC-012, ¶ 22 (citations omitted), including with respect to simulation analysis that comprises his sophisticated social-science analysis here, as he has presented such analysis in multiple prior partisan-gerrymandering cases, *supra* p.3. Second, Mr. Trende's simulation analysis provides "assistance to" this Court as "the trier of fact," *Acosta*, 2016-NMSC-012, ¶ 22 (citations omitted), as it gives an objective measure of the extreme partisanship of SB1, using the "extreme outlier approach" endorsed by Justice Kagan in her *Rucho* dissent, *Rucho*, 139 S. Ct. at 2518 (Kagan, J., dissenting), without inserting partisan



considerations within his simulations, unlike the simulations of Legislative Defendants' simulation expert, *see* Pls.' Opposed Mot. To Exclude Expert Report And Expert Test. Of Dr. Jowei Chen at 8–14 (Sept. 22, 2023). Finally, Mr. Trende's simulation analysis rests on "scientific, technical, or other specialized knowledge with a reliable basis," *Acosta*, 2016-NMSC-012, ¶ 22 (citations omitted), using a "broadly accepted 'package' in [the program] R called 'redist,' which generates a representative sample of districts," Trende Rep.17 (citing, among other authorities, Cory McCartan & Kosuke Imai, *Sequential Monte Carlo for Sampling Balanced and Compact Redistricting Plans*, *Annals of Applied Stat.*, (forthcoming 2023)).

B. Legislative Defendants argue that Mr. Trende's expert testimony as to his simulation analysis fails the third element of Rule 11-702 because Mr. Trende did not produce the 2,040,000 individual simulated maps underlying his expert report and the code capable of fully replicating those maps.<sup>2</sup> Legislative Defendants' arguments both misunderstand the scientifically appropriate method for analyzing a large set of maps in a simulation analysis and are irrelevant, in any event, because Mr. Trende has produced yet a second set of 2,040,000 maps, which second set leads to the exact same conclusion as the set of maps that Mr. Trende analyzed in his expert report.

Legislative Defendants' objection to Mr. Trende's simulation-based opinions is contrary to the state-of-the-art redistricting simulation methodology that Mr. Trende

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<sup>2</sup> While Legislative Defendants suggest that "there is ample evidence that Mr. Trende is not qualified to render opinions regarding simulation analysis," Leg.Mot.6, their purported bases for this criticism are wrong for the reasons discussed below, *see infra* Part II, and, in any event, they expressly confine their Motion to "the reliability of Mr. Trende's expert opinions because of his decision to destroy the facts and data underlying his opinions," Leg.Mot.6.

employed in preparing his sophisticated social-science analysis. As Mr. Trende explains in his Supplemental Declaration, analysts “who use [the] simulation approach on which [Mr. Trende] relied” do not ordinarily “examine individual maps when performing the analysis,” as the relevant data point is the “overall distribution.” Trende Suppl. Decl. ¶¶ 2–3. The creator of Mr. Trende’s simulation approach, Dr. Imai, has explained this very point, noting that, “[i]n order to use the simulation for evaluation,” *“one should never look at a single or a particular map[ ],” but rather must “look at the distribution of plans.”* *Id.* ¶ 3 (citation omitted) (emphasis added).<sup>3</sup> Mr. Trende, consistent with this state of the art and thus his “usual practice,” “did not save the individual maps.” Trende Suppl. Decl. ¶ 2. Accordingly, Legislative Defendants’ unusual request to see the individual maps that Mr. Trende generated is wholly unnecessary (and, indeed, nonsensical) for the type of analysis that Mr. Trende performed and, moreover, Legislative Defendants do not even try to explain what they would have done with the individual 2,040,000 maps that would have been permissible under Mr. Trende’s state-of-the-art simulation method. *See generally* Leg.Mot.3–5, 6–7.

In any event, even if this Court were to conclude that it was error for Mr. Trende not to save and then produce his first set of 2,040,000 maps, Mr. Trende fully redressed Legislative Defendants’ manufactured concerns by producing a second set of 2,040,000 maps to Legislative Defendants. Trende Suppl. Decl. ¶ 4. This

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<sup>3</sup> Legislative Defendants themselves rely favorably upon Dr. Imai’s scholarship in their Response To Plaintiffs’ Motion To Exclude The Expert Report And Expert Testimony Of Dr. Jowei Chen (Sept. 25, 2023).

second set of 2,040,000 maps has a partisanship distribution that is substantially the same to the simulated maps underlying Mr. Trende’s simulation-based opinions. *Id.* ¶¶ 7, 9–25. For example, for the one-million simulated maps that used the presidential vote share to measure partisanship, Mr. Trende’s expert report noted that 0.11% of the simulated maps had more extreme gerrymandering than the challenged map. *Id.* ¶ 10. That number was the same in the new production. *Id.* For the one-million simulated maps that looked only at those precincts that were swapped between the challenged map and the 2012-2020 plan, Mr. Trende’s expert report noted that the gerrymandering index was “over seven” standard deviations from the mean. *Id.* ¶ 11. That number was 7.170 for the new production. *Id.*; *see also id.* ¶¶ 15–24. A review of the gerrymandering index plot figures produced by the original simulated maps as compared to the new batch similarly shows no material difference in the data generated by these two sets of maps and “leads to precisely the same conclusions as [Mr. Trende] la[id] out in [his expert] report,” *id.* ¶¶ 15–25, namely, that the challenged map is an “outlier” and was likely drawn in “heav[y]” reliance on political considerations, *id.* ¶ 1; *see id.* ¶ 7 (“[H]ad I *only* considered the second set of simulations, none of my conclusions in this matter would have changed[.]”). The second set of maps, if such a set were necessary, thus provides a more than sufficient basis for holding that the simulations underlying Mr. Trende’s expert report were “reliable.” *Acosta*, 2016-NMSC-012, ¶ 22 (citation omitted); *see also Downey*, 2008-NMSC-061, ¶ 25; Rule 11-702 NMRA.

C. For the same reasons, Legislative Defendants' request that this Court exclude Mr. Trende's simulation-based opinions as a punishment for Mr. Trende's decision not to save his initial run of 2,040,000 maps is a nonstarter.

As a threshold matter, Legislative Defendants do not claim that Mr. Trende failed to save the individual maps in order to intentionally keep them from Legislative Defendants; rather, their complaint is merely with Mr. Trende's "usual practice." Trende Suppl. Decl. ¶ 2; *see State v. Chouinard*, 1981-NMSC-096, ¶ 16, 96 N.M. 658, 634 P.2d 680; *Rest. Mgmt. Co. v. Kidde-Fenwal, Inc.*, 1999-NMCA-101, ¶ 13, 127 N.M. 708, 986 P.2d 504. Again, as Mr. Trende has explained, it is his "usual practice" not to save individual maps because "neither [he] nor others who use" the simulation approach "examine individual maps when performing the analysis." Trende Suppl. Decl. ¶ 2. Thus, while Legislative Defendants recognize that evidence exclusion is generally appropriate only where the opposing party has acted "deliberate[ly] or in bad faith," Leg.Mot.8, they do not contend that Mr. Trende acted deliberately here, *Chouinard*, 1981-NMSC-096, ¶¶ 14–16. Legislative Defendants' requested exclusion remedy is thus inappropriate. *See id.*; *Rest. Mgmt. Co.*, 1999-NMCA-101, ¶ 14.

In any event, Legislative Defendants cannot credibly claim that the original batch of simulated maps is "material" to any arguments that they would want to make in this case, including because Mr. Trende produced a second set of maps that does just what his first set of maps do and shows the same results. *See Chouinard*, 1981-NMSC-096, ¶ 16. As Mr. Trende has explained, the individual simulated maps

are not themselves relevant to the simulation analysis under the state-of-art simulation methodology; rather, what matters for purposes of this analysis is the “overall distribution.” *Trende Suppl. Decl.* ¶ 3. But to the extent the individual maps were material to whether Mr. Trende properly performed the analysis in his expert report, Mr. Trende has since provided Legislative Defendants with a set of 2,040,000 simulated maps that lead to all of the same conclusions put forth in Mr. Trende’s expert report. *Id.* ¶ 7. Legislative Defendants do not contend that Mr. Trende’s opinions would be any different had he formed them on the basis of the new production rather than on the original batch of simulated maps—nor could they, given that Mr. Trende’s Supplemental Declaration makes clear that the second set of maps “only strengthens the case against” Senate Bill 1. *Id.* (emphasis omitted).

For similar reasons, Legislative Defendants cannot claim that they have suffered any prejudice from Mr. Trende’s standard practice of not saving the individual maps underlying his expert reports. Mr. Trende’s standard practice has no “effect” on Legislative Defendants’ “ability to defend against Plaintiffs’ claims,” *Rest. Mgmt. Co.*, 1999-NMCA-101, ¶ 15, as, again, only the “overall distribution”—not the individual maps—is relevant to assessing whether Senate Bill 1 is an outlier, *Trende Suppl. Decl.* ¶¶ 2–3, and Legislative Defendants have, in any event, a second set of substantially similar maps in their possession, *id.* ¶¶ 7, 9–14. Thus, while Legislative Defendants assert that Mr. Trende’s usual practice is “profoundly prejudicial,” *Leg.Mot.9*, they do not explain how they are prejudiced, *Trende Suppl. Decl.* ¶¶ 7–14. Further, and contrary to Legislative Defendants’ claim, Mr. Trende

has not “admitted” that Legislative Defendants “would be prejudiced” absent access to the original batch of maps. Leg.Mot.9. Rather, Mr. Trende has confirmed that the new production of simulated maps produces substantially the same results, Trende Suppl. Decl. ¶¶ 9–24, and that his expert opinions would be the same even if he had “only considered the second set of simulations,” *id.* ¶ 7; see *Rest. Mgmt. Co.*, 1999-NMCA-101, ¶ 15; *Choinard*, 1981-NMSC-096, ¶ 16.

## **II. Legislative Defendants’ Remaining Quibbles With Mr. Trende’s Report Provide No Basis For Exclusion**

Legislative Defendants also suggest that Mr. Trende’s simulation-based opinions are unreliable based upon minor inconsistencies between his expert report and his deposition testimony, as well as a mix-up in the computer scripts that Plaintiffs produced to Legislative Defendants. Leg.Mot.3–4. This too is wrong.

Legislative Defendants complain that Mr. Trende’s expert report states that he performed his simulations “at home on a Dell Alienware desktop with an i9 processor,” whereas Mr. Trende later confirmed that he “performed his simulations on a 16-core AMD processor.” *Id.* at 3 (citations omitted). Legislative Defendants do not explain how the type of computer that Mr. Trende used to create his simulations is relevant to whether those simulations are reliable. *See id.* at 3, 6–7. And as Mr. Trende himself explained to Legislative Defendants, this minor inconsistency was “probably a leftover from having done it on a laptop once and forgetting that [he] didn’t get an Intel chip on this, [he] got an AMD chip,” which is “functionally equivalent” to “the i9.” Leg.Mot. Exh. C.15 (Deposition of Sean P. Trende, Vol.2, 153:21–24).

As to Mr. Trende's purported "inconsisten[cies] regarding the number of simulations [he] performed," Legislative Defendants point to only one such inconsistency in Mr. Trende's expert report, which is an obvious "typo." Leg.Mot.3 (citation omitted). Specifically, on page 47 of his expert report, Mr. Trende states that he created "50,000 simulated maps," despite having created one million such maps. Trende.Rep.47. This is a clear typo, and Legislative Defendants' decision to waste this Court's time by bringing it up in a motion is unseemly gamesmanship.

Finally, Legislative Defendants take issue with the fact that Mr. Trende initially produced computer code that was only capable of generating sets of 100,000 maps, rather than 1,000,000 maps. Leg.Mot.3-4. But as Mr. Trende has explained, this is a "trivial" issue "that any beginning coder could address in a matter of seconds," and he did in fact "produce[ ] code with the number of simulations set to 1,000,000 shortly after the deposition." Trende Suppl. Decl.2 n.2. In any event, this complaint is ultimately irrelevant as, again, Legislative Defendants now have access to over two-million additional maps produced with Mr. Trende's code.

### CONCLUSION

This Court should deny Legislative Defendants' Motion To Exclude The Expert Testimony of Sean P. Trende.

Dated: September 26, 2023

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**CERTIFICATE OF SERVICE**

I hereby certify that a true and complete copy of the foregoing will be served on all counsel via the e-filing system.

Dated: September 26, 2023

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MAGGIE TOLOUSE OLIVER, in her official capacity as New Mexico Secretary of State, MICHELLE LUJAN GRISHAM, in her official capacity as Governor of New Mexico, HOWIE MORALES, in his official capacity as New Mexico Lieutenant Governor and President of the New Mexico Senate, MIMI STEWART, in her official capacity as President Pro Tempore of the New Mexico Senate, and JAVIER MARTINEZ, in his official capacity as Speaker of the New Mexico House of Representatives,

Defendants.

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**SUPPLEMENTAL DECLARATION OF SEAN P. TRENDE**

1. In the course of preparing my initial expert report in this matter, I utilized a desktop computer to generate millions of simulated maps. I was able to look at the overall partisanship of these maps and to compare them to the partisanship of the Enacted Map. On this basis, following the approach I and others have used in similar matters, I was able to determine that Enacted Map was an outlier that would be extremely unlikely to have been produced as the result of a drawing process that did not rely heavily on partisan considerations.

2. On August 11, 2023, I produced to Defendants my expert report and the computer code I used to generate the analyses presented in my report. As is my usual practice, I did not save the individual maps. The reason is that neither I nor others who use simulation approach on which I relied typically examine individual maps when performing the analysis. While I may run a small sample set early in the process to make sure that the maps are behaving as expected—that the

underlying shapefile doesn't have missing precinct data or something of that nature—I do not examine maps in the full sample. Doing so would make little sense in the context of how the technique is supposed to work.

3. In fact, Dr. Kosuke Imai, who developed the simulation approach on which I relied, has been emphatic that one should not examine maps individually, but rather should pay attention to the overall distribution. In his previous sworn trial testimony, he stated: “So one thing that’s very important, and I think is incorrect in the Dr. Voss report, is that *one should never look at a single or a particular maps simulated plans* [sic], right? In order to use the simulation for evaluation, you *have to look at the distribution of plans*. So -- in not, like, a one specific plan, but all 10,000 of them.” Trial Tr. 51:1-51:7, *Graham v. Adams*, No. 22-CI-47(Ky. Cir. Ct. Apr. 5, 2022) (testimony of Kosuke Imai) (emphasis added), attached as **Exhibit A**.

4. I was asked by counsel to re-run my simulations and make the results available to counsel for Defendants. I did so, producing precinct assignment files<sup>1</sup> for 2,040,000 maps, which I believed to be the same as the 2,040,000 maps created by the initial simulations. This is because, due to a command I insert in my code known as “setting a seed,” I believed that anyone running the simulations would produce the exact same maps.<sup>2</sup> This is the typical way coders ensure that

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<sup>1</sup> A precinct assignment file gives a number that matches every precinct in an area with a district on a map. It does this for every map that is generated. This is the same way that Dr. Chen produces his maps.

<sup>2</sup> In my deposition of September 6, 2023, counsel for Defendants also raised concerns that the code I produced only created 100,000 maps instead of 1,000,000. It does appear that, at some point after my initial analysis was completed but prior to production, the number of maps produced was reset to 100,000. While I can't recall exactly why I did this, I likely did it during my pre-production review. Before production I will typically restart the computer and then re-run the code to ensure it will still run cleanly after everything is wiped from the computer's memory (e.g., in the environment in which a different analyst would run it). I likely reduced the number of simulations so that this process would be completed faster and forgot to change it back. Regardless, this is a trivial matter that any beginning coder could address in a matter of seconds. I also produced code with the number of simulations set to 1,000,000 shortly after the deposition.

outcomes are fully reproducible, and I have never encountered an application where setting a seed does not result in fully reproducible outcomes before.

5. Counsel for Defendants requested an additional deposition, to take place within 48 hours. I complied and was prepared to answer to the best of my abilities any questions about the process used to generate the maps, the output from that process, or any other questions counsel may have had.

6. Over the course of this deposition, counsel produced documentation that suggested that setting a seed did not work for this particular application if a computer utilized more than 1 processing core. The documentation he showed me suggested that the output might not be “fully” reproducible, but the documentation did not explain what “fully” means in that context. Deposition of Sean P. Trende, Vol.2 at 158:23, 162:22 (discussing deposition exhibits 25 and 26), attached as **Exhibit B**.

7. Examining the output from the produced maps (that is, the second set of 2 million maps produced to counsel) leads to three important conclusions.

- a. *The simulation outcomes are similar, and in the case of larger simulations, nearly identical, to the ones from the initial report.* This is unsurprising. The entire purpose of the simulation exercise is to explore the set of maps that would be produced by neutral mapmakers under a given set of constraints. Just as public opinion polls become more precise as the number of individuals selected increases, so too does the estimate of the distribution of politics-neutral plans become more precise as the number of individuals selected increases. Thus, a reproduced set of 1,000,000 plans should vary very little from run to run.

- b. *The conclusions I would draw from the set of simulations produced to counsel are the same as those found in the Trende Report.* Because the second set of 2,040,000 simulations also demonstrates that the Enacted Map is an extreme outlier, examining these maps in the way that Dr. Imai described above would not lead an expert to different conclusions about the nature of the Enacted Map than those the Trende Report suggests. In fact, had I *only* considered the second set of simulations, none of my conclusions in this matter would have changed.
- c. *This only strengthens the case against the Enacted Map.* The fact that a second run of 2,040,000 maps leads to the same conclusions as the first run of 2,040,000 maps only demonstrates how robust the initial findings are.

8. One way to demonstrate this is to examine the results for the simulation set analyzed in the report and compare them to the results from the simulation set produced to Defendants' counsel.

9. The following table reports the results of simulations that were reported in the initial expert report. It also reports the results from the simulations that were produced to counsel.

<b>Comparison of Report Ensemble Results to Produced Ensemble Results</b>				
Scenario	St. Dev. of GI From Mean		Percent of Plans in Ensemble More Extreme	
	Report	Production	Report	Production
1 million simulations -- POTUS	over 4	4.107	0.11%	0.11%
1 million simulations -- Truncated	over 7	7.170	0.00%	0.00%
10,000 simulations -- Registration	over 3	3.227	1.92%	2.15%
10,000 simulations -- Registration Truncated	Not Reported	4.160	1.20%	0.00%
10,000 simulations -- Citizens' Map	6.67	6.600	0.00%	0.00%

10. As you can see, there is very little difference, if any, between the larger sets, and only slight differences between the smaller sets. For the 1 million simulations using presidential vote share as the measure of partisanship, the report states that the gerrymandering index produced was “over four” standard deviations from the mean. In the production set, the gerrymandering index was 4.107 standard deviations from the mean. In the report set, 0.11% of the maps in the ensemble had more extreme gerrymandering indices than the Enacted Plan; in the production set, the number is the same.

11. Likewise, for the 1 million simulations that examined only those precincts that were swapped between the Enacted Plan and the 2012-2020 plan, the report states that the gerrymandering index produced was “over seven” standard deviations from the mean. In the production set, the gerrymandering index was 7.170 standard deviations from the mean. In the report set, none of the maps in the ensemble had more extreme gerrymandering indices than the Enacted Plan; in the production set, the number is the same.

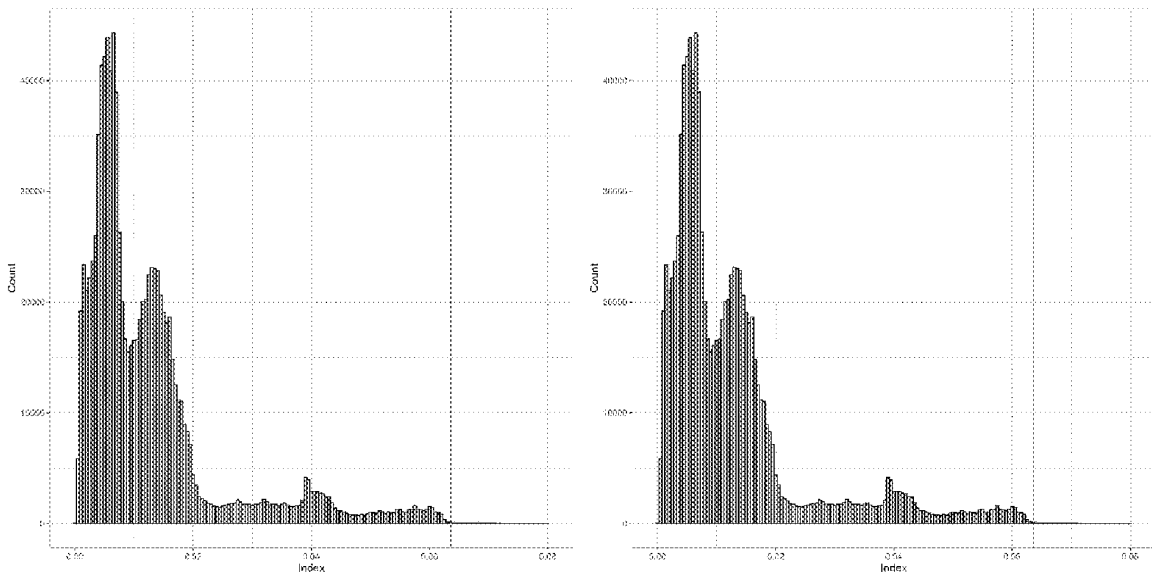
12. The sets of 10,000 simulations show slightly more variation; that is to be expected. (That is why a set of say, 1,000 maps, would not be as reliable as a set of 1,000,000 maps.) But none of the bottom lines change. For the 10,000 simulations examining party registration, the initial report states that the gerrymandering index for the Enacted Map was “over 3” standard deviations from the mean of the ensembles; in the production set, the gerrymandering index of the Enacted Map is 3.227 standard deviations from the mean. The report further concludes that 1.92% of the maps were more extreme than the Enacted Map; the production set concludes that 2.15% of the maps were more extreme than the Enacted Map.

13. Likewise, in the ensemble of truncated maps that were run using registration as a measure of partisan identification, 1.2% of the maps had a gerrymandering index that was more extreme than the Enacted Plan in the report, while none were more extreme in the produced maps.

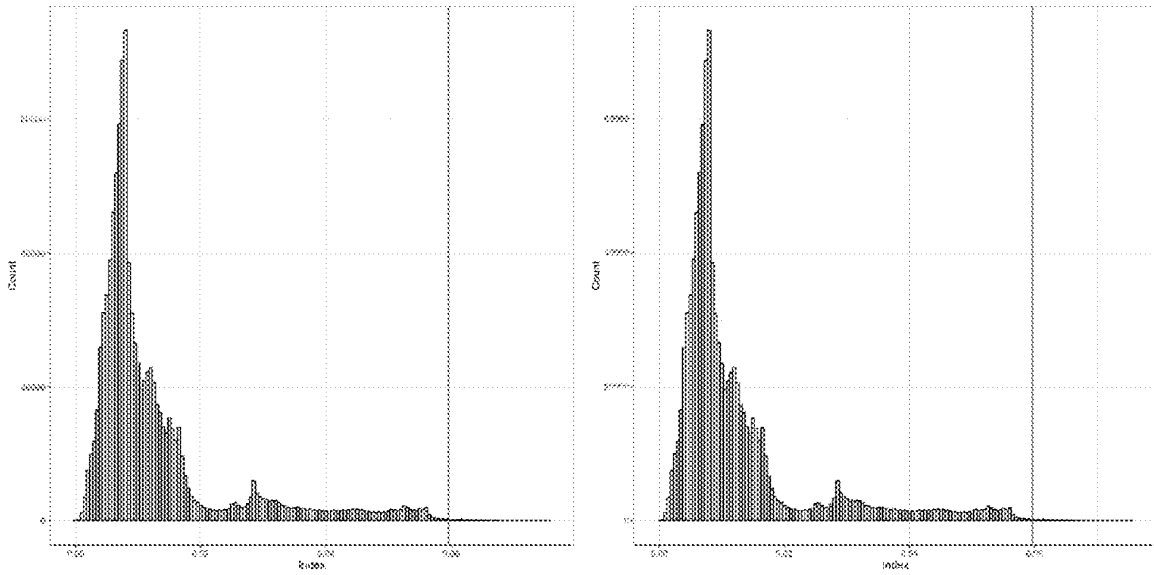
14. Finally, looking only at the precincts that were swapped between Citizen's Plan H and the Enacted Plan, the Enacted Plan had a gerrymandering index that was 6.67 standard deviations from the mean in the report and 6.6 standard deviations from the mean in the produced maps. Neither set had any maps with gerrymandering indices more extreme than the Enacted Map.

15. We can also compare the figures. For simplicity's sake, I will only provide the gerrymandering index plots, since they are effectively summary figures for the dotplots and boxplots.

16. We start with the gerrymandering index plots for the report set and the production set. The report set is on the left, while the production set is on the right.



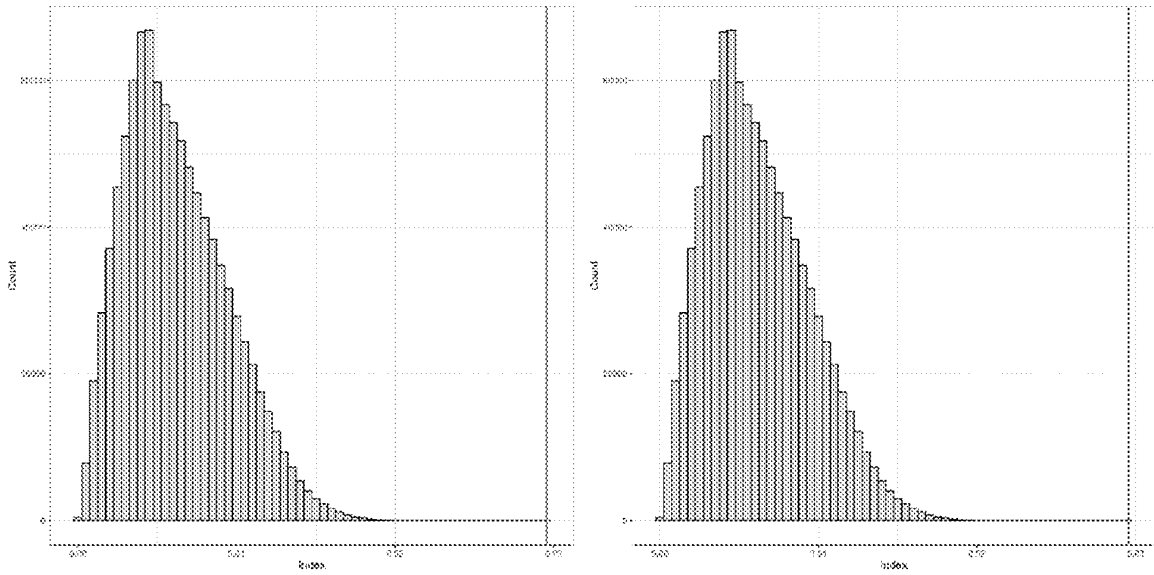
17. Second, we look at the sets using the partisan index as the measure of partisanship.



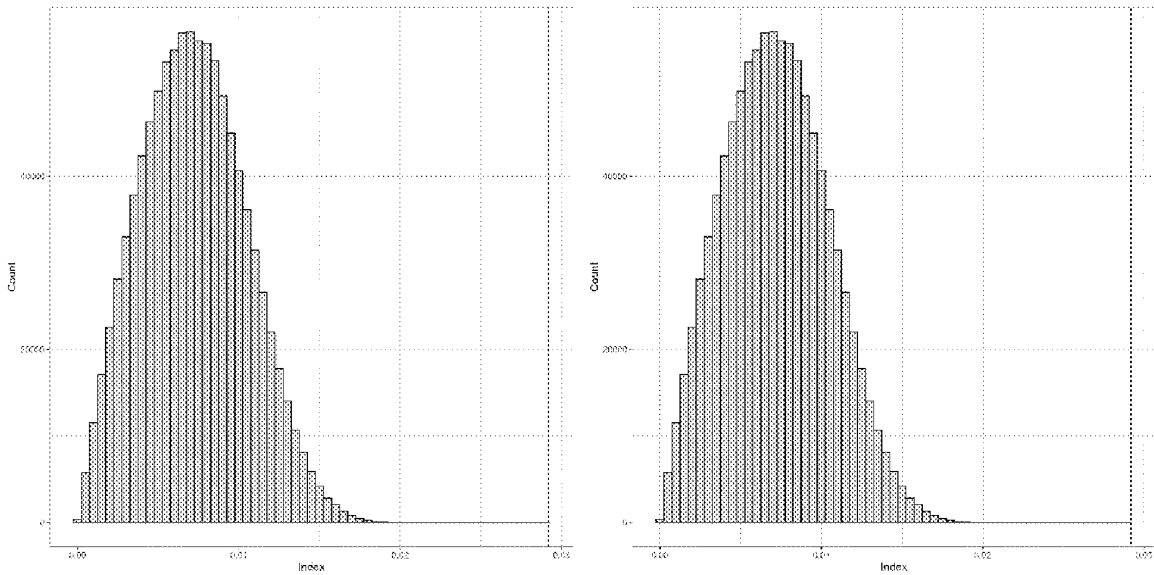
18. In both instances, there are no differences that would be relevant to the research question I was undertaking.

19. Next, I look at the truncated maps—that is, the maps that examined only the precincts that changed between the 2012-2020 map and the Enacted Map. Once again, the image from the report is on the left, while the image from the produced simulations is on the right. There may be slight differences, but they are hard to detect.



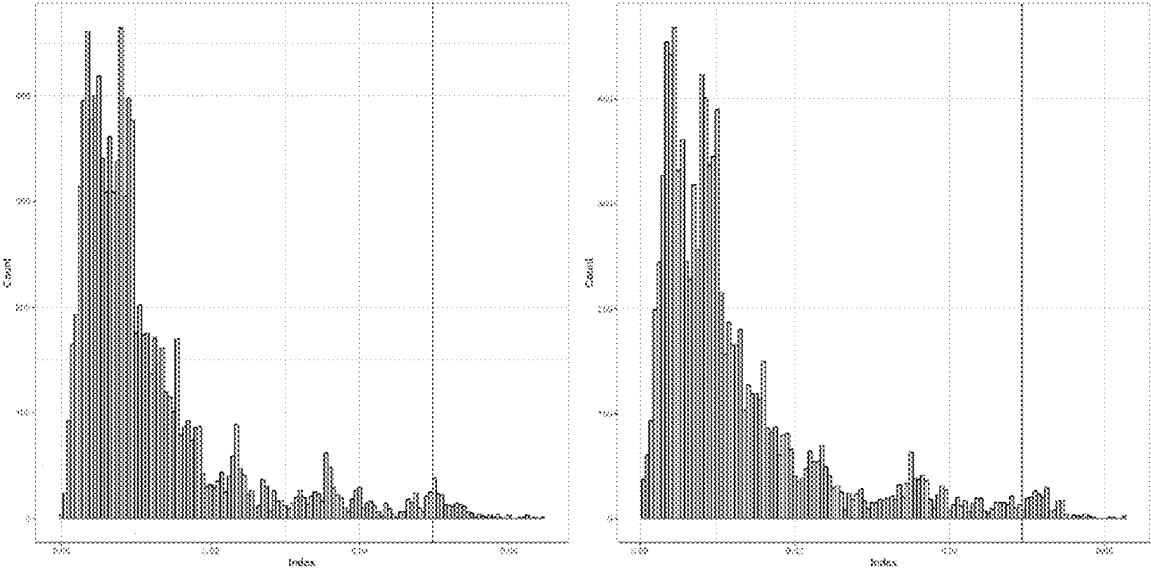


20. These are the images using the partisan index to measure partisanship.

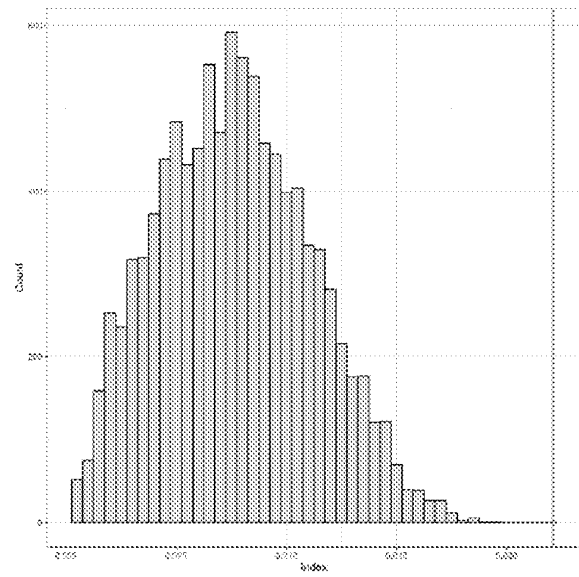
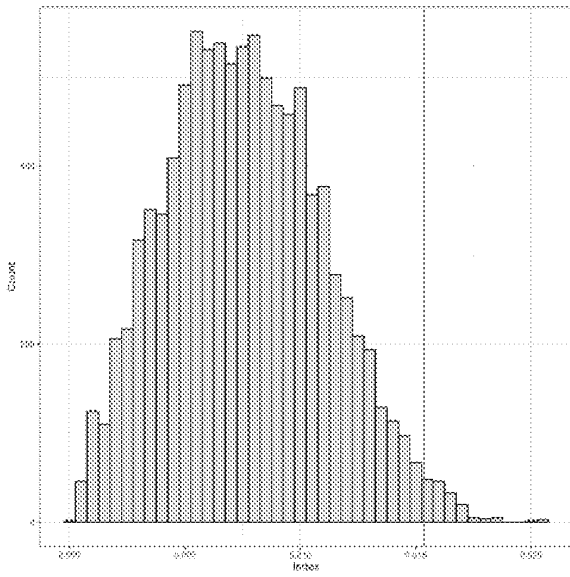


21. The remaining simulation sets involved just 10,000 simulations. Unsurprisingly, the differences, while still modest, are more pronounced. Here, we compare the set of 10,000 simulations run on the full map, using registration as the metric for partisanship. The image from

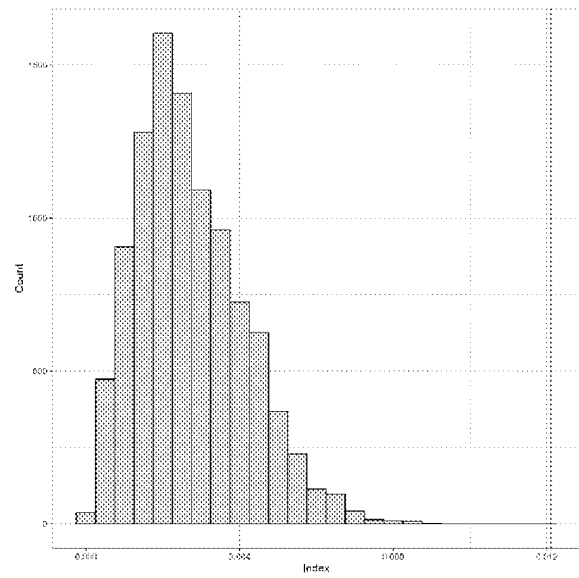
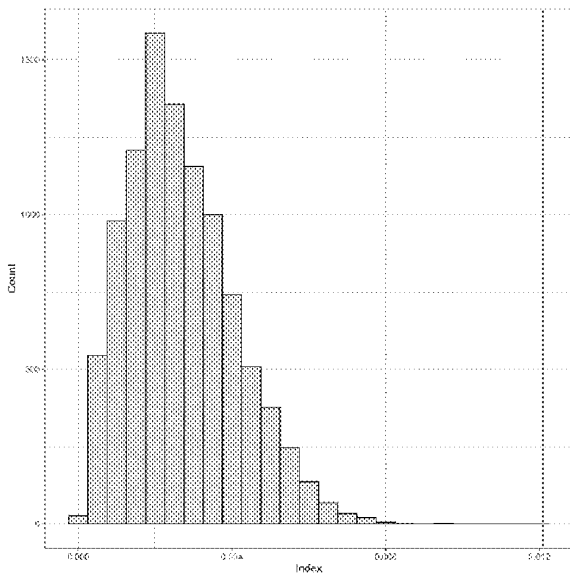
the report is on the left while the image from the production set is on the right. You can see the same “peaks and valleys” beginning to emerge between the sets, demonstrating the stability of the findings between the sets. If left to run for 1,000,000 simulations, those peaks and valleys would become even more stable.



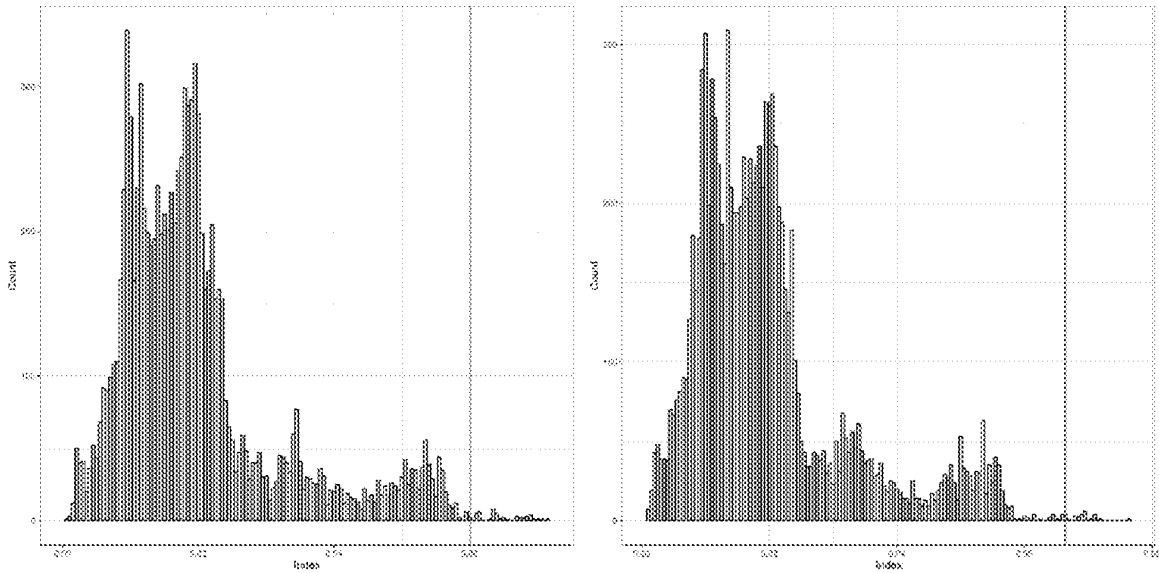
22. Here, we examine the precincts that were exchanged between the 2012-2020 map and the Enacted Map, using registration as the measure of partisanship.



23. Third, we examine the precincts that were swapped between Plan H and the Enacted Plan.



24. Finally, we examine the simulations that were run keeping Indian Reservations intact.



25. Critically, but not surprisingly, an analysis of the production set that Defendants’ counsel received leads to precisely the same conclusions as I lay out in my report. In the simulations with an exceptionally large number of simulations, any potential differences between the production set and the set utilized for the report are insignificant.

26. As stated earlier, the fact that a second run of the simulations produces substantially similar outputs is testimony to the robustness of the simulations and the reliability of my conclusion. Over the course of 4,040,000 maps, with multiple sets of constraints applied, *only a handful* are more extreme than the Enacted Plan.

27. Finally, on September 25, 2023, I successfully defended my dissertation for my doctoral program at The Ohio State University. Accordingly, I will now obtain my doctoral degree and the title “Doctor” on December 17, 2023.

I declare under penalty of perjury under the laws of the State of New Mexico that the foregoing is true and correct. See N.M. R. Civ. P. Dist. Ct.1-011(B).

Dated: September 26, 2023

/s/ Sean P. Trende  
SEAN P. TRENDE

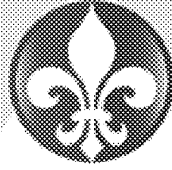
**CERTIFICATE OF SERVICE**

I hereby certify that a true and complete copy of the foregoing will be served on all counsel via the e-filing system.

Dated: September 26, 2023

/s/Carter B. Harrison, IV  
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# EXHIBIT A



**KENTUCKIANA**  
COURT REPORTERS

**CIVIL ACTION NO. 22-CI-47**

**GRAHAM, ET AL.**

**V.**

**ADAMS, ET AL.,**

**TRIAL DAY 1**

**DATE:**

**April 05, 2022**



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1 FRANKLIN CIRCUIT COURT  
2 CIVIL ACTION NO.: 22-CI-47

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5 GRAHAM, ET AL.,  
6 Plaintiffs

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8 V.

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10 ADAMS, ET AL.,  
11 Defendants

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16 TRIAL DAY 1  
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1 PROCEEDINGS

2 JUDGE WINGATE: -- every time you turn around.  
3 I don't remember doing that when I was a youngster.  
4 But, anyway, they like to get up really early. All  
5 right. Now, I thought that we would probably -- you  
6 don't need to do openings or anything. I thought  
7 you'd just go right into your witnesses, and we'd go  
8 from there. Is that all right, Michael?

9 MR. ABATE: (Inaudible), Your Honor.

10 JUDGE WINGATE: Okay. I'll probably call you  
11 all your first names because I know you. Okay? All  
12 right. You can call your first witness.

13 MR. MADDOX: Your Honor?

14 JUDGE WINGATE: Yes.

15 MR. MADDOX: Just two quick housekeeping  
16 measures.

17 JUDGE WINGATE: Sure.

18 MR. MADDOX: So, the first one is, yesterday,  
19 we filed a motion -- or response to the motion to  
20 dismiss. We don't intend to argue that today, but I  
21 wanted you to know that it is in the record.

22 JUDGE WINGATE: Okay.

23 MR. MADDOX: At the end of the proceeding this  
24 week, we would expect to ask for judgment on our  
25 cross claim and counter claim. The second one is,

1 we have prepared a written statement of the joint  
2 stipulation that was reached at the last oral  
3 hearing.

4 JUDGE WINGATE: Okay.

5 MR. MADDOX: So, we would, you know, tender  
6 that to the Court. And we have included in a  
7 binder, for everyone's use, certain printed  
8 materials that we think would be helpful that come  
9 from either the LRC website or the Secretary of  
10 State's website, both of which have been stipulated  
11 as admissible by all parties. I think that's right.  
12 Casey?

13 MS. HINKLE: No objection, right.

14 JUDGE WINGATE: What's your name again?

15 MS. HINKLE: Casey Hinkle, Your Honor.

16 JUDGE WINGATE: I'm sorry?

17 MS. HINKLE: Casey Hinkle.

18 JUDGE WINGATE: Casey. Okay. So, you had  
19 these stipulations written out?

20 MS. HINKLE: I believe --

21 MR. MADDOX: Yes, Your Honor.

22 JUDGE WINGATE: Okay. Let's see what they look  
23 like.

24 MR. MADDOX: And Alex is going to give it to  
25 the Court. We've not yet filed it. We're tendering

1 it here in open court. He's also giving you a  
2 notebook that we've already provided to the  
3 plaintiff's Counsel, that includes relevant  
4 materials from the websites.

5 JUDGE WINGATE: Okay. Can I just do the joint  
6 stipulation as Exhibit 1? Would that be all right  
7 for you-all?

8 MR. MADDOX: That would be that be great.

9 JUDGE WINGATE: Okay. Unless you've got your  
10 --

11 MS. HINKLE: I did pre-mark a couple things,  
12 but that's okay.

13 JUDGE WINGATE: You did? Okay. Well, listen.  
14 If you've pre-marked stuff, let's go with your  
15 pre-marked stuff, and then we'll do this at break --

16 MS. HINKLE: Okay.

17 JUDGE WINGATE: -- in between your case, if  
18 that works. All right. All right. You may begin.

19 MS. HINKLE: Your Honor, similarly, I wanted to  
20 bring your attention. There's a couple of binders  
21 that we put over there as well.

22 JUDGE WINGATE: Is that your binder?

23 MS. HINKLE: It's our binders. Yes. And we --  
24 there's an empty binder for the witness's use, to  
25 keep things organized as he may receive a lot of

1 paper.

2 JUDGE WINGATE: Well, just go back and forth  
3 and take it to them. How's that?

4 MS. HINKLE: That's fine.

5 JUDGE WINGATE: Or you can put your witness  
6 binders on up the witness stand, if you want to go  
7 ahead and do that.

8 MS. HINKLE: Okay. You'd like the witness to  
9 be seated here?

10 JUDGE WINGATE: Yeah. That's where they're  
11 going to be.

12 MS. HINKLE: Okay. Great. Great.

13 JUDGE WINGATE: All right? So, however  
14 you-all want to do it.

15 MS. HINKLE: All right. Well, the --

16 JUDGE WINGATE: I designed this courtroom, so  
17 if you all hate it, it was designed by me. Okay?

18 MR. MADDOX: We love it, Your Honor.

19 JUDGE WINGATE: And if you know it , well, it's  
20 sort of like if you're in a jury trial where you  
21 say, "Voir dire, "Voir dare," you know? And I said,  
22 how do you say that, to one lawyer, one time. And  
23 he said, however you say it is correct, Judge. But,  
24 anyway, it's designed just like the historical  
25 court, and that's -- you know, that's why. All

1 right. You ready to go?

2 MS. HINKLE: Yes, Your Honor.

3 JUDGE WINGATE: All right.

4 MS. HINKLE: The plaintiffs call Dr. Kosuke  
5 Imai.

6 JUDGE WINGATE: Okay.

7 MS. HINKLE: Yes.

8 JUDGE WINGATE: Okay. Please raise your right  
9 hand. Okay? Do you swear or affirm the testimony  
10 you're about to give in this court today is the  
11 truth and nothing but the truth?

12 THE WITNESS: Yes.

13 JUDGE WINGATE: Okay. Now, how do you say your  
14 name again?

15 THE WITNESS: Kosuke Imai.

16 JUDGE WINGATE: Okay. Thank you.

17 THE WITNESS: Thank you.

18 MS. HINKLE: And Your Honor, would you prefer  
19 the witness sit, so that you can see his face, or he  
20 can face the audience? Okay.

21 JUDGE WINGATE: Nope. I'm seeing him on -- I'm  
22 watching him on my monitor.

23 MS. HINKLE: I see. Thank you.

24 DIRECT EXAMINATION

25 BY MS. HINKLE:

1 Q Good morning, Dr. Imai.

2 A Good morning.

3 Q Would you please state your name for the  
4 record?

5 A Kosuke Imai.

6 Q And where do you live, Dr. Imai?

7 A I live in Newton, Massachusetts.

8 Q Okay. And what is your current occupation?

9 A I'm a professor in the department of  
10 government and also in the department of statistics, at  
11 Harvard University.

12 MR. MADDOX: Your Honor, may I interrupt? I'm  
13 having a hard time hearing him. Would you object if  
14 I moved over into the jury box so that I could --

15 JUDGE WINGATE: Nope. Any of you-all need to  
16 move over to the jury box? That's fine.

17 MS. HINKLE: And will you let us know if the  
18 courtroom microphone's not picking him up clearly?

19 JUDGE WINGATE: Yeah. I don't -- he -- you  
20 just have to sort of speak in the microphone.

21 THE WITNESS: Oh, okay.

22 JUDGE WINGATE: The microphone is on, even  
23 though the lights are not there.

24 MS. HINKLE: Okay. Thanks.

25 THE WITNESS: Okay.



1 JUDGE WINGATE: All right.

2 MS. HINKLE: Yeah.

3 JUDGE WINGATE: Who's 18? Which one is 18,  
4 L-E-X 18? She's telling me that you're blocking the  
5 camera. There we go. Is that okay?

6 CLERK: Can Dr. Imai speak really fast?

7 MS. HINKLE: Just to test the microphone.

8 JUDGE WINGATE: Can you say something, so we  
9 can see if the cameras are okay?

10 THE WITNESS: I'm Kosuke Imai.

11 JUDGE WINGATE: That's perfect.

12 COURT REPORTER: Yes.

13 JUDGE WINGATE: All right. Thank you. That's  
14 all. That's all you need to do.

15 MS. HINKLE: Okay.

16 THE WITNESS: Okay.

17 BY MS. HINKLE:

18 Q So, Dr. Imai, you flew in from Newton,  
19 Massachusetts, you said. And you explained that you're  
20 a professor at Harvard; is that right?

21 A Uh-huh. That's right.

22 Q I'm going to ask you a little bit more about  
23 your academic background and qualifications, because  
24 you've been retained as an expert witness for the  
25 plaintiffs in this matter, right?

1 A That's correct.

2 MS. HINKLE: So, Your Honor, if I could  
3 approach the witness?

4 JUDGE WINGATE: Sure.

5 MS. HINKLE: I have Dr. Imai's CV, which he may  
6 want to reference during his testimony. And --

7 JUDGE WINGATE: You got one for me?

8 MS. HINKLE: Your Honor, this is a copy for  
9 you.

10 JUDGE WINGATE: Okay. Thank you.

11 MR. MADDOX: Alex.

12 MS. HINKLE: And Morgan.

13 MR. MADDOX: The plaintiff's -- the plaintiff's  
14 book.

15 MS. HINKLE: You have to use the binder.

16 THE WITNESS: Oh, okay.

17 MS. HINKLE: You can use this binder, if you'd  
18 like, to keep things organized that way.

19 THE WITNESS: All right. Okay. Sure. Yeah.

20 BY MS. HINKLE:

21 Q And we've marked Dr. Imai's CV as Exhibit 1  
22 for identification at this point. Dr. Imai, is this an  
23 accurate and up-to-date CV that you prepared?

24 A Yes. I believe so.

25 Q And does this reflect your academic training

1 **and certain other of your experience?**

2 A Yes. I do. It does.

3 MS. HINKLE: Okay. We would move to introduce  
4 this as Exhibit 1.

5 THE WITNESS: Okay.

6 JUDGE WINGATE: You have any objection to his  
7 CV?

8 MR. MADDOX: No objection, Your Honor.

9 JUDGE WINGATE: Okay. So, ordered.

10 (PLAINTIFF'S EXHIBIT 1 ADMITTED INTO  
11 EVIDENCE)

12 BY MS. HINKLE:

13 Q **And Dr. Imai, can you start by telling us**  
14 **where you did your undergraduate studies?**

15 A I did my undergraduate studies at the  
16 University of Tokyo.

17 Q **And what did you study there? What subjects?**

18 A Major is, you know, liberal arts, which  
19 combines variety of subjects from mathematics to social  
20 sciences of your choice, basically.

21 Q **Okay. And did you continue your studies after**  
22 **that degree?**

23 A That's correct.

24 Q **Where did you study next?**

25 A I did the graduate degree at Harvard.

1 Q And what was the subject matter of that  
2 degree?

3 A So I did study both statistics and political  
4 science. In statistics -- I received master's degree in  
5 statistics and then PhD, subsequently, in political  
6 science.

7 Q And did you have a concentration within those  
8 fields of study?

9 A Yes. I mean, you know, statistics in general  
10 and application of statistics to social science  
11 problems, questions. Sometimes they call political  
12 methodology. It's a statistical methods for political  
13 science.

14 Q And what drew your interest in those topics?  
15 Why did you choose that as your concentration?

16 A Oh, yeah. That's a good question. I was  
17 always interested in mathematics, computer science, you  
18 know, from young age, and -- but I was also interested  
19 in social problems, politics, economics, sociology. So  
20 this is a way to combine my interest in mathematics and  
21 data with the substantive interest in societal problems.

22 Q Okay. Your CV lists various honors and  
23 awards, I think, on pages 2 and 3. One is a recognition  
24 by Clarivate Analytics as a highly-cited researcher. Can  
25 you explain to us what that means?

1           A     Yeah.  So this organization is a premier  
2 organization that keeps track citation counts of  
3 academic journals.  And I was named for -- you know, one  
4 of the few people who had, I think, produced multiple  
5 papers of high citation impact.  So that's -- I've  
6 received that honor for last four years, since such  
7 honor existed.

8           Q     Okay.  And you received a PhD degree from  
9 **Harvard, right?**

10          A     That's correct.

11          Q     **And that was in 2002?**

12          A     Uh-huh -- 2003.  Yes.

13          Q     **Okay.  What did you do, after you received**  
14 **that degree?**

15          A     Yeah.  So I started teaching at Princeton  
16 University.  First as an instructor, and then assistant  
17 professor, associate professor, and then eventually  
18 promoted to professor -- full professor.

19          Q     **And what classes did you teach?**

20          A     Yes.  So I teach, you know, statistics from  
21 undergraduate level to graduate level, mostly targeting  
22 students who are majoring in political science, public  
23 policy, you know, some engineering students who are  
24 interested in social problems as well.  So those are the  
25 subjects that I teach.

1 Q Okay. I saw a reference on your CV to  
2 Princeton's program in, "Statistics and Machine  
3 Learning." Can you describe for us what that is?

4 A Yeah. Sure. As you know, like last ten  
5 years, many universities have invested data science  
6 programs. So, Princeton was also, you know, no  
7 exception. They wanted to build the program that  
8 combines a variety of disciplines from social sciences,  
9 to engineering, and even humanities. So there was an  
10 interdisciplinary program they are building, and I was  
11 program director, trying to coordinate, you know,  
12 variety of educational and other efforts in -- in the  
13 area of data science.

14 Q Thank you. And the position that you had with  
15 Princeton, was that a tenure track position?

16 A Yes. So I started as a tenure track assistant  
17 -- you know, instructor and an assistant professor, and  
18 then promoted to -- associate professor is tenured, and  
19 then full professor is tenured.

20 Q So, you've received tenure at Princeton?

21 A Yes.

22 Q And you, at some point, became a professor at  
23 Harvard University?

24 A Right. That's right. So I was recruited by  
25 Harvard in 2018.

1           **Q     And so you moved there in 2018.  What is your**  
2 **position at Harvard?**

3           A     So I hold the position -- the tenured full  
4 professor position in both government department, which  
5 is the political science department at Harvard, and  
6 statistics department.  And this is actually the first  
7 such joint appointment in the history of Harvard.

8           **Q     And is this a tenured position?**

9           A     Yes.

10          **Q     I saw a reference on your CV to Harvard's,**  
11 **"Institute for Quantitative Social Science."  Can you**  
12 **explain to us what that is?**

13          A     Yeah.  So Institute of Quantitative Social  
14 Science is interdisciplinary institute at Harvard, which  
15 basically brings all the people who studies statistics,  
16 machine learning, computer science, and focusing on  
17 social science problems.  And so, I'm part of that  
18 institute.

19          **Q     Okay.  What is your role with the institute?**

20          A     You know, I'm just a member of the institute.  
21 I actively participate and organize workshops, you know,  
22 advise graduate students, and -- yeah.  I play a variety  
23 of roles there.

24          **Q     And I assume you do research as an academic?**

25          A     Yes.  I do.

1           **Q     What are your main areas of research?**

2           A     Yeah.  So my main areas of research -- there  
3 are two of them.  One is what we call causal inference.  
4 This is studying cause and effects.  And in my case, I  
5 really focus on the cause and effects of public policy,  
6 different programs, government programs, non-government  
7 organizational (phonetic) activities.  The second area  
8 of interest, which is perhaps more relevant for this  
9 case, is computational social science.  So this is the  
10 area where you develop computational algorithms, to  
11 address and study social problems such as redistricting.

12           **Q     And have you published any books in your**  
13 **academic career?**

14           A     Yes.  I have published book with the Princeton  
15 University Press in 2017, I think.  And this is a  
16 textbook for quantitative social science.  So this is  
17 introductory textbook for undergraduate students and  
18 beginning graduate students, who are interested in  
19 studying statistics and machine learning for social  
20 science programs that's been widely, widely used across  
21 major universities, in their teaching curriculum.

22           **Q     And in addition to the textbook, you've also**  
23 **written various articles, Right?**

24           A     Yes.  I have.

25           **Q     And are those listed in your CV?**



1 A Yes. they're all listed in my CV.

2 Q Okay. And are these articles -- have they  
3 been published in journals that are peer reviewed?

4 A Yes. So, I have, I think, more than 30  
5 (phonetic) peer review journal publications.

6 Q Okay. And those, I think, are listed on pages  
7 4 through 9 of your CV; is that right?

8 A Yeah. Yeah. I think so, if you say. Yeah.  
9 That's right.

10 Q Okay. Does Harvard have a society for --  
11 excuse me. Are you familiar with an organization called  
12 the, "Society for Political Methodology"?

13 A Yes. It is -- the Society for Political  
14 Methodology is our international organization. It's a  
15 premier academic society that -- basically, the main --  
16 for the scholars to study using statistics and, you  
17 know, machine learning to study political science,  
18 basically.

19 Q And are you a member of that society?

20 A Yes. I'm a member of the society. And I also  
21 served as the president from 2017 to 2019 of that  
22 society.

23 Q And how did you become president of that  
24 society? Was there an election or something?

25 A Yeah. I was elected as the president.

1 Q And who are the members of that society?

2 A So the members of the society, there are more  
3 than 1,000 academic scholars, basically. Many of them  
4 are based in the United States, but there are many  
5 others who are based in Europe and Asia. So it's an  
6 international organization.

7 Q Thank you. And Dr. Imai, you're here today to  
8 testify about redistricting. I'd like to start just by  
9 generally asking, what type of analysis you used to  
10 analyze the redistricting questions that are presented  
11 by this case?

12 A So I specialize in simulation algorithms. I  
13 have developed several such algorithms in the past. So  
14 I use those algorithms to evaluate redistricting plans.  
15 And that's the type of analysis I have expertise in, and  
16 I - I conducted for this case.

17 Q Okay. And I'd like to ask you to explain, in  
18 a general sense, if you can, how the simulation analysis  
19 works. Do you start with certain inputs?

20 A Yeah. So usually, the -- the goals of  
21 simulation analysis is to evaluate certain  
22 characteristics of the proposed or enacted plan. And to  
23 do that, what the simulation algorithm does is that you  
24 specify a set of inputs. So the inputs include the  
25 data. So data is often come from the census -- the

1 population data. And then, also a set of criteria. So  
2 you might be interested in, you know, a set of legal  
3 criteria. For example, you want the districts to be  
4 continuous or districts to have equal population, you  
5 know, or maybe that you want districts to be compact. So  
6 you will input the data as well as a set of these  
7 criteria. So, that's the choice of analysts. And then,  
8 what the algorithm does is it will generate a  
9 representative set of -- of the plans, the redistricting  
10 plan. So alternative redistricting plans that are  
11 consistent with those criteria you specified, based on  
12 the data you input. So that's basically what the  
13 simulation algorithm does.

14 **Q Okay. And can you talk a little bit more**  
15 **about the criteria or constraints that you feed into the**  
16 **algorithm? Are there certain hard constraints? You**  
17 **know, can you assign weight to them? If you could**  
18 **explain that to the Court, please.**

19 **A Yeah. So that's a good -- a very good**  
20 **question. So there are two types of constraints that**  
21 **you can basically put in. Okay. So the first type is**  
22 **what I -- what I might call hard constraints. So these**  
23 **are the constraints that ensures that every single**  
24 **simulated plan will satisfy. So for example, in my**  
25 **algorithm, I'll put, like, continuity as a hard**

1 constraint. That is, every plan the algorithm simulates  
2 has a continuous district. There's no plan that will  
3 have discontinuous, you know, simulated plan. The other  
4 set of constraints, you can think of it as soft  
5 constraints. So these are the constraints that often  
6 satisfied by the -- by the various degree. So you can  
7 think of like -- a good example of this is, like,  
8 compactness. So compactness is a measure of continuum.  
9 It's not a dichotomy of whether a district is -- at  
10 least, mathematically -- a district is compact or not  
11 compact. There's more compact or less compact. So in  
12 these soft constraints, you basically provide the  
13 different degree of weights. So how much compactness  
14 you want to, you know, impose, relative to some other  
15 constraints.

16 **Q Okay. And can you describe a little more for**  
17 **us what the output of the simulation algorithm is?**

18 **A** Yeah. Simulation algorithms is -- literally,  
19 the output is many maps. And what's very important  
20 about the characteristics of these maps is that they are  
21 representative of the alternative plans that are  
22 consistent with the set of criteria specified. So think  
23 of this as, you know, like a simulated survey sampling,  
24 right? There are many, many districts you could draw  
25 under a set of constraints. It's impossible, actually.

1 Astronomical number. So it's impossible to enumerate  
2 every single possible map. So instead of trying to do  
3 that, because that's computationally impossible, what we  
4 try to do is we'll try to obtain the representative  
5 sample of -- of that set. And that way, we can  
6 characterize what that set will look like by just using  
7 this -- this sample that we obtain. And this is very  
8 similar to surveys. Like, instead of interviewing 200  
9 million American voters, you sample, say, 1,000 people  
10 or 2,000 people. And the reason why do that is because  
11 that sample is representative of the population of  
12 American voters. So we can understand the opinion, for  
13 example, by just analyzing the survey sample.

14 **Q And what are the applications for the**  
15 **simulation algorithm? What can it be used to do?**

16 A Yeah. So the main application of the  
17 simulation algorithm -- redistricting algorithms, is to  
18 evaluate, you know, the characteristic, whether it's a  
19 partisanship or some other -- a partisan bias or some  
20 other characteristic ratio or dimension of the enacted  
21 plan. What's -- yeah. So that's -- that's sort of --  
22 the evaluation is, you know, is the main goal of the  
23 simulation algorithm.

24 **Q Can the simulation algorithm be used to create**  
25 **a map that might be enacted into law?**

1           A     So, no. So my opinion is that the simulation  
2 algorithm is used to evaluate, you know, how biased a  
3 particular map is. But it's not designed to generate  
4 the map that can then -- somebody can -- some state can  
5 take it and then enact it as a map. That's a role for  
6 the policy makers.

7           Q     Okay. And I think you mentioned that the map  
8 can be used to evaluate -- or excuse me -- the algorithm  
9 can be used to evaluate an enacted plan. By what  
10 measures? In other words, what could the algorithm be  
11 used to test for?

12          A     Right. So you can basically -- once you've  
13 obtained the simulated plan, that's representative of  
14 the plans that are consistent with the constraints you  
15 placed, then you can compare that with enacted plan. And  
16 then see whether the enacted plan, you know, for  
17 example, favors a particular party in comparison to the  
18 simulated plan. Right. So, if the enacted plan is  
19 favoring particular party way more than the simulated  
20 plan, you think that there is something beyond the set  
21 of factors you specified that read through that bias.

22          Q     And how long have simulation algorithms been  
23 used to evaluate redistricting plans?

24          A     Yeah. That's a very good question. I think,  
25 in the court -- in academic literature, I've been

1 studying the simulation algorithms for ten years. I was  
2 one of the first academic researchers who really started  
3 developing the Monte Carlo methods, which has these  
4 representativeness (phonetic) characteristics --  
5 mathematical characteristics. But I think that, in the  
6 court, my understanding is that, over the last five, six  
7 years, the simulation algorithms have been used in -- in  
8 a variety of courts across the country.

9 **Q If you know, how were redistricting plans**  
10 **evaluated prior to the innovation of the simulation**  
11 **algorithm approach?**

12 A Yeah. So that's the -- I think the biggest  
13 advantage of the simulation algorithm over traditional  
14 sort of way of evaluating redistricting plans -- by  
15 traditional way, I mean that, usually what researchers  
16 have done in the past is to compute some bias metrics  
17 for the enacted plan, for example. And then you say,  
18 okay, compared to this bias metric -- like, let's  
19 compare this, you know, metric with bias metrics of some  
20 other plans. So those plans may come from  
21 Massachusetts, or New York, or Ohio, or somewhere else.  
22 And compared to those plans, this plan that we are  
23 trying to evaluate is biased. But as you can -- you  
24 know, all probably can tell, such a comparison is  
25 problematic because, well, Kentucky is very different

1 from Massachusetts. I think everybody agrees on that.  
2 And so that, you know, you're not comparing apples and  
3 apples, right? You're really comparing -- you don't  
4 know why some -- whether a particular plan is biased if  
5 you're just comparing that with other state -- plans  
6 from other states. You can do the same thing within the  
7 same state. Like, you can compare it with the previous  
8 plan. But that could also be problematic because rules  
9 can change, or the population could change. So things  
10 could change. And so, you don't -- you're not really  
11 comparing the same thing. So what -- the major  
12 advantage of the simulation algorithm is basically you  
13 use this data -- same data, right -- in my case, 2020  
14 census data -- and same set of rules. right? Same set  
15 of rules that Kentucky requires. And then be able to  
16 generate alternate plans that are consistent with those  
17 data and -- and rules. Instead of comparing with some  
18 other states, some other different rules, or the  
19 previous, you know, plan. So that's the major  
20 advantage. And I think that's why, at least in the  
21 academic circles, this became -- this has become the  
22 dominant method to evaluate the redistricting plans.

23 **Q And are there different types of algorithms**  
24 **that are used?**

25 **A Yes. The different types of algorithm that**



1 are used to do this, they all belong to something called  
2 Monte Carlo methods. So, it's a big family of methods.  
3 It's called Monte Carlo methods. Monte Carlo methods  
4 basically guarantees that there's a mathematical  
5 guarantee for the representativeness of the plans that  
6 you obtain. As I said, it's impossible to enumerate all  
7 plans. So you -- you obtain a, you know, random sample,  
8 a representative plan. They're -- within the Monte  
9 Carlo family, there are two types of algorithms. One is  
10 called Markov chain Monte Carlo. So, Markov chain Monte  
11 Carlo is you start with a particular map, and then we  
12 call this merge and split. So, you randomly pick two  
13 districts that are adjacent to each other and then  
14 split. And then you randomly pick two districts  
15 adjacent to each other, merge them, and split. That's  
16 why it's -- we call merge split. And we repeat this  
17 many, many times to obtain different maps. But it's  
18 done in a way that the resulting -- resulting simulated  
19 plans are actually representative of the population of  
20 the plans you're interested in. The second one is a  
21 Sequential Monte Carlo, or some people prefer SMC. SMC  
22 starts from the blank state -- okay. And then creates  
23 one district at a time -- so you create one district.  
24 You randomly create one district, and then you create  
25 another district, and you create another district until

1 you create all the necessary districts. Okay. So,  
2 instead of starting -- okay. MCMC, you start from the -  
3 - the particular map and then start changing it. The  
4 SMC, you start from the blank state, and then you start  
5 creating the districts. But both are designed to sample  
6 from -- you know, obtain representative sample from the  
7 population of plans that you're interested in. So they  
8 serve the same purpose. It's just the different  
9 techniques to achieve that goal.

10 Q With respect to the MCMC method, the Markov  
11 chain Monte Carlo method that starts from an existing  
12 map, if that's the starting point for the algorithm,  
13 won't that starting point map always look like an  
14 outlier, in any analysis that you do?

15 A No. No. So that's -- well, that's incorrect  
16 in couple ways. So, first, Markov chain Monte Carlo has  
17 a mathematical guarantee that, you know, the -- the  
18 resulting plans are representative. And typically, what  
19 we do is we worry about -- you know, starting with the,  
20 say, enacted plan. The next plan will be different from  
21 enacted plan, but it might be actually very similar  
22 because we're just sort of merging the districts, and  
23 then spreading them in different ways. So what we do is  
24 something called burn-in. We just discard the initial  
25 set of plans -- certain number of plans, so that there

1 is less impact of the initial plan on the resulting --  
2 you know, resulting simulated plans. So this is a --  
3 this type of practice is already established. It's not  
4 like -- Markov chain Monte Carlo has been around for  
5 many decades, and there is an established practice to  
6 make sure that initial plan does not have impact on the  
7 -- on the resulting plans that you obtain.

8 **Q And so, discarding those initial plans that**  
9 **are created is called, "Burn-in"?**

10 A Yeah. It's called burn-in. And we do that --  
11 I do that in my report, the analysis is in my report, as  
12 well.

13 **Q Okay. And are the two different types of**  
14 **algorithms that you've described, Sequential Monte Carlo**  
15 **and then the Markov chain Monte Carlo, are they designed**  
16 **to do different things?**

17 A In theory, they're designed to do the same  
18 thing. Now, in practice, you know, redistricting can --  
19 you know, redistricting case can be quite different from  
20 state to state, like some states are larger. State  
21 House district, we have 100 districts instead of six  
22 districts in the congressional case. So, you know, some  
23 states, there are population centers. And some states  
24 impose complex rules. So depending on the situation,  
25 you want to be able to use different algorithm. And,

1 you know, I can get into more detail of that, but, you  
2 know, based on my experience and expertise, I decide, in  
3 which case -- which algorithm is more appropriate, given  
4 a particular setting that I'm analyzing.

5 **Q And did you use both types of algorithms, for**  
6 **the analysis you did in this case?**

7 A That's right. So for the House districts, I  
8 used the merge split algorithm, which is MCMC algorithm.  
9 And then, for the congressional district, I used  
10 Sequential Monte Carlo.

11 **Q And can you just tell us why you chose to use**  
12 **the MCMC approach for the House map in this situation?**

13 A Yeah. So the House map has 100 districts, as  
14 I mentioned. And then, also, as a part of analysis,  
15 there is the sort of somewhat complicated restrictions  
16 on how the county splits should be -- should be done.  
17 And so these type of, you know, large number of  
18 districts with somewhat complex constraints, the merge  
19 split is -- is a better way of sampling the simulated  
20 plans. For the congressional district, that there's  
21 only six districts. There have to be a small number of  
22 districts. And there are sort of fewer rules that I  
23 needed to impose. And so, for those cases, the  
24 Sequential Monte Carlo is very effective because, unlike  
25 merge split, which sort of sequentially alters the

1 district -- districting plan, you know, SMC spits out a  
2 simulated plan one at a time. So it's -- they're  
3 independent. Like, each one is separately generated. So  
4 it's a more efficient way of obtaining a sample.

5 **Q Have you had any role in developing the**  
6 **methods you've just described for us, the two types of**  
7 **algorithms, as used to evaluate redistricting plans?**

8 A Yeah. So I have, you know, published, you  
9 know, a few articles that develop both type of methods,  
10 MCMC, as well as SMC.

11 **Q And do you use a particular or type of**  
12 **software to effectuate the -- or run the algorithm?**

13 A Yes. So I use the software package called,  
14 "Redis" (phonetic). It's the -- based on the R  
15 programming language, which is one of the popular  
16 statistical programming languages. And this is the  
17 software my collaborators and I have developed over a  
18 few years.

19 **Q And is the Redis software package something**  
20 **that anyone can use?**

21 A Yes. So, one of the things I wanted to do --  
22 and this is part of my academic principle, is to make  
23 the methods available to everyone for free. So the  
24 reason is that it allows other researchers to duplicate  
25 and reproduce my results, which is important for

1 scientific transparency and, you know, improvement. But  
2 also, it allows other policy makers to use this. And  
3 it's all free and open source. So open source means  
4 that the code is available. So anyone can look at the  
5 code that underlies the pack -- algorithm. And, you  
6 know, if there's a mistake, they can point that out. Or  
7 if there is improvement that can be made, they can do  
8 that as well. And so that's -- unlike commercial  
9 software, where the source code is not available. These  
10 are open source, free for download by anyone.

11 **Q And do you do anything to track how much the**  
12 **Redis software package has been used by others?**

13 A All right. So I don't track download counts,  
14 but somebody else does. And so there is a web page that  
15 keeps track of download counts, you know, from several  
16 repository where this software is Housed. And according  
17 to their accounts, there are more than 30,000 times been  
18 -- that software has been downloaded.

19 **Q Are you aware of any other academics or**  
20 **professionals that study redistricting, using these same**  
21 **methodologies that you've innovated and described for**  
22 **the court today?**

23 A Yeah. So I've seen, you know, papers that --  
24 by some other researchers who use this package, as well  
25 as other expert witness in other cases, who use this

1 package.

2 Q And there's something in your CV called the  
3 "Algorithm-Assisted Redistricting Methodology Project,"  
4 which is a mouthful.

5 A Yeah.

6 Q Is that -- what is that organization or  
7 project? And can you describe for us what it does?

8 A Yeah. It's a project that I had, you know, at  
9 Harvard, which basically has a group of graduate  
10 students, undergraduate students who are interested in  
11 using simulation methods to, you know, evaluating  
12 redistricting plans, not only in the United States, but  
13 also in other countries as well. So it's a research  
14 group that -- that I lead.

15 Q And Dr. Imai, do you have any prior experience  
16 serving as an expert witness in litigation matters?

17 A Yes. I served on several cases.

18 Q And are those matters listed at the end of  
19 your CVA? I believe on pages 25 and 26.

20 A Yes. I believe so. Yes.

21 Q And it looks like there's seven cases listed  
22 there, including this one as number seven?

23 A Yep. That's right.

24 Q Did all of those cases involve redistricting  
25 proposals?

1 A That's right.

2 Q And what type of analysis, in general, did you  
3 do in those other cases? Was it -- is it similar to the  
4 simulation analysis you did here?

5 A Yes. I only do simulation analysis. I'm the  
6 simulation guy.

7 Q Okay. So that's the only subject matter or  
8 expertise --

9 A Yeah.

10 Q -- that you've served in?

11 A Yeah. That's my expertise. I feel  
12 comfortable with saying (phonetic) that.

13 Q To your knowledge, have you ever had your  
14 expert report, or your opinions excluded by a court, in  
15 one of these cases?

16 A I'm not aware of that.

17 Q Are you aware of any challenge to your expert  
18 qualifications in any of those cases?

19 A I'm not aware of that,

20 MS. HINKLE: Your Honor, we would offer  
21 Dr. Imai as an expert witness in computational  
22 science, and in particular, so simulation analysis  
23 used to evaluate legislative redistricting  
24 proposals.

25 JUDGE WINGATE: Okay.



1 MS. BECKER: No objection, Judge.

2 JUDGE WINGATE: Okay. So, ordered.

3 BY MS. HINKLE:

4 Q So, Dr. Imai, you've been retained as an  
5 expert witness by the plaintiffs in this case, right?

6 A That's correct.

7 Q And are you being paid for your services?

8 A Yes.

9 Q Is the fee that you're charging for your  
10 services in this case, a standard fee that you charge?

11 A That's correct.

12 Q Does the compensation that you receive in this  
13 case depend in any way on the opinions that you reach?

14 A No.

15 Q I also wanted to ask you, are you registered  
16 to vote in the United States?

17 A No.

18 Q And have you -- often in these disputes,  
19 there's sort of a Democratic Party side and a Republican  
20 Party side in redistricting litigation. Were you  
21 engaged by the Democratic side, in all the cases that  
22 are listed in your CV?

23 A Yeah. Democratic side. Yes. But not  
24 necessarily Democratic Party for all the cases.

25 Q Would you be willing to work for the

1 **Republican side in one of these disputes?**

2 A Sure.

3 **Q Have you ever been asked to do so?**

4 A Yeah. I've been reached out once by -- by a  
5 lawyer representing -- I'm not sure if the Republican  
6 Party or Republican side, but at that time,  
7 unfortunately, I was already engaged by the other side,  
8 so...

9 **Q In the same case?**

10 A Same case, I had to decline.

11 **Q Have you ever turned down an expert engagement**  
12 **due to the political affiliation of the party requesting**  
13 **your services?**

14 A No.

15 **Q Have you ever turned down an expert engagement**  
16 **at all?**

17 A Yes. I have.

18 **Q And can you describe for us the circumstances**  
19 **in that situation?**

20 A Right. So I have, you know, declined one case  
21 I just mentioned, I was already engaged by the other  
22 side. I had to decline. I also declined the engagement  
23 offer from the Democratic side, in cases where I felt  
24 that the case they were trying to make didn't exist.

25 **Q In other words, where there wasn't good**

1 evidence of --

2 A Right. So if I feel that empirical evidence  
3 is not strong enough to support the case they're trying  
4 to make, I don't feel comfortable presenting my, you  
5 know, analysis, so --

6 Q And that's happened before?

7 A That happened before. Yes.

8 Q So when you were retained in this case, what  
9 were you asked to do?

10 A So I was asked to basically, analyze, and  
11 evaluate, enact a plan -- both House and congressional  
12 plan, using simulation operations.

13 Q And did you produce a written report that  
14 reflects your opinions?

15 A Yes. I did.

16 MS. HINKLE: Your Honor, may I approach?

17 JUDGE WINGATE: Yes.

18 Q Dr. Imai, if you could look at this document,  
19 and let me know if that is a accurate copy of your  
20 expert report in this case?

21 A Yes, yes. That's the report I authored.

22 Q And do you adopt the opinions, that are  
23 reflected in that report --

24 A Yes.

25 Q -- as your opinions in this case?

1 MS. HINKLE: I would move to introduce  
2 Dr. Imai's expert report as Exhibit 2.

3 JUDGE WINGATE: Okay. Any objection?

4 MR. MADDOX: No objection, Your Honor.

5 JUDGE WINGATE: Okay. Thank you.

6 (PLAINTIFF'S EXHIBIT 2 ADMITTED INTO  
7 EVIDENCE)

8 BY MS. HINKLE:

9 Q So, Dr. Imai, I'd like to ask you in a little  
10 more detail, what you did to evaluate the plans for this  
11 case. Did you have data, regarding Kentucky's  
12 population that you used for the simulation analysis?

13 A Yes.

14 Q And where did you get that data?

15 A I obtained that from Census Bureau.

16 Q And did you get -- did you use any data,  
17 regarding prior elections for purposes of your analysis?

18 A Yes. I did. So I used 2016 and 2019  
19 statewide elections data.

20 Q And where did you get the elections data that  
21 you used?

22 A So this is called VEST, Voting And Election  
23 Science Team, that their data is hosted at the Harvard  
24 Dataverse. Although, the researchers who run this  
25 effort of collecting the present level data are at the

1 University of Florida and other universities.

2 **Q Did you say it's the, "Voting and Election**  
3 **Science Team"? Is that the source?**

4 A Yeah. Voting -- it's called VEST Voting and  
5 Election Science Team. I think that's the full name.

6 **Q And to your knowledge, is that a widely used**  
7 **source of election status?**

8 A Yes. So this is sort of the go-to source for  
9 academic researchers, and it's available -- publicly  
10 available, and anyone can download that data as well.  
11 Just like the census data that I used.

12 **Q Was the election data that you used available**  
13 **at the precinct level?**

14 A Yes.

15 **Q And with respect to the population data that**  
16 **you obtained from the census, how granular was that**  
17 **data?**

18 A So, census data, you know, the most granular  
19 level is available at the block level. However, because  
20 election data is the, you know, smallest unit for which  
21 election data available is precincts. So normally what  
22 academic researchers do and what I followed, is to  
23 aggregate the census data population data to the  
24 precinct level, and then analyze the precinct level data  
25 sets.

1           **Q     So you mentioned that you used election**  
2 **results from 2016 and 2019 in Kentucky, which races did**  
3 **you use?**

4           A     Okay. So that's a great question. So, 2016,  
5 it was US presidential election and senate election. In  
6 2019, there were six statewide elections I used  
7 governor, lieutenant governor attorney general,  
8 secretary of state, auditor, treasurer, and agricultural  
9 commissioner.

10          **Q     And why did you choose those elections?**

11          A     So these elections are all statewide elections  
12 for which the election data available at the precinct  
13 level, to the best of my knowledge. And the reason why  
14 the academic researchers typically use statewide  
15 elections is because when you do a simulation, you're  
16 trying to generate lots of districts that are obviously  
17 different boundaries from the, you know, district  
18 boundaries that were in previous plan, under which the -  
19 - those elections were held. So if you look at, for  
20 example, like congressional election -- for example,  
21 like congressional election returns or the State House  
22 returns, those are based on the actual, you know,  
23 district boundaries of the previous plans. And what we  
24 want to know is, like, what the partisanship would look  
25 like under different redistricting plan. So to do that,

1 we use the statewide elections where the district  
2 boundaries within the state doesn't exist. So we can  
3 more accurately measure the partisanship of the  
4 districts that are under the simulated plans. So that's  
5 -- you know, that's the general practice.

6 **Q Does the algorithm that you use do anything to**  
7 **predict future election results or voting choices that**  
8 **voters may make?**

9 A No. I think of it as measuring the  
10 partisanship -- partisan lean of each district under,  
11 you know, an active plan, as well as under a simulated  
12 plan. I don't think of this as a forecasting model or  
13 exercise. In fact, you know, those -- those models  
14 would require different type of inputs and statistical  
15 methods to do that. So for me, the -- these past  
16 elections are a way to measure the partisanship and  
17 partisan lean of different districting plans.

18 **Q So does the algorithm just assume that voters**  
19 **will vote the same way they have in these past**  
20 **elections?**

21 A Well, it's more like algorithm will take the  
22 previous election results as a way to measure what the  
23 partisanship of the resulting district will look like.  
24 You know, actually the algorithm itself doesn't use the  
25 partisanship, right? So, it's -- algorithm uses the

1 population. Like, obviously my analysis only based on  
2 population data, cause you don't want to bias the  
3 results in, you know, towards one party or another. And  
4 so the algorithm, itself doesn't use any partisanship  
5 information. But when you evaluate the enacted plan  
6 relative to the simulated plan, we going to measure  
7 partisanship using the past election data. And that's -  
8 - you know, that's what typically is done in this type  
9 of analysis.

10 **Q Okay. So, one of the redistricting plans you**  
11 **evaluated was for the Kentucky State House of**  
12 **Representatives, what type of algorithm did you use to**  
13 **evaluate the House map?**

14 **A Yeah. So this is the House map I used, the**  
15 **Markov chain Monte Carlo. So that's the one that I**  
16 **used, the merge split algorithm.**

17 **Q And you explained to us why you made that**  
18 **choice. Is that choice something that other academics**  
19 **have also made? In other words, is there agreement in**  
20 **your field, that the MCMC type of algorithm, is best**  
21 **suited for something like the House plan?**

22 **A That's a good question. I hate to sort of**  
23 **characterize as a general agreement just because, you**  
24 **know -- you know, America -- US is a federalism, and**  
25 **each state has such a unique set of rules and political**



1 geography. So I think it really, you know, depends on  
2 the set of circumstances you're in and trying to, you  
3 know -- also the goal -- goals of analysis could be  
4 different depending on the case, right? So it could be  
5 House (phonetic) in a gerrymandering case, or it could  
6 be racial gerrymandering case. And different cases  
7 bring different analyses, which may -- based on  
8 different algorithms.

9 **Q Okay. So can you describe for the Court, what**  
10 **criteria you fed into the algorithm for your State House**  
11 **analysis?**

12 **A** Sure. So what's nice about the simulation  
13 algorithms is that it's very transparent, in terms of  
14 inputs. So, you know, you reach the inputs, and they go  
15 in, and the plans come out. So, the set of inputs I  
16 used is basically I told the simulation algorithm to  
17 generate a total of 100 contiguous districts and -- for  
18 the House. And we -- I also set the population  
19 deviation to be plus or minus 5 percent for the House.  
20 So at most 5 percent deviation from the equal population  
21 criteria. And I made sure that the districts are also  
22 reached as compact, as the enacted plan. On average,  
23 based on this sort of set of measures that academics use  
24 to measure compactness, we try to minimize the number of  
25 counties that are being split by the districts. I also

1 made sure that the simulator House plan have fewer  
2 county boundaries that split, in comparison to the  
3 enacted plan on average. They also made sure that the  
4 simulator House plan have fewer districts with more than  
5 two counties, right? So the districts comprised with  
6 more than two counties, in comparison to the enacted  
7 plan. So there are fewer of those. And I also made  
8 sure that the simulated plans have fewer counties with  
9 more than two districts. So some -- another way to  
10 think of this is exactly (phonetic) as a county. And if  
11 there's more than two districts as part of that county,  
12 I try to minimize -- you know, reduce that number of  
13 such counties. And importantly, that I did not use  
14 partisanship or racial information in the -- in the --  
15 in the simulation algorithm.

16 **Q Why didn't you feed the algorithm any partisan**  
17 **criterion?**

18 **A** Right. So the purpose of this analysis is to  
19 evaluate the parts and bias of the enacted plan. So  
20 what you want to do then is to compare that enacted plan  
21 with the alternate plans that are consistent with all  
22 the rules, but, you know, you don't want to partisanship  
23 to generate the biased plans. So I don't use  
24 partisanship when analyzing the partisan bias of the  
25 enacted plan.

1           **Q     And why did you not feed the algorithm any**  
2 **information about the race of voters in Kentucky?**

3           A     Right. So that also depends on the purpose of  
4 the analysis, but use of race can be, you know, biased,  
5 in terms of like racial gerrymandering. And also, that  
6 for some analysis, like in -- you know, depending on the  
7 case, you may consider like, you know, certain type of  
8 majority minority districts, for example, to be created  
9 in certain parts of the state. But in those cases,  
10 you'd have to, you know -- typically the -- there has to  
11 be a VRA claim, and there has to be some minorities that  
12 establishes, you know, where and, you know, the majority  
13 minority districts where that should be located, and  
14 what should be the percentage. So, in this case, I  
15 focused on analysis of partisan bias (Inaudible).

16           **Q     And you made a reference to the VRA, is that**  
17 **the Voting Rights Act?**

18           A     That's right, Voting Rights Act.

19           **Q     Okay. And how many simulated plans did your**  
20 **algorithm generate for the House map?**

21           A     So I basically generated a total of, you know,  
22 10,000 simulated plans for me to analyze.

23           **Q     And you mentioned the technique earlier called**  
24 **burn-in.**

25           A     Right.

1           **Q     Is that something that you used here?**

2           A     That's right. So, you know, in practice, what  
3 you do is you generate more than what you want. So in  
4 this case, I want to generate 10,000. So you generate  
5 more than that. So in my case, I generated 72,000 and  
6 burn-in basically discouraged the initial simulated  
7 plans. I discarded, I think, 1,000 of them for each --  
8 each chain, like the parallel chains that goes in. And  
9 then there's also a technique called thinning, to make  
10 sure that each simulated plan are not too dependent. So  
11 I use that technique too, and this is a very sort of  
12 standard general technique in the MCMC literature, to  
13 obtain the final 10,000 simulated plans.

14           **Q     Okay. Why not use as your set of simulations,**  
15 **the original 72,000? Is there some reason that you need**  
16 **to thin down to 10,000?**

17           A     Right. So -- yeah. So this is, again, like,  
18 a standard practice in MCMC literature, but, you know,  
19 the burn-IN is designed to reduce the impact of the  
20 initial plan. So initial 1,000 plan has been distorted.  
21 And thinning is a way to reduce the dependency of -- of  
22 the plan. And so that's what I did.

23           **Q     And I'd like to get into what your analysis**  
24 **showed, with respect to the Kentucky House plan.**

25           A     Sure.

1 Q And we're going to use some terminology today,  
2 and I want to make sure everyone understands what we  
3 mean. You mentioned before that you applied a criteria  
4 to require the number of county splits to be minimized.  
5 We might call those, "Split counties." Does that mean  
6 that all of your simulated plans have 23 split counties?

7 A Right. So in the -- for the House plan, the  
8 enacted plan actually has 23 counties that are being  
9 split. We could call this split counties and the  
10 simulated plan, all of them also have 23 exact. So in  
11 that sense, you know, simulated plan are equal --

12 Q And is that the minimum number of counties  
13 that need to be split?

14 A I think so. Yeah.

15 Q And you did some further analysis of the 23  
16 counties that were split, right?

17 A That's correct.

18 Q And your report references something called,  
19 "Multi-split counties." Can you just explain how you're  
20 using that term?

21 A Right. So 23 counties that are being split is  
22 the total number of counties that are split in some way,  
23 but you can imagine the county can be split in many  
24 different ways. Like county can split into say two  
25 districts, or county can split into three or four

1 districts. Okay. So instead of just counting how many  
2 -- you know, counting how many counties are being split  
3 you in some way, I looked out father as to exactly how  
4 those counties are being split, so -- yeah.

5 **Q And does figure 1 in your expert report, which**  
6 **is on page 9, does that reflect your analysis of multi-**  
7 **splits?**

8 A Right. So that this is one analysis idea,  
9 which based basically counting the number of counties --  
10 like computing the number of counties that contain more  
11 than two districts. So instead of having one county  
12 split, you know, into two districts, it might split into  
13 three districts or four districts. So lots of splits  
14 within the county. So, figure 1 presents that.

15 **Q And can you describe for us what this figure**  
16 **shows?**

17 A Sure. So figure 1 is -- first, I think you  
18 can look at red line. So this is enacted plan. So  
19 enacted plan have 18 counties, that has more than two  
20 districts. Okay. So under enacted plan, there are 18  
21 counties that are not just splitting into two districts,  
22 but three or four or more. Okay. Under simulated  
23 plans, on average, there are 15 counties. So on  
24 average, three counties or less of such -- such  
25 counties. And, you know, it ranges from 13 to 17.

1 Q Okay. And is this the analysis that informed  
2 your opinion that the House plan unnecessarily splits a  
3 greater number of counties into more than two districts?

4 A That's right. So this figure shows that it's  
5 possible to generate many, many maps and reduce things  
6 (phonetic), so I can even generate more that have a  
7 fewer number of counties that has more than two  
8 districts than -- you know, compared to the enacted  
9 plan.

10 Q Okay. And you also counted the number of  
11 House districts that include all part of more than two  
12 counties.

13 A That's right. Yeah. So that's another way of  
14 thinking about how the counties are being split. You  
15 know, previous one is that look at the county, and then  
16 count how many districts are in the county. Another way  
17 of thinking about it, like, look at the district and  
18 then count how many counties are in the district. And  
19 so, you can count the number of districts that has more  
20 than two -- two counties. And -- yeah --

21 Q Is that analysis shown in figure 2 of your  
22 report, which is on page 10?

23 A Yes. That's correct.

24 Q And can you show us what this analysis  
25 reflects?

1           A     Right. So again, this is similar to figure 1.  
2     So I forgot to mention that these gray bars are  
3     histograms. So it tells you relative (phonetic)  
4     frequency under simulated plants, how often different  
5     number of districts with more than two counties  
6     happened. And so under the enacted plan, there's 31  
7     Districts that has more than two counties, whereas on  
8     the simulated plans, you know, on average, there are 24  
9     such districts, which is basically seven districts fewer  
10    than the enacted plan on average. And, you know, it  
11    ranges from 21 to 30.

12           Q     And is that difference statistically  
13    significant in your view?

14           A     Yes. In fact, now my 10,000 simulated plans  
15    has as many districts or more, with more than two  
16    districts. So in that sense, it's outlier. The enacted  
17    plan is an outlier, has way more districts with more  
18    than two counties than any of the 10,000 simulated  
19    plans.

20           Q     And I think you also looked at the total  
21    number of county splits in the enacted plan compared to  
22    your simulated plans.

23           A     That's correct.

24           Q     And I think that's figure 9 of your report,  
25    right?



1 A Yes.

2 Q Which is on page 22. And can you just for us  
3 what this is quantifying or showing us?

4 A Right. So you know, this is just accounting  
5 for each -- again, it's for each county, you count the  
6 number of districts, and then you add that number up  
7 across all counties in the state. And under enacted  
8 plan, there are 80 such splits. additional splits, more  
9 than necessary. And then this video shows that, on  
10 average, the simulated plan has a fewer additional  
11 county splits.

12 Q Okay. Dr. Imai, are you aware that the  
13 defendants in this case have retained and disclosed some  
14 expert opinions?

15 A Yes.

16 Q And have you had an opportunity to review the  
17 defendant's disclosed experts, which are Sean P. Trende  
18 and Dr. Stephen Voss and his report?

19 A Yes. I have to had a chance to look at their  
20 reports.

21 Q I'm going to ask you now about one of the  
22 critiques of your analysis in Dr. Voss' report. He  
23 claimed that, avoiding multi-splits in your algorithm  
24 that caused urban counties to be carved up, such that  
25 urban centers are represented by more districts.

1 MR. MADDOX: Your Honor, we have a question  
2 about this procedure. Whatever he's about to  
3 testify to has not been disclosed in any prior  
4 report. So this is outside the scope of what has  
5 been disclosed by Dr. Imai, and we think it's  
6 inappropriate.

7 MS. HINKLE: And Your Honor, we would respond  
8 that it's within the scope of his initial opinions.  
9 He's just explaining why critiques that have been  
10 lobbed at his analysis are incorrect, so...

11 JUDGE WINGATE: I agree with you. I think it's  
12 a -- overruled. I think that your Dr. Voss can  
13 critique Imai, and Dr. Imai can critique Dr. Voss.  
14 I think that's fair enough. Okay? Thank you.

15 BY MS. HINKLE:

16 Q Okay. So Dr. Voss asserted that in one of his  
17 maps that he assessed is best for Democrats, that only  
18 had 13 splits, that there were certain cities, Bowling  
19 Green, Owensboro, and Hopkinsville that are split up  
20 excessively, I think, is the assertion. And he actually  
21 said that he saw that across your set of simulated  
22 plans. Did you do anything to evaluate that critique by  
23 Dr. Voss?

24 A Yes.

25 Q And can you describe for us what you did?

1           A     Yean. So one thing that's very important, and  
2 I think is incorrect in the Dr. Voss report, is that one  
3 should never look at a single or a particular maps  
4 simulated plans, right? In order to use the simulation  
5 for evaluation, you have to look at the distribution of  
6 plans. So -- in not, like, a one specific plan, but all  
7 10,000 of them. And to see, you know, in this case, how  
8 often -- if you look at across all 10,000, how often  
9 does a particular city will be being split among them?  
10 So this is very similar to survey something, again,  
11 like, just an example of that. Where, you know, if you  
12 are interested in opinion of American voters and you  
13 sample 1,000 voters, you don't want to just look at one  
14 person who you happen to interview to infer what the  
15 Americans think of a whole. And so it's always  
16 important to look at the, you know, all 10,000 plans and  
17 then see if there's a tendency that imposing these  
18 county split constraints will have some impact on a  
19 particular aspect of the plans you're interested in. And  
20 when I look at Bowling Green, Owensboro --

21           **Q     Hopkinsville --**

22           A     Hopkinsville, the -- basically these three  
23 constraints have no material impact on how often these  
24 cities are being split. So there's no empirical  
25 evidence that shows that these additional constraints

1 have impact on these -- these cities that -- as he  
2 asserts.

3 Q I just want to make clear what you did, make  
4 sure I understood what you said. So you removed the  
5 multi-split constraints that you fed into your  
6 algorithm, and then looked at those three cities,  
7 Bowling Green, Owensboro, and Hopkinsville. And you  
8 observed what? That there was no material change in the  
9 number of splits in those urban centers?

10 A Yeah. And it -- actually, that's exactly what  
11 Dr. Voss did. So Dr. Voss basically took my code and  
12 then removed that particular constraint, and then  
13 actually simulated plans, which I duplicated, I got the  
14 exact same simulated plans. However, he did look at how  
15 often these plans split these cities. He just picked  
16 one map, and then said, look at this map, this map  
17 splits this city many times, this city many times, this  
18 city many times. What I did is took the output of what  
19 he did, and then actually look at how often these 10,000  
20 maps split this city, and this city, this city. And  
21 when I compared that with my initial simulation, which  
22 had a multi-split, you know, constraint, there's no  
23 statistically significant difference. So what that  
24 suggests is that this particular constraint that -- that  
25 -- he removed has no material impact on -- on those

1 splits of those cities. And this is -- you know,  
2 another advantage of simulation algorithm is that  
3 actually you can add a constraint or remove it, and then  
4 figure out whether that has any systematic impact. You  
5 know, the maps you're going to get is going to be  
6 different from the maps you get if you had -- you know,  
7 it's a random algorithm, so it will generate different  
8 maps. But you need to look at, you know, whether these  
9 two sets of maps have different characteristics and  
10 tendencies (phonetic).

11 Q So the algorithm allows you to isolate --

12 A Yeah.

13 Q -- the impact of particular criteria?

14 A Yeah. And Dr. Voss could have done that.

15 Q Did you do any partisan bias analysis of the  
16 enacted House plan?

17 A Yes. I did.

18 Q And what did you do to evaluate that?

19 A Yeah. So I looked at the -- you know, the --  
20 for each district, I look at the parts and view  
21 (phonetic) of that district based on those six elections  
22 that I mentioned. Two elections from 2016 and, you  
23 know, six elections -- statewide elections from the --  
24 2019.

25 Q And I'd like to ask you a little bit about the

1 analysis that's reflected in figure 3 in your report.

2 A Sure.

3 Q Which is on page 11 of the report. And this  
4 is one that we have enlarged, in hopes that the Court,  
5 and everyone else will be able to see it as Dr. Imai  
6 explains for us. What's being shown.

7 MR. ABATE: Right here?

8 MS. HINKLE: Yeah. Thanks.

9 JUDGE WINGATE: Oh, we can see you. You're  
10 good.

11 MS. HINKLE: Okay.

12 BY MS. HINKLE:

13 Q And Dr. Imai, if you'd like to come closer.

14 A Yes.

15 Q So to point things out --

16 JUDGE WINGATE: You can get up here, point to  
17 what you're -- it'll pick you up with her  
18 microphone.

19 THE WITNESS: Yeah. Thank you.

20 MS. HINKLE: And Your Honor, if you could let  
21 us know if you're having any trouble seeing this, we  
22 may move it closer, so that you --

23 JUDGE WINGATE: I can see it.

24 MS. HINKLE: Okay.

25 BY MS. HINKLE:

1 Q Dr. Imai, can you walk us through what's being  
2 depicted here on figure 3?

3 A Okay. So this is a somewhat complicated  
4 figure, but I'll try to explain. So what I did is, for  
5 each plan, I ordered districts by Democratic vote share.  
6 So from the least Democratic district to the most  
7 Democratic district -- you know, 100 districts of them.  
8 And first I wanted to sort of ignore --

9 JUDGE WINGATE: Let me ask you this, are you  
10 doing registration? Is that how you get this?

11 THE WITNESS: Yeah. That's a very good  
12 question. So it's based on the vote share --  
13 average vote share across the past elections, so --

14 JUDGE WINGATE: Okay. So you're not just doing  
15 Democratic registration, you're doing voting  
16 patterns?

17 THE WITNESS: Voting patterns. Yes. Exactly,  
18 right at the precinct level. So because it's  
19 measured at the precinct level, I can aggregate to  
20 the district level to know whether a particular  
21 district has, you know, 40 percent of Democratic  
22 vote share versus, you know, 60 percent Republican  
23 vote share, on average, across the past elections  
24 for which I have data. Okay. So first I wanted to  
25 know what these funny boxes and then focus on these

1 red dots. So these red dots are basically enacted  
2 (phonetic) plan. In the House, there are 100  
3 districts, so five (phonetic) to 100 of their dots,  
4 nobody can't see anything. So, I focus on  
5 competitive districts that are closest to 50/50,  
6 prime (phonetic), which is the dotted line. So, all  
7 this --

8 Q Dr. Imai, sorry to interrupt. I just want to  
9 clarify one thing. There's reference to district  
10 numbers along the bottom of this graph. Are those the  
11 districts of the State House Representative districts?

12 A Yes. Yeah. So these numbers are not the  
13 particular district number. It's a 73rd and most  
14 Democratic, you know, the -- so the higher -- higher,  
15 the number is more Democratic it is, and lower the  
16 number is, the least Democratic. So, D1 would be the  
17 least Democratic district D100 would be the most  
18 Democratic district. And I'm focusing on from 73 to the  
19 84 that are closest to, you know, its most competitive  
20 district based on the past election results. So what  
21 you see first is these red dots. And then on the y-  
22 axis, you see the Democratic vote share. So anything  
23 below the 50 percent is Republican leaning and anything  
24 above the 50 percent is Democratic leaning. And what  
25 you see for these -- these dots are enacted plan. So,



1 for example, you know, the 77th District, based on the  
2 order by Democratic vote share on the enacted plan, the  
3 vote share is about -- Democratic vote share is about  
4 47.5 percent -- point. And so one thing I wanted to  
5 notice is the pattern. Okay. So below 50 percent, you  
6 see these red dots -- you know, sort of flat --  
7 flattened here, and then there's a big gap, about 2.6  
8 percentage point, going from this particular 79th  
9 District, the older district, to the 80th District.  
10 Which now closest like Democratic -- you know, these  
11 districts are Democratic-leaning, because it's about 50  
12 percent. Okay. So what this -- what this shows is that  
13 for the Democratic-leaning districts, these four  
14 districts remains particularly -- relatively  
15 competitive, close to 50 percent. And yet, the  
16 Republican-leaning districts tend to be far away from  
17 the 50 percent. Okay. So tends to be more safe. In  
18 fact, this district that's the closest to 50 percent is  
19 -- it's right in the middle, 48 percent. So this would  
20 be considered as relatively safe Republican district.  
21 Okay. So, --

22 JUDGE WINGATE: Casey, could he -- just, this  
23 district, was that D 79?

24 THE WITNESS: Yes. D79. That's right.

25 MS. HINKLE: That's right. Yeah.

1 JUDGE WINGATE: Yeah.

2 BY MS. HINKLE:

3 A And this jump, going from the D79 to D80, this  
4 big jump is in the academic literature considered --  
5 called this type of pattern as signature of  
6 gerrymandering, because basically the close Republican-  
7 leaning districts in this case are made -- made safer,  
8 whereas the close Democratic-leaning districts are made  
9 to be competitive. Now, what I did then, is to compare  
10 this with a simulated pattern (phonetic). Okay. So,  
11 not only just sort of seeing this pattern, which is --  
12 you know, it's often called the signature of  
13 gerrymandering in the literature, I want to know whether  
14 this is unusual. Like, I want to know whether a  
15 simulated plan also have this pattern. Okay. Well,  
16 simulated pattern, because there's 10,000 plans, I have  
17 this box spot. So box spot basically shows that this  
18 box contains 50 percent of simulated plan, so 5,000 of  
19 them out of 10,000. And then these lines, which called  
20 whiskers, are called typical range -- typical range of  
21 simulated plan. Okay. And this is actually median. And  
22 what you see is that simulated plan has no gap, right?  
23 It's very smoothly shift -- changing, in terms of vote  
24 (phonetic) share, from, you know, 73 to 84. And there's  
25 no, you know, jump anywhere. In fact, these two

1 districts -- or maybe even these three districts, 78,  
2 79, 80, they tend to be Democratic-leaning on average,  
3 whereas in under enacted plan, these are safe Republican  
4 seats. So what this comparison shows -- and then if you  
5 look at the Democratic-leaning districts that are very  
6 close to 50 percent, you see that these, under enacted  
7 plan, this is much closer to the -- to the 50 percent  
8 line compared to the simulated plan. So, what this  
9 shows is, you know, under enacted plan, Democratic-  
10 leaning districts are being made competitive -- more  
11 competitive than the simulation would show otherwise --  
12 would show. And the Republican-leaning districts are  
13 being made safer, relative to the simulated plan.

14 **Q Do you draw any conclusions from the data**  
15 **that's reflected on figure 3?**

16 A Right. So this figure shows the evidence of  
17 partisan gerrymandering. Favoring the Republican Party,  
18 by making Republican-leaning districts safer, and making  
19 the Democratic-leaning districts more competitive than -  
20 - compared to simulated plans.

21 **Q And Dr. Imai, can you comment on the strength**  
22 **of that conclusion or opinion?**

23 A Right. So in, you know, if you think of the  
24 statistical outliers -- like these are statistical  
25 outliers, right, beyond these -- you know, typical range

1 that you might -- you know, typical simulated plan  
2 range. And what you see is that not only just the one  
3 district, but the pattern of several districts that are  
4 being made safer than the -- the simulated plan would  
5 indicate. And again -- here again, it's all of these  
6 four districts are being made more competitive in  
7 comparison to the simulated plan. So this pattern as a  
8 whole -- so I, you know, as a statistician, I don't want  
9 to just -- put all my basket -- all my eggs in one  
10 basket, but if you look at the multiple districts, you  
11 see the pattern of partisan gerrymandering.

12 MR. MADDOX: I'm sorry, can you -- if you look  
13 at which districts? Marginal -- did you say  
14 marginal?

15 THE WITNESS: If you look at these districts  
16 that are, you know, closer to the 50 percent.

17 MR. MADDOX: I really -- I just didn't  
18 understand the word.

19 JUDGE WINGATE: Multiple. Multiple.

20 THE WITNESS: Oh, multiple.

21 MR. MADDOX: Multiple. Thank you.

22 THE WITNESS: Yeah.

23 BY MS. HINKLE:

24 Q And Dr. Imai, is -- the opinion that you just  
25 described, is that dependent on your observations about

1 the enacted plan having more counties with multi-splits  
2 than the simulated plans, or are those separate  
3 opinions?

4 A Not -- yeah. They're separate opinions. You  
5 know, they're obviously related, but they're separate  
6 opinions.

7 Q And this analysis is -- reflects your  
8 evaluation of Kentucky as a whole, right? All 100  
9 districts?

10 A Right. Focusing on -- you know, relatively  
11 competitive districts where you know -- that  
12 redistricting could make a difference.

13 Q Did you do any local analysis of partisan bias  
14 in the House map?

15 A Yes. I did.

16 MS. HINKLE: Wonder if I might want to take  
17 this down?

18 JUDGE WINGATE: Yes. So let me ask one more  
19 question. These are 12 -- are these 12 specific  
20 districts that are the closest to being competitive  
21 without the --

22 THE WITNESS: That's correct. You know, under  
23 the enacted plan, those are specific districts that  
24 are close to, you know, competitive districts, as  
25 you -- you said. Under simulated plans, they're not

1 necessarily the same districts, because it's a  
2 different plans, so the most competitive district  
3 may not be in the same location. It could be at  
4 different parts of the state, but it tells you how  
5 the competitive district fare, in terms of  
6 partisanship in comparison between the enacted plan  
7 and the simulated plan.

8 JUDGE WINGATE: Good.

9 THE WITNESS: And -- yeah, that's the analysis.  
10 And this is -- under the standard analysis the  
11 academic researchers do when evaluating the partisan  
12 bias of the enacted plan.

13 BY MS. HINKLE:

14 Q You mentioned a term in your testimony about  
15 figure 4 called, "The signature of gerrymandering," is  
16 that an accepted term in academic literature?

17 A It's a term that has been published, not by  
18 myself, other researchers in -- in the article and the  
19 (Inaudible) journal.

20 Q And it's commonly understood to refer to what  
21 you've --

22 MR. MADDOX: Objection, Your Honor. She's  
23 leading the witness.

24 JUDGE WINGATE: He's an expert witness. It's  
25 all right. I'll let you lead too, Vic.

1 MR. MADDOX: Thank you. I'll take you up on  
2 it.

3 JUDGE WINGATE: Okay.

4 BY MS. HINKLE:

5 Q All right. So, I'd like to move on now to  
6 talk about your local --

7 A Okay.

8 Q -- analysis that you did. I think you looked  
9 at Jefferson County and Fayette County, right?

10 A That's right.

11 Q And can you describe generally for us, what  
12 you observed when you looked at those two localities?

13 A Yeah. What you observe is a pattern of  
14 combining basically, the Democratic voters in the urban  
15 area with the Republicans -- Republican voters in the  
16 rural area, to create the more Republican-leaning  
17 districts.

18 Q And is your analysis of Jefferson County  
19 reflected on figure 4 of your expert report, that's on  
20 page 13? And I have that one in the large size as well.

21 MS. HINKEL: Here's your copy.

22 JUDGE WINGATE: All right.

23 MR. MADDOX: Sorry.

24 MS. HINKLE: Does that work?

25 MR. MADDOX: Okay.

1 MS. HINKLE: Okay.

2 BY MS. HINKLE:

3 A So this map shows Jefferson County and the  
4 surrounding area. And on the left, the maps are colored  
5 by -- again, the Democratic voter share based on the  
6 past elections under enacted plan. So on the enacted  
7 plan, you can see, like, districts, you know, 42, 43,  
8 and 30 are very, very Democratic, 34, 41, 40, 44  
9 reasonably Democratic. And then, you know, in the rural  
10 area, much more Republican -- Republican districts. And  
11 the gray line are county lines -- county boundary line -  
12 - boundaries. And solid black line are the district  
13 boundary lines on the enacted plan. So, one thing you  
14 notice is -- let's look at, like, District 48, for  
15 example. So, District 48 takes the sort of urban area  
16 of voters and then combines with part of Oldham. So it  
17 sort of crosses the county border and spills into this  
18 rural county, and that has very strong  
19 Republican-leaning tendency. If you look at District  
20 33, that's another example where you take the urban  
21 districts -- urban precincts, and then combine it with  
22 the rural districts. In this case, this particular  
23 district cross into two other counties. So it's part of  
24 Jefferson, but it's also a part of Oldham and part of  
25 Shelby. So these are the two districts who --



1 basically, I see this pattern in other places where the  
2 urban -- urban precincts are combined with the strong  
3 Republican voter base of the rural -- rural counties.  
4 And as a result, the district becomes more Republican.  
5 So, if you look at the 48 and 33, that color is a little  
6 bit pink, which means that now these two districts,  
7 despite the fact that there are -- Democratic voters  
8 live here, becomes Republican-leaning. Now, we don't  
9 want to just look at this, and we want to compare this  
10 with the simulated plans. The question is, is this  
11 unusual, or is this -- does this have to happen because  
12 of all this population constraints, and continuity  
13 (phonetic), and so on. So on the right, you see the  
14 same exact map, except now coloring is based on the  
15 average simulated plan. So -- at the precinct level.  
16 So what you can see this -- is that for each precinct,  
17 wherever you look at it, you can ask yourself, okay, on  
18 average, how -- how Democratic that district is --  
19 precinct to belong to, under the simulated plan. So  
20 what you see -- so let's look at 48 and 33. So if you  
21 look at 48, you see that slightly blue area here, which  
22 means that these voters tend to belong to the district  
23 that's slightly Democratic- leaning -- yeah, under the  
24 simulated plan. Even though these voters on the enacted  
25 plan is actually a part of District 48, which is

1 Republican-leaning. Now, going towards closer to more  
2 rural area, these voters tend to belong to a more  
3 competitive district. So white means Democrats and  
4 Republicans are very close. And yet, under the enacted  
5 plan, they're a part of 48, which is Republican-leaning.  
6 And this area, which is a part of Oldham, part of --  
7 District 48. These borders actually tend to belong to  
8 more Republican district. That makes sense, because  
9 these areas are heavily Republican, so typically these  
10 voters could be a part of the district that is within  
11 Oldham. However, because these voters combined with the  
12 urban voters, 48 becomes essentially, Republican-leaning  
13 district. The same pattern appears in District 33. So,  
14 if you look at the District 33 in the urban area, these  
15 voters mostly are Democratic. They tend to belong to the  
16 much more competitive district under simulated plan.  
17 But when they're combined with the Republican voters in  
18 the Oldham County and the Shelby County, then the  
19 District 33 as a whole under the enacted plan, becomes -  
20 - becomes Republican- leaning. So, this pattern of, you  
21 know, combining basically the urban Democratic voters  
22 with often the rural county, by crossing the county  
23 border and creating a district, leads to, you know,  
24 Democratic voters belonging to more Republican-leaning  
25 districts, in comparison to the simulated plan. And you

1 see some of these patterns, you know, even like District  
2 29, for example, these voters belong to more competitive  
3 districts. And yet, under the simulated plan, they  
4 would be part of the Republican district. So that's --  
5 the Jefferson.

6 **Q Do you have an opinion of what this pattern**  
7 **shows?**

8 A Right. So this pattern basically shows the  
9 strategy of combining the Democratic urban voters with  
10 the Republican rural voters, to create a  
11 Republican-leaning district.

12 **Q Okay. And you did a similar analysis for**  
13 **Fayette County, where Lexington is, right?**

14 A That's -- that's correct.

15 **Q And your analysis of Fayette County is shown**  
16 **in figure 5, which is on page 15 of your report.**

17 MS. HINKLE: Just going to try to hold this up a  
18 little straighter.

19 **Q So, Dr. Imai, can you walk us through your**  
20 **analysis of Fayette County, as shown in figure 5?**

21 A Sure. So this is the same sort of set of  
22 figures that I just showed you for Jefferson. So on the  
23 left, you have enacted plan, and on the right, you have  
24 average simulation plan. Under the enacted plan, the  
25 District 77, which is -- I think it's the most

1 Democratic-leaning district in the state. And, you  
2 know, so that in a sort of -- in the very urban areas,  
3 there's, like, a group of Democratic districts that's  
4 created, but I wanted to focus on, like, District 88 and  
5 District 45. So 88 takes the, sort of, surrounding  
6 environs (phonetic) of this county and then spills over  
7 into Scott. Then this -- this is the heavy Republican  
8 area. So by combining some of the Democratic voters who  
9 live in these areas with the large number of Republican  
10 voters in Scott County, this 88 becomes Republican-  
11 leaning. Similarly, if you look at the 45, 45 takes  
12 some of the Democratic voters who live here and then  
13 combine it with a large number of Republican voters who  
14 live in the Jessamine County, again, by crossing the  
15 county line. And this creates a Republican-leaning  
16 district, even though there are many Democratic voters  
17 live there. Now, compare this with the simulated plan.  
18 So, under the simulated plan, the voters who live in  
19 this area -- which under the enacted plan called it, the  
20 District 88 -- they are more likely to belong to  
21 Democratic-leaning district. So -- I'm, you know --  
22 most -- in many cases, these voters who live around here  
23 is most likely to belong to the Democratic-leaning  
24 district. However, under enacted plan, because it's  
25 combined with this large area of Scott County, the 88

1 becomes Republican-leaning. Similarly, the voters who  
2 live in 45 District under the enacted plan, these voters  
3 are more likely to belong to the competitive districts.  
4 That's why it's white under the simulated plan. And  
5 yet, because of -- under the enacted plan, District 45  
6 combines these voters with a large number of Republican  
7 voters in Jessamine County. The 45 becomes a  
8 Republican-leaning district. So this is again, the same  
9 pattern as Jefferson, where the urban Democratic voters  
10 are combined with rural Republican voters, to create  
11 additional Republican-leaning district. And this is a  
12 achieved by packing Democratic voters in the center  
13 city. And you can see that these blue lines -- blue  
14 color is much darker than the blue colors under the  
15 simulated plan. So these voters in the center city  
16 generally belong to Democratic district, because that's  
17 where they live. However, under enacted plan, they are  
18 carved in a way that packs the Democratic voters -- but  
19 which then reduces the Democratic vote share or lean of  
20 the surrounding county, which helps create additional  
21 Republican-leaning districts, so...

22 **Q Thank you. Dr. Imai --**

23 MS. HINKLE: Yeah. Thanks.

24 **Q Did you -- I noted it in the rebuttal reports,**  
25 **there was a suggestion that maybe the multi-split**

1 constraint that you fed into your algorithm impacted  
2 your observations, with respect to partisan bias. Did  
3 you do anything to investigate that critique?

4 A Right. So I saw that critique that  
5 multi-spread constraint that I imposed may have a  
6 partisan implication. And as I said in the previous  
7 criticism, it's very important to look at all the  
8 simulated plans instead of just one or two simulated  
9 plans that were chosen in the rebuttal report. So what  
10 I did is just take the simulated plan, the -- you know,  
11 the --  
12 Dr. Voss or Trende, I can't remember which, but they  
13 generated, and then look at that -- basically, he  
14 created these figures, right -- same set of figures. And  
15 I see no material difference, no statistical difference.

16 Q Okay. One of the rebuttal experts,  
17 Mr. Trende, stated in his report that he calculated  
18 something called, "Efficiency gap," on all of the maps  
19 in your simulated set of 10,000 alternative House maps,  
20 and asserted that the efficiency gap looks within normal  
21 range on the enacted plan, under the analysis that he  
22 did. Did you do anything to analyze Mr. Trende's  
23 opinions in that regard?

24 A Yes. I did.

25 Q And can you describe for us what you did?

1           A     So first efficiency gap is a measure of  
2 partisan bias. It's a measure that's used quite often  
3 in academic literature, as well as in many court cases.  
4 It's not the only measure, but it's one way to measure  
5 parts and bias of a particular -- particular plan.  
6 Should I explain what that is?

7           Q     **Sure.**

8           A     So the idea is that, you know, if -- if  
9 packing -- so it's trying to capture packing and  
10 cracking. So packing means, that you try to pack, you  
11 know, opposing party voters, supporters into one  
12 district, so that they have -- they have less -- you  
13 know, fewer chance of getting other districts -- the  
14 candidates elected in other districts. So they look at  
15 the wasted votes, so how many votes are cast that's  
16 beyond 50 percent? So that's unnecessary wasted votes.  
17 The other part of this efficiency gap is that cracking,  
18 which basically tries to crack the stronghold of the  
19 opposing party supporters, so that you -- you know,  
20 divide the supporters of a particular party into two  
21 districts. So in those cases, you might lose election  
22 by, say, close margin, but not quite enough. And so  
23 those votes get wasted. So they look at the -- how the  
24 wasted votes differ between Democrats and Republicans.  
25 So that's a measure that's -- you know, one measure of

1 partisan bias. It's not the only measure. There are  
2 other measures as well. But what Mr. Trende did in his  
3 rebuttal report -- and he calculated efficiency gap  
4 under enacted plan, and then compared that with the  
5 simulated plans. You calculate the efficiency gap for  
6 each simulated plan, and then look at the distribution  
7 of simulated plan -- efficiency gap on the simulated  
8 plan, and then compare that with the efficiency gap of  
9 the enacted plan. So that's a -- that's a good thing,  
10 in the sense that it's comparing the enacted plan with  
11 the simulated plan. Like, not just the one plan -- one  
12 simulated plan, but looking at the 10,000 simulated  
13 plans. So -- so I -- that's a good thing. However,  
14 what he did is to choose one particular election to  
15 compute this efficiency gap, and he chose 2016  
16 presidential election. Okay. When I look at the other  
17 elections -- so I can basically repeat the same  
18 exercise, but usually in the academic literature, you  
19 don't want to rely on the single election, because  
20 single election -- as you know, has many different  
21 factors going in. Some candidates may be extremely  
22 popular or less popular. There may be some other events  
23 that happen during the campaign that could influence it.  
24 So most of the academic literature, when investigating  
25 the partisan bias of a particular plan, you look at wide



1 range of races, and then average them out. So when you  
2 average across different races, many of these factors  
3 may cancel. And you get the general pattern of  
4 partisanship, instead of relying on a particular  
5 election. And so when I did that -- in fact, if I just  
6 take 2016 -- not just the US presidential election, but  
7 also Senate race, right? So those are two statewide  
8 races for the -- for which data is available for 2016,  
9 then his results go away. In fact, the analysis shows  
10 that enacted plan is an outlier favoring the Republican  
11 Party, as measured as using efficiency gap. If I use  
12 2019 election, there are six of them. I get the same  
13 results. The enacted plan is actually an outlier  
14 favoring the Republican Party, based on the efficiency  
15 gap measure. If I take all the elections, 2016, 2019  
16 together, and then compute the efficiency gap, I get the  
17 same exact results. The enacted plan is an outlier  
18 favoring the Republican Party over Democratic Party. So  
19 what Mr. Trende did was to choose this particular  
20 election, and was able to show well, in that case, you  
21 know, the enacted plan is within the simulated range.  
22 But as soon as you take more elections and combine them  
23 -- which is the right way to do because you don't want  
24 to rely on again, a particular election, then -- like  
25 his analysis -- you know, his result is -- it goes away.

1 Q I'd like to move on to your evaluation of the  
2 enacted congressional map. Did you analyze Kentucky's  
3 enacted congressional map --

4 A Yes. I did.

5 Q -- as part of your expert engagement. And --  
6 what type of algorithm did you use to evaluate this map?

7 A So for this -- the congressional analysis, I  
8 did -- I used the SMC, that's the Sequential Monte Carlo  
9 algorithm.

10 Q And that's the approach that starts with a  
11 blank slate, right?

12 A That's right. That's a start -- yeah -- that  
13 one start with a blank slate and then start building the  
14 district one at a time.

15 Q And what criteria did you feed into your  
16 algorithm, when you were evaluating the congressional  
17 map?

18 A So I made sure that the algorithm creates a  
19 total of six continuous districts. That's the number of  
20 congressional districts. And I used the overall  
21 population deviation of plus, minus 0.1 percent. So  
22 that's the -- at most, the simulated plan have the  
23 maximum deviation of plus, minus 0.1 percent.

24 Q Do you know, in terms of real people, what  
25 plus or minus 0.1 percent is?

1           A     Yeah. That's a good question. Yeah. So the  
2 choice of this is based on the fact that I'm working  
3 with the precinct-level data. So precinct-level data  
4 is, you know, on average, I think -- maybe 2,000  
5 population, or something along those lines. And plus,  
6 minus 1 [sic] percent is usually between 700 to 800  
7 people -- in Kentucky.

8           Q     And it's plus or minus 0.1 percent, right?

9           A     Plus, minus 0.1 percent. Yes.

10          Q     And why not require your algorithm to require  
11 absolute equality among the districts?

12          A     Right. So in the -- you know, when the states  
13 -- many states enact their congressional plan, they  
14 often go down to one person difference. So the  
15 population based on the census is different from the --  
16 another district, at most one or two people, right?  
17 However, for simulation analysis, which is designed to  
18 evaluate the characteristics. It's not designed to  
19 generate the plan that someone can pick and enact --  
20 because we are based working on the precinct-level data,  
21 we don't have ability to go down to one person, right?  
22 So one person would require census block level data for  
23 which election results are not available. So the fact  
24 that we use, as in many partisan analysis of -- in  
25 academic literature, we use precinct-level data. And

1 for that, the 0.1 percent is -- is appropriate deviation  
2 because, you know, going down to one person is not  
3 possible, just data-wise.

4 **Q Did you also include a compactness criteria in**  
5 **the algorithm, for purposes of congressional map?**

6 A Yes. Yes. Generally, these algorithm are  
7 designed to generate compact districts, because if you  
8 think about, you know, all possible districts, then  
9 you'd have many snake-looking districts that we -- we  
10 would not care. So, we focus on -- these algorithm are  
11 designed to generate relatively compact districts.

12 **Q And Mr. Trende's rebuttal report indicates,**  
13 **that you used a compactness parameter of one; is that**  
14 **right?**

15 A That's correct.

16 **Q And he thought that maybe a map drawer would**  
17 **choose 0.5 or two, as opposed to one, as a compactness**  
18 **measure. Do you have any reaction to that?**

19 A So map drawers should not be using the  
20 algorithm to generate the enacted plan, so they should  
21 never choose the parameter. But if the point is to say,  
22 more realistic choice is the compactness parameter, it  
23 should be 0.5 or two, that's inaccurate. Because I've  
24 analyzed many others states as part of my academic  
25 research -- and of, you know, part of expert witness

1 work, but you never choose those extreme values. That  
2 would be really pushing the algorithm too far to, you  
3 know, keep these theoretical guarantees that I  
4 described, that are very important part of the  
5 algorithm. So, typically we would -- may change like  
6 1.1, 1.05, 0.97, 0.95 to make it a little bit more  
7 compact, a little bit less compact. But never the range  
8 of 0.5 or two that's suggested by Mr. Trende.

9 **Q Okay. And did you feed any criteria relating**  
10 **to county splits into the algorithm, for purposes of**  
11 **evaluating the congressional map?**

12 A Yes. I did.

13 **Q Can you describe those for us?**

14 A Yeah. So I made sure that the simulated plans  
15 have fewer than the number of counties that are being  
16 spread under the enacted plan.

17 **Q And again, did you use any partisan criteria,**  
18 **as part of the criteria for the algorithm?**

19 A No. And I should also note that each county  
20 is spread, you know, at most once, because that's the  
21 important part of the criteria. So the simulation -- I  
22 instructed the simulation algorithm to just do that.

23 **Q And did you use any racial criteria, as part**  
24 **of the algorithm?**

25 A No.

1           **Q     How many simulated plans did you generate, for**  
2 **purposes of evaluating the congressional map?**

3           A     10,000. And that choice is just motivated by  
4 statistical efficiency. Like, if you have 10,000,  
5 that's -- that's actually way more sufficient to yield  
6 accurate conclusions.

7           **Q     Okay.**

8           A     And, you know, obviously, I could generate  
9 more, but that's generally pointless, at that point.

10          **Q     When you're generating the simulated plans, is**  
11 **it possible to freeze a particular district? In other**  
12 **words, to lock in one district and then simulate the**  
13 **remainder?**

14          A     Yeah. That's possible.

15          **Q     And is that something that you would recommend**  
16 **doing and evaluating -- a map using the simulation**  
17 **algorithms?**

18          A     Depends on the context. So for example, you  
19 know, in some cases where a particular district boundary  
20 is at dispute -- so, you know, if you have say two  
21 districts, and the boundary between those two districts  
22 is in dispute, then you could freeze the rest of the  
23 state, and then generate those two districts to see how  
24 unusual those boundaries are.

25          **Q     If you were trying to measure the compactness**

1 of an enacted plan, what impact would freezing a  
2 particular district have?

3 A Right. So that you have to be careful,  
4 because freezing one district, will basically freeze  
5 that district boundary surrounding it. So that has an  
6 impact on compactness of the surrounding district. And  
7 so the conclusion has to be, you know -- you have to be  
8 very careful, right, because it has that -- freezing  
9 that one district will have an impact on compactness of  
10 other districts, that are neighboring with the -- with  
11 the frozen district.

12 Q Did you consider Kentucky's historical  
13 congressional maps, in developing your algorithm?

14 A No.

15 Q And why not?

16 A So typically, when I evaluate the partisan  
17 bias of the enacted plan, I do not bring in the previous  
18 maps. The reason is that, we don't know what went to  
19 the previous maps, what factors were considered to  
20 create the previous maps. And so one of the important  
21 aspect of simulation algorithm is transparency. So if -  
22 - you know, you specify a set of criteria, and under  
23 that criteria, the algorithm will generate the plans. So  
24 when you -- if you input the previous plan, whatever the  
25 consideration that was used to generate that plan, would

1 affect the results and may bias my conclusion in one way  
2 or another. So when -- if I evaluate the partisan, you  
3 know, bias of an enacted plan, I don't use the previous  
4 maps.

5 **Q And Kentucky currently has one Democratic**  
6 **representative and five Republican representatives in**  
7 **the US Congress. Why not add a criteria to your**  
8 **algorithm that would ensure at least one Democratic**  
9 **representative from Kentucky?**

10 A Yeah. Because that would bias my conclusion.  
11 That would be sort of encouraging partisan  
12 gerrymandering. So I, you know -- in order to evaluate  
13 the partisan bias, you don't use the partisan  
14 information, right? That would be a bad idea.

15 **Q Okay. And you focused your analysis of the**  
16 **congressional map on Franklin County, right?**

17 A Yes.

18 **Q Why did you do that?**

19 A Franklin County is notable because it's part  
20 of this District 1 that travels from the west side of  
21 the state, all the way to the center of the state. And  
22 Franklin county is a, you know, important part of that  
23 district and dispute.

24 MS. HINKLE: And I don't seek to introduce this  
25 map through this witness. But I want the Court to



1 be aware that we have included maps of the districts  
2 in the front of your binders --

3 JUDGE WINGATE: Yes.

4 MS. HINKLE: -- if you'd like to look at that.  
5 And if it's all right, Your Honor, I'd like to give  
6 the witness one of those as well, to reference as  
7 needed.

8 JUDGE WINGATE: That's all right.

9 BY MS. HINKLE:

10 Q So that is -- is that the enacted  
11 congressional map?

12 A That's correct.

13 Q So, what was the first step in your analysis  
14 of looking at the enacted congressional map?

15 A All right. So, the first step of analysis was  
16 to evaluate the compactness of this district.

17 Q And how did you do that?

18 A Well -- so, you know, one could look at it and  
19 then see it's not compact. But because I'm a simulation  
20 expert, what I do is, I'm going to compare the  
21 compactness of District 1 under the enacted plan with  
22 simulated plans, the compactness of the district that  
23 contains the Franklin County under the simulated plan.  
24 And you never know that this shape may be necessary in  
25 order to comply with, you know, population and other

1 criteria. So you always want to be able to -- you know,  
2 you want to -- you want to be able to compare this with  
3 a simulated plan that comply with all this other set of  
4 requirement, and then see if this is an outlier.

5 **Q And did you use the full set of 10,000**  
6 **simulated plans to do this analysis?**

7 A No. I subset it to the 93 percent of the  
8 simulated plan, so most of it, but -- which did not  
9 split the Franklin County.

10 **Q And why did you make that choice?**

11 A Because the enacted plan that's not spread to  
12 Franklin County, and I wanted to make sure that -- you  
13 know, that I'm comparing apples and orange -- apples  
14 instead of comparing two different -- completely  
15 different districts.

16 **Q And you compared the compactness of the**  
17 **enacted first district with those in your simulated**  
18 **plan, right?**

19 A That's right.

20 **Q What compactness measure did you use?**

21 A So I used the measure called Polsby-Popper  
22 compactness score, which is one of the very standard  
23 metric of compactness measure. I also used the Reock  
24 measure, which is a related measure that's again, used  
25 in academic literature.

1           **Q     And is your analysis of the compactness of the**  
2 **first district reflected in figure 6 of your report on**  
3 **page 17?**

4           A     That's correct.

5           **Q     And can you describe for us what this shows?**

6           A     Right. So this figure shows, again, the  
7 compactness of enacted plan, which is the red line, and  
8 compactness of the district that contains Franklin  
9 County as a whole, which is shown as a histogram, the  
10 gray bars. And the Polsby-Popper compactness score is  
11 the larger the value is, the more compact it is. So, if  
12 the value is smaller, that means less compact. And as  
13 you can see, almost all the simulated plans generate the  
14 district that contains the Franklin County as a whole,  
15 that is much more compact than the District 1 of the  
16 enacted plan. In fact, more than 99 percent of the  
17 simulated plans can generate the district -- the  
18 corresponding district that is more compact than the  
19 District 1 in the enacted plan. Which led me to  
20 conclude that District 1 is outlier, in terms of the  
21 lack of compactness of that -- of that shape.

22           **Q     So you're measuring the compactness, looking**  
23 **just at District 1, right?**

24           A     That's right.

25           **Q     Does the compactness of one district affect**

1 other districts?

2 A Yes.

3 Q In other words, is there necessarily a  
4 tradeoff in the compactness, if you change the  
5 compactness level of one district versus another?

6 A I see. So compactness of one district affects  
7 the compactness of the other districts because if you  
8 change the district boundaries of one district, you  
9 know, the district boundaries of the surrounding  
10 district have to change, and then that will also lead to  
11 the change in other districts. So in a sense, they're  
12 all related. However, there is no general tradeoff  
13 between -- like, if you make one district more compact,  
14 you have to make another district less compact or vice  
15 versa. In fact, you can create a map that all the  
16 districts are non-compact. You can imagine, just like  
17 make a lot of snakes, and that will lead to the map that  
18 has many, many districts that are non-compact. So they  
19 are related, but there's no general tradeoff, right? In  
20 fact, what the simulation shows, it is possible to  
21 create -- because this simulation actually makes sure  
22 that the average compactness level is the same as the  
23 enacted plan. So my simulated plan, on average --  
24 average across districts, have the same compactness  
25 level as the enacted plan, right? But the enacted plan

1 creates this District 1 that it's highly non-compact.  
2 What the simulation idea shows, is that even if you keep  
3 the overall compactness -- average compactness the same,  
4 I don't need to create this highly non-compact district.  
5 I can create the district that are much more compact  
6 across -- across the board on, you know -- on average,  
7 basically.

8 **Q So if you made the first district in**  
9 **Kentucky's map more compact, does that necessarily mean**  
10 **that the other districts become less compact?**

11 A No. And that's exactly what the simulation  
12 shows, right? So it's possible to make the District 1  
13 more compact, without changing the overall level of  
14 compactness of the map.

15 **Q Okay. Dr. Voss' rebuttal report suggests that**  
16 **your relaxed -- as he describes it, a relaxed standard**  
17 **for population equality caused your simulation to**  
18 **produce more compact maps. You've described for us why**  
19 **you used the population measure that you did, but could**  
20 **you -- could you tell us what you did, if anything, to**  
21 **investigate Dr. Voss' critique, in this regard?**

22 A Yes. So the Dr. Voss critique on my choice of  
23 population deviation -- which is 0.1 percent, about 700  
24 to 800 people difference across -- from the ideal target  
25 population was positive to me because in his report, he

1 says I -- you know, this choice is too big. So the 0.1  
2 percent is too large. But as I explained at -- if  
3 you're using the precinct-level data, which is the  
4 analysis that I'm conducting, then the 0.1 percent, 700  
5 to 800 people, is appropriate choice because the  
6 precinct is not as small as the census blocks  
7 (phonetic). Okay?. And he says that in the report, he  
8 chose -- you know, he pinched -- he reduced that  
9 population deviation, but then he cites number 0.001,  
10 which is 0.1 percent, which is exactly what I did,  
11 right? So that was puzzling to me because he's saying  
12 that, well, I picked a too -- too big a number and he  
13 says I set it -- you know, he set it to 0.001, but  
14 that's exactly the same number I chose. So I was a  
15 little confused. But then when I looked at his code, he  
16 actually set it to 0.00001, which is basically 0.001  
17 percent, or seven or eight people. Okay? So instead of  
18 choosing 700, 800 people, which I did because of the  
19 size of the precinct, he chose -- in the return of the  
20 analysis he conducted in his report, he chose 0.001  
21 percent which is seven to eight person -- people. Okay?

22 **Q And can you describe for the impact that**  
23 **choice has on the algorithm?**

24 **A** Right. So first of all, that's not  
25 appropriate choice because precincts are much bigger.

1 Precincts are not the size of seven, eight, six, five  
2 people. On average, I think, you need a couple thousand  
3 people. And so, if you set the tolerance (phonetic) --  
4 population tolerance to that low, there are so few  
5 precincts that you'll be able to move to generate the  
6 plans. And so when I rerun his algorithm -- the  
7 software that I wrote, generates lots of warning.  
8 Basically, it says this is not a good choice, and it has  
9 some potential impact on the theoretical properties of  
10 the algorithm because you're choosing too tight a  
11 population threshold, given the dataset that you're  
12 analyzing, and so that's one concern. So that any  
13 results that might come out from such a tight population  
14 threshold, when the pop -- data itself is precinct-level  
15 data. There may not be mathematical guarantee that --  
16 that make these algorithms so attractive and powerful.  
17 How -- in addition, when I actually run this, right,  
18 even though it gives lots of warnings, you still get --  
19 generate 10,000 plans. And I look -- I recreated the  
20 figures that are in my report, using those output.  
21 There's no material difference. So this is, again --  
22 okay. What's important is to look at the distribution  
23 of the plans as a whole. So you cannot just choose one  
24 particular plan of 10,000 and draw some general  
25 conclusions. In order to general -- draw general

1 conclusions, you need to look at the entire simulated  
2 output. And when you do that, the population deviation,  
3 at least of his choice, has no material impact on the  
4 conclusions that I drew.

5 **Q And did you do anything to analyze the**  
6 **partisan bias in Kentucky's congressional map?**

7 A Yes. I did.

8 **Q And can you describe for us what you did to do**  
9 **that?**

10 A Right. So for this analysis, I looked at the  
11 Democratic vote share of the districts that contain  
12 Franklin County. So, that's basically for -- for the  
13 enacted plan, that's District 1.

14 **Q And is your analysis, in this regard,**  
15 **reflected in figure 7 on page 18 of your report?**

16 A That's right.

17 **Q And can you please describe for us what this**  
18 **figure 7 shows?**

19 A Right. So the figure 7, just like previous  
20 figures, focus on the districts that contain Franklin  
21 County as a whole. So for -- under the enacted plan,  
22 this would be District 1. And District 1, under the  
23 enacted plan, has, you know, Democratic share of votes  
24 around 35 percent. And the gray histogram on basically  
25 shows what would be the Democratic vote share of this



1 corresponding district under simulated plan. And what  
2 you see here is that under simulated plan, the Franklin  
3 County will belong to the district that is much more  
4 Democratic. Okay? So -- compared to the enacted plan.  
5 So enacted plan is basically making Franklin County a  
6 part of -- much more Republican-leaning district, in  
7 comparison to the simulated plans.

8 **Q And is your observation shown in figure 7, is**  
9 **that statistically significant?**

10 A Yes. Again, it's more than 99 percent of the  
11 plans have higher Democratic vote share for the  
12 corresponding district than the enacted plan. So I say  
13 this is statistical. All right.

14 **Q And is your opinion, with regard to the**  
15 **partisan impact of the enacted plan dependent on your**  
16 **observations with respect to compactness of the enacted**  
17 **congressional plan? Are these separate?**

18 A They're separate conclusions. You know,  
19 obviously, they're related because the way that District  
20 1 is constructed is this, you know -- combining the  
21 highly Republican-leading counties with  
22 Democratic-leading county, to make additional Republican  
23 district.

24 **Q Are you giving an opinion today, that Franklin**  
25 **county should be in a -- in a district that's**

1 represented by a Democratic representative?

2 A No.

3 Q When you were developing the criteria for your  
4 algorithm, were you attempting to create a map that  
5 might elect two Democratic representatives from  
6 Kentucky?

7 A No. Because my goal is to evaluate the  
8 partisan bias of the plan. So I did not use partisan  
9 information as input to my algorithm.

10 MS. HINKLE: Can you give me a minute?

11 JUDGE WINGATE: Are we at a good breaking point  
12 for lunch?

13 MS. HINKLE: I think we are.

14 JUDGE WINGATE: Huh?

15 MS. HINKLE: We are, Your Honor. Thank you.

16 JUDGE WINGATE: Okay.

17 MR. MADDOX: Your Honor, I -- may I ask is if  
18 Mr. Imai's examination has concluded or do you have  
19 further questions?

20 JUDGE WINGATE: No. She's got further  
21 questions. I'm just -- want to go to lunch.

22 MR. MADDOX: Yeah. I understand. I thought  
23 maybe she was done.

24 MS. HINKLE: Well, if you would give me a  
25 minute to confer, I can do that.

1 JUDGE WINGATE: Yeah. Why don't we just see if  
2 you're -- yeah. If you're -- if you've got a couple  
3 more questions, that's all right.

4 MS. HINKLE: You know, I'd like to reserve the  
5 chance to ask a few more questions after lunch, if I  
6 may?

7 JUDGE WINGATE: Yes, ma'am. You-all can talk  
8 over lunch, and it looks like you're getting pretty  
9 close to the end.

10 MS. HINKLE: I am certainly very close.

11 JUDGE WINGATE: Okay. All right. Usually, I  
12 give an hour and 15 for lunch. So we will return at  
13 1:30. Okay? 1:30. Thank you all.

14 MR. ABATE: Your Honor, is it --

15 JUDGE WINGATE: You all need to talk to me  
16 about anything? You can come up here.

17 MR. ABATE: Yeah. We were just wondering  
18 if it's possible to do a slightly shorter break? I  
19 don't know how long cross examination will last.  
20 Dr. Imai does have his -- a plan to return to the  
21 airport tonight --

22 JUDGE WINGATE: Why don't you just go down to  
23 Buffalo Trace and do a tour or something? Yeah.  
24 What time does his plane leave?

25 (OFF THE RECORD)

1 JUDGE WINGATE: We're on the record. Okay.  
2 You're still under oath, Doctor, okay? All right.  
3 You may continue.

4 MS. HINKLE: We have no further questions on  
5 direct exam.

6 JUDGE WINGATE: Okay. No further questions.  
7 Very good. All right. Very good.

8 CROSS EXAMINATION

9 BY MS. BECKER:

10 Q Good afternoon, Doctor. I'm Heather Becker. I  
11 represent the Commonwealth. I want to understand two  
12 points from your testimony. Using your ensemble and the  
13 vote share that you calculated, it's true that 76 of  
14 Kentucky's House districts lean in favor of Republicans,  
15 right?

16 A I don't recall the exact number.

17 MS. BECKER: Okay. Can I use your box bar  
18 (phonetic)?

19 MS. HINKLE: Sure.

20 MS. BECKER: This is going to be okay for the  
21 cameras?

22 CLERK: Yeah.

23 BY MS. BECKER:

24 Q So, again, looking at your chart, 76 of  
25 Kentucky's House districts lean in favor of Republican -

1 - of the Republican Party, right?

2 A That's a different -- you mean that 76 out of  
3 100?

4 Q Uh-huh.

5 A That's not necessarily the case because --  
6 should I explain the reason or...?

7 Q Sure.

8 A So each of these (Inaudible) is a distribution  
9 of, you know, the district for -- like -- like older  
10 (phonetic) at 76. So, it doesn't mean like every single  
11 point. You cannot really compare across districts. So  
12 it's possible that in -- for a particular simulated  
13 plan, you know, 78 or 74 of the districts are leaning  
14 towards one party or another. So you'd want to  
15 calculate the actual number, expect the number of --  
16 than five (phonetic) districts under the simulated plan.  
17 So, that would be a different prop (phonetic). This  
18 prop wouldn't necessarily tell you that.

19 Q So, right here --

20 A Right.

21 Q -- the average of your 76th ordered district,  
22 falls -- the median, falls below the 50 percent line.

23 A Right.

24 Q You would say that leans Republican?

25 A So, the average, 76 -- I guess, my question --

1 maybe I'm not understanding your question. But average  
2 Democratic -- listen, Democratic, you know, vote share  
3 of the average 76 simulated plan is yes for what -- 49,  
4 you know -- point, whatever there.

5 **Q And everything before it?**

6 A Well, that's -- everything before what? I  
7 just want to be careful about what I'm trying to --  
8 being asked.

9 **Q This is your ensemble?**

10 A Right.

11 **Q The average of your ensemble districts would  
12 order at 76 leading Republican?**

13 A Right. Among the all 76, you know -- ordered  
14 districts among the simulated, the average vote share  
15 for that district is below 50 percent. Yes. That's  
16 right.

17 **Q Okay. And taking the average vote share of  
18 the district that contains Franklin County in your  
19 congressional simulation, the average Democratic vote  
20 share was 43 percent, right?**

21 A I don't memorize what is numbers. So I don't  
22 -- so it's -- this is congressional, not the House?

23 **Q Yes.**

24 A Okay. What was the question again? Sorry.

25 **Q When you look at the average vote share of the**

1 district that contains Franklin County in your  
2 congressional ensemble --

3 A Oh, okay.

4 Q -- it's 43 percent?

5 JUDGE WINGATE: You're talking about Republican  
6 votes, right?

7 MS. BECKER: He does it ordered by a Democratic  
8 vote share. So it would be a 43 percent democratic  
9 vote share.

10 A 43 -- yeah. Yeah. Okay. Right. So 43.6  
11 percent. You know, among the simulated plans that  
12 contain -- for the -- for the district that contains  
13 Franklin County, has a 43.6 percent on average  
14 Democratic voter share. That's right.

15 BY MS. BECKER:

16 Q Okay. So, I think that's the bottom line on  
17 your report. What I want to do now is talk about how  
18 you got there. So I want to make sure I understand.  
19 Your ensemble for the House analysis contained 10,000  
20 maps, right?

21 A That's correct.

22 Q And you generated a like number for your  
23 congressional analysis?

24 A I generated 10,000 simulated plans for  
25 congressional analysis as well.

1 Q And your algorithms could have made many  
2 different sets of 10,000, right?

3 A Yes.

4 Q Is 10,000 the universe of all the maps that  
5 could have been created?

6 A No.

7 Q And you didn't look at any of the simulations  
8 in your ensemble, did you?

9 A What do you mean, "Look at"?

10 Q You didn't look at -- you didn't generate maps  
11 from your simulations? You didn't look at what they  
12 looked like in real life?

13 A I did -- I did look at some of them.

14 Q Before you received our reports?

15 A Right. I mean, not all of them, but some of  
16 them. Yes.

17 Q All right. For your work in this case, you  
18 used your Redis software, correct?

19 A That's correct.

20 Q And does -- you call it, "R"?

21 A Yeah. R is the statistical programming  
22 language that -- the Redis based off.

23 Q Does R contain both your SMC and MCMC  
24 algorithms?

25 A S -- what do you mean, "Contain"?



1 Q Are they written into the R program?

2 A It's part of the R package. Some parts are  
3 written in, you know, C program just because it's  
4 faster.

5 Q I don't want to go through it in great detail,  
6 but I would like to go through some of your code with  
7 you. Okay?

8 A Okay.

9 MS. BECKER: Can you go --

10 BY MS. BECKER:

11 Q Are you familiar with this code?

12 A This is the congress. This is the code for  
13 the congressional simulation?

14 Q So, this is the code you ran an R for your  
15 congressional simulation analysis?

16 A Uh-huh. Uh-huh.

17 Q For right now, I'd like to mark it for  
18 identification as Exhibit 1. Can you locate, for me, in  
19 this document, where the algorithm you used to generate  
20 your analysis is?

21 A So the algorithm is in the package. So, this  
22 is the code that caused (phonetic) the algorithm.

23 Q So your algorithm's not in here?

24 A Yeah. Algorithm is in the package Redis. So  
25 Redis has a set of code that's, you know, contain that

1 in that package. And this code caused the Redis.

2 Q Okay. I'd like to look at the same document  
3 for your House analysis.

4 A Okay.

5 Q So is this the House analysis -- the House  
6 code analysis that you used?

7 A Uh-huh.

8 Q I'd like to mark this for identification as  
9 Exhibit 2. Can you locate, in this document, where your  
10 code is that you wrote for your analysis?

11 A I'm not sure I'm understanding your question.

12 Q The code that you used to generate your  
13 simulation ensemble, where is it in this document?

14 A Simulate? Yeah. So, this -- it's 03 -- or 03  
15 simulate SHDMS.

16 Q And it goes on for 44 pages?

17 A Well, it depends on what you mean by, with --  
18 so -- anyway. It has all -- all the prepping the data,  
19 and setting of constraints, and all that is, you know,  
20 prior to actually scoring (phonetic) the simulation  
21 algorithm itself, to generate the simulated plan. So  
22 there's a sort of prep part that has lots of lines of  
23 code. In part, because of the custom constraint code  
24 that, you know, have to have this county name and some  
25 stuff.

1 Q Is that pre-code located in the R package?

2 A So this code is not a part of the package.  
3 This is the -- a code that caused the R package  
4 function, which has the algorithm program, if that makes  
5 sense.

6 Q I would also need to know what your R package  
7 said, to know how to interpret this?

8 A What do you mean by, "Interpret"?

9 Q To be able to use this, I would also need to  
10 know your R code, right?

11 A You need to be able to install the package and  
12 -- to run this. That's right.

13 Q Well, let's look at your R code.

14 JUDGE WINGATE: Heather, is the first one going  
15 to be Exhibit 1 and then 2, then this 3?

16 MS. BECKER: Well, I guess, as a matter of  
17 housekeeping, Judge, we do want to make sure that  
18 our binder is numbered as 1, what we did at the very  
19 beginning.

20 JUDGE WINGATE: Okay. Let me see here.

21 MS. BECKER: So, we could do that as 1 and then  
22 I'll do -- the Congress code is 2. House code is 3.  
23 And what Alex is handing you, the R code is 4.

24 JUDGE WINGATE: Well, what -- in your binder,  
25 where are they listed?

1 MS. BECKER: Those are not in our binder. These  
2 are --

3 JUDGE WINGATE: Got you.

4 MS. BECKER: Those are just the stipulated  
5 documents.

6 JUDGE WINGATE: Got you. Got you. Got you.  
7 Got you. So, the first one you have is 1?

8 CLERK: No.

9 JUDGE WINGATE: No?

10 MS. BECKER: It would be 2.

11 JUDGE WINGATE: 2.

12 CLERK: District binder is 1, the stipulated  
13 facts.

14 JUDGE WINGATE: The stipulated facts is 1?

15 MS. BECKER: Right.

16 JUDGE WINGATE: Now, I'm understanding. 2, 3,  
17 and then 4 --

18 MS. BECKER: 2 would be the one that says, "Run  
19 Congress." 3 would be the one that says, "Run  
20 House." And then 4 will be the one that starts with  
21 the "@RD name."

22 JUDGE WINGATE: Got you. This one right here.

23 MS. BECKER: All right. So --

24 JUDGE WINGATE: I got them now. All right. I'm  
25 going put these all in here.

1 BY MS. BECKER:

2 Q So, the -- I'm going to -- let me just mark  
3 that one as number 4. So the document we're on is  
4 number 4. This is your -- this is your R code, correct?  
5 The R package software?

6 A I -- I think so. I mean -- I assume you print  
7 it out from the Redis file. I mean, I don't memorize it  
8 with line. So, you know, assuming that this was printed  
9 out from the actual package. Yes.

10 Q So once I have all three of these sets of  
11 code, I'm ready to start your simulation process, yes?

12 A You have to first, you know, install the  
13 package. The package is a set of programming files. So  
14 you have to, you know, download that and install. And  
15 then once that's done, then yes, the other R files can  
16 be used to generate the simulated plans.

17 Q And so that's roughly 11 files, and 13  
18 libraries, and roughly 90 pages of code that I would  
19 need to have under my belt, before I could start what  
20 you did?

21 A Yes. But -- yeah. that's -- I mean, you have  
22 to have them. Yes. Without them, it's -- you wouldn't  
23 be able to run. That's correct. But you know, R,  
24 itself, has many, many files. So if you -- you know, if  
25 you -- if your definition is you have to have all these

1 programs, then you have to have all R -- all the code  
2 that's a backbone of R has to be printed out as well.  
3 That would be, you know, hundreds of files.

4 Q So, you say that you use R, so that anyone can  
5 recreate your work?

6 A That's correct.

7 Q I would need an expert to tell me how to do  
8 what we just walked through. I might need you.

9 A Yeah. But others can -- not just me, but  
10 others can also use it as well. So -- yeah. You may  
11 need some expertise to use R and associate packages, but  
12 yes, that's correct. But you don't need me, per se.  
13 Like you could have somebody else who is familiar with R  
14 and R packages.

15 Q All right. You've never been appointed to  
16 draw a redistricting plan, have you?

17 A No.

18 Q I have a couple questions about some of the  
19 new analysis you unveiled today in your direct  
20 testimony.

21 A Sure.

22 Q You reviewed Professor Voss' report. You  
23 reviewed Mr. Trende's report. When did you form the  
24 opinions that you shared today?

25 A This weekend, I think, after I received and

1 reviewed the -- you know, the report and the -- and the  
2 code -- associated code and data.

3 **Q And did you disclose your opinions to your**  
4 **Counsel?**

5 A What do you mean by, "Disclose"?

6 MS. HINKLE: I'm just going to object, to the  
7 extent your question is trying to invade our  
8 communications and work products.

9 MS. BECKER: Judge, I'm entitled to --

10 JUDGE WINGATE: No. It's not really that. It's  
11 just when did you disclose, that's a typical  
12 question. Yeah. You can answer that question,  
13 Dr. Imai.

14 A Okay. Yeah, I show the results -- I shared  
15 the results of the analysis with Counsel.

16 BY MS. BECKER:

17 **Q When?**

18 A When? Sunday.

19 **Q Did you provide Counsel with any of the**  
20 **underlying data for your conclusions?**

21 A I used the data I received from -- you know,  
22 for the -- Dr. Voss and Dr. Trende's -- Mr. Trende's  
23 analysis. So they -- the Counsel had those.

24 **Q I'd like to look at your CV really quickly.**

25 A Okay.

1 Q Counsel, on direct, asked you about your  
2 publications. How many of your publications relate to  
3 the work and analysis that you're doing here today?

4 A Okay. Yes. Three of them relate very closely  
5 to what I'm doing today. But there are -- there are  
6 other -- there are other publications that are about  
7 simulation algorithms and, you know, general area of  
8 research. But three are specifically about  
9 redistricting simulation algorithms.

10 Q I'd like to talk about some of your -- some of  
11 your report now.

12 A Okay.

13 Q So looking at your House analysis, the -- you  
14 would agree that the input criteria that you choose are  
15 important to the outcome?

16 A Yes. I do agree.

17 Q So they have to be chosen carefully?

18 A That's -- that's correct.

19 Q And if you use additional or other criteria  
20 that could change your conclusions?

21 A That could. Yes.

22 Q So I want to look at page 7 of your report.  
23 Down here in paragraph 16, you have several bulleted  
24 points. These criteria -- these are the constraints  
25 that you imposed in your simulations, right?



1 A Right. I mean, in the, you know, actual  
2 constraint itself is mathematical but this described.

3 Q Okay. So these are the criteria and then you  
4 assign constraint levels to the criteria?

5 A Right. So this is my attempt of, you know,  
6 describing the constraints that I used.

7 Q I think what you're talking about, you  
8 described a little bit better on page 22. Can you turn  
9 to the appendix of your report?

10 A Right. That's the details.

11 Q So you say that you set a county split  
12 constraint at a level of ten. And you set a county  
13 multi-split avoidance at a constraint of seven, and a  
14 custom constraint at a level of ten.

15 A This is paragraph 11, on page 22, is that --

16 Q I'm sorry?

17 A Is it -- this is paragraph 11 on page 22?

18 Q 10 and 11. Yes.

19 A 10 and 11. Yes.

20 Q What's the significance of a constraint of  
21 seven?

22 A Do you mean statistical -- I'm just trying to  
23 understand your question.

24 Q Sure. You chose a constraint of seven.

25 A Uh-huh.

1 Q If you -- no one told you to set it at seven,  
2 you picked seven.

3 A Oh, okay. How did I -- why did I choose  
4 seven?

5 Q Well, so I guess, two questions not to ask  
6 compound. You picked seven, and what would the  
7 difference have been if you picked one, or two, or five?

8 A Oh, okay. I don't believe I tried those one  
9 to five specific numbers, but the general principle to  
10 choose this constraint is to -- at least in this case,  
11 that trying to minimize the number of spreads, whatever  
12 the constraints trying to, you know, reduce, to the  
13 extent that algorithm is actually capable of doing that.  
14 So algorithm has multiple diagnostics that basically  
15 tells you whether -- you know, because if you make the  
16 constraint too strong, obviously there wouldn't be any  
17 primes -- or a very small number of primes that would be  
18 able to satisfy that. So, you know, you reduce it to  
19 the point where -- like, the algorithm's still  
20 performing well. And the other thing is that there's  
21 multiple constraints. So you have to, you know, reduce  
22 each one of them to the extent that still the algorithm  
23 is performing well, based on the general diagnostics  
24 that's available.

25 Q So you wanted your algorithm to discourage

1 multi-splits and you felt that a constraint of seven  
2 would accomplish that?

3 A Right. And in pushing to below that, I felt  
4 that we would start impacting the efficiency of the  
5 algorithm. So, that's the -- you know, that's the level  
6 I chose.

7 Q And you didn't have any reason to believe that  
8 the Kentucky General Assembly was drawing its plan with  
9 a constraint to avoid multi-splits, at a level of seven,  
10 did you?

11 A No. So my -- yeah -- no.

12 Q You said you didn't run it with a different  
13 constraint level?

14 A I did run it with different values. I didn't,  
15 you know, record every single one of them, but I settled  
16 on these values and -- because I found that these values  
17 are still maintaining the efficiency of algorithm, while  
18 reducing these con -- splits, as much as possible.

19 Q And did you include that criterion because  
20 Plaintiff's Counsel told you to?

21 A Which one?

22 Q The multi-split constraint?

23 A Yeah. So the interpretation of the section  
24 33, I did (Inaudible) on Counsel.

25 Q Do you have an independent understanding of

1 what Kentucky law requires?

2 A No. I'm not a lawyer.

3 Q Have you ever read the case Jensen v. State  
4 Board of Elections?

5 A No.

6 Q You'd said that you tried different constraint  
7 levels and that the algorithm was running efficiently at  
8 seven. What does the efficiency of the algorithm mean?

9 A Right. So algorithm can stuck if you increase  
10 the strengths of the constraint too much. Because then  
11 algorithm won't be able to find another plan that will  
12 satisfy that constraint. So in this Markov chain Monte  
13 Carlo and Sequential Monte Carlo literature, there are  
14 set of diagnostics techniques that one can use to make  
15 sure that algorithm are, you know, running efficiently.

16 Q So I know what you told your algorithm to  
17 consider. You didn't instruct your algorithm to  
18 consider race?

19 A No.

20 Q You didn't instruct your algorithm to consider  
21 communities of interest?

22 A No.

23 Q You didn't instruct your algorithm to consider  
24 where schools are?

25 A No.

1 Q You didn't instruct your algorithm to consider  
2 where churches are?

3 A No.

4 Q You didn't instruct your algorithm to consider  
5 where neighborhoods are?

6 A No. No, to the extent --

7 Q You didn't --

8 A Sorry. So no to the -- yeah. I didn't  
9 incorporate those factors directly, but that doesn't  
10 necessarily mean that those, you know, say for example,  
11 neighborhoods (phonetic) aren't kept together because  
12 to, you know, to the extent the counties, for example,  
13 corresponds to neighborhoods. And to that extent, the  
14 simulated plans may have those characteristics. But I  
15 didn't directly tell algorithm, keep this particular  
16 neighborhood together or, you know, churches, or schools  
17 in the certain districts. No.

18 Q And you didn't instruct your algorithm to  
19 consider the location of county seats?

20 A No.

21 Q You didn't instruct your algorithm to consider  
22 the major transportation corridors in this state?

23 A No.

24 Q And you didn't instruct your algorithm to  
25 consider where natural boundaries are, like rivers or

1 mountains?

2 A No. But to the extent that they might  
3 coincide with, you know, county boundaries.

4 Q The county boundaries?

5 A Yeah. That's right.

6 Q And you didn't instruct your algorithm to  
7 consider where incumbents or candidates live?

8 A No.

9 Q And you didn't instruct your algorithm to  
10 consider or try to prevent double bunking?

11 A No.

12 Q And you didn't instruct your algorithm to  
13 consider maintaining the continuity of representation?

14 A No.

15 Q And you didn't instruct your algorithm to  
16 consider core retention of districts?

17 A No.

18 Q So not a single one of the simulations in your  
19 ensemble considers any of the things we just talked  
20 about?

21 A Not directly considers that.

22 Q Wouldn't you agree though, that those are all  
23 well-established, traditional redistricting criteria?

24 A What do you mean by, "Traditional  
25 redistricting criteria"?

1 Q That those are things courts have told us over  
2 time, are reasonable for redistricters to consider when  
3 enacting a plan?

4 A I don't want to say these are the set of  
5 traditional redistricting criteria. I think in the  
6 academic literature reached, you know, things like  
7 population, quality, compactness are considered a  
8 traditional redistricting criteria. Other things that  
9 you've listed may or may not. I don't really wish to  
10 express opinion on exactly what counts as traditional  
11 redistricting criteria.

12 Q You can say, I don't know.

13 A Oh, okay. Okay. Well, I know about them, but  
14 I don't want express opinions on whether they count as  
15 traditional redistricting criteria.

16 Q But at the end of your simulation analysis --  
17 or at least the first part of it, you conclude that  
18 House bill two makes three additional splits to counties  
19 more than the average necessary in your ensemble. I'm  
20 looking at the chart on page 9 of report.

21 A Right. Okay. You mean figure 1?

22 Q Yes.

23 A Okay. Right. So on average, a simulated plan  
24 has, you know, 15 and enacted plan is 18. So the  
25 difference is (Inaudible) --

1 Q We'll move on to the next step of your  
2 analysis. You then went on to calculate the partisan  
3 vote share. And you said, you used six statewide races  
4 from 2019 in Kentucky, and two 2016, federal statewide  
5 race. How did you weight those races?

6 A Equally.

7 Q So each of the six constitutional office races  
8 are given the same weight -- so, is it a one-to-one or  
9 did you --

10 A One-to-one.

11 Q The presidential and US Senate race, those are  
12 both statewide races. Are state legislative races,  
13 statewide races?

14 A No.

15 Q Are presidential races and US Senate races  
16 good predictors for legislative races -- state  
17 legislative races?

18 A I haven't done analysis of Kentucky, you know,  
19 election forecasting, so I don't know.

20 Q So it's not your expert opinion that those  
21 races are good predictions, because you couldn't form  
22 that opinion?

23 A I used them as a major of partisan -- you  
24 know, partisanship at the precinct-level, as standard  
25 (phonetic) in the academic literature.



1 Q So by selecting those races, you're assuming  
2 that voting patterns and voting history don't change,  
3 right?

4 A No.

5 Q So if someone who votes one way in the  
6 presidential race, you assume votes the same in a Senate  
7 race, the same in all six constitutional office races?

8 A No. I don't make that assumption. I'm using  
9 them as a measure of partnership at the precinct-level.  
10 It has nothing to do with the voting -- you know,  
11 prediction of voting behavior.

12 Q But you would agree that voter preferences do  
13 change?

14 A Yes -- yeah. A little. Yeah. They could  
15 change.

16 Q And that the candidate quality could really  
17 impact turnout or support for a particular candidate?

18 A Sure.

19 Q But you didn't consider candidate quality when  
20 you were selecting your races?

21 A So I used all the statewide elections for  
22 which I had the precinct-level results. So I did not  
23 consider candidate characteristics.

24 Q And so you didn't consider the pertinent  
25 races, when you were picking those particular returns to

1 look at?

2 A No.

3 Q And specifically with your -- the selected  
4 state races that you chose, you didn't do anything to  
5 account for the clear outlier of the gubernatorial race,  
6 did you?

7 A No. That's the point of combining multiple  
8 races. You don't want to rely on a particular race. And  
9 so, by averaging all the different races, you tried to  
10 get a good measure of partnership.

11 Q But you certainly noticed that for all the  
12 other five state constitutional offices, Republican  
13 candidates, won handily?

14 A I actually didn't even consult who won. I  
15 took those election results, and took the average, and  
16 this is standard practice.

17 Q You. So the races you chose didn't  
18 contemplate at all that Matt Bevin ran a terrible  
19 campaign?

20 A Nope. I didn't do that.

21 JUDGE WINGATE: Is that what you-all stipulated  
22 for?

23 MR. MADDOX: We'll stipulate to that.

24 BY MS. BECKER:

25 Q So, but when you included Andy Beshear's vote

1 share in your calculation, you didn't consider that Matt  
2 Bevin said, that teachers kill kids?

3 A No. I didn't even know about that, so...

4 Q And you didn't know that he called teachers  
5 thugs?

6 A No.

7 Q You didn't know that he threatened the  
8 northern Kentucky population with a toll bridge?

9 A Oh, no.

10 Q And you didn't know that he removed expanded  
11 public assistance to the Commonwealth?

12 A No.

13 Q You didn't know that large populations of the  
14 Republican Party disliked Matt Bevin?

15 A No. I didn't know that.

16 Q That. So you didn't account for any of that  
17 when you included Andy Beshear's high Democratic vote  
18 share in your calculation?

19 A No. So the taking the, you know, average to -  
20 - so that you try to get general measure of  
21 partisanship, not specifically any candidate or any  
22 race.

23 Q I want to look back at -- we could look up  
24 here if you like, but this is on page 11 of your report.  
25 When you were characterizing where the Democratic-lean

1 versus the Republican-lean breaks, you used the flat 50  
2 line as the line of demarcation for that, right?

3 A Yeah. That's right.

4 Q But you don't have any reason to believe that  
5 the statewide average vote share of Democrats at 50  
6 percent is when Democrats and legislative races actually  
7 start winning races?

8 A Right. So, this is -- it's -- you know, it's  
9 just the average vote share across multiple elections  
10 that I looked at. So this is not a prediction of what  
11 might happen in the next election. This is just measure  
12 of, you know, possibly for one way or another.

13 Q But I think what you said earlier, was that  
14 you highlighted these particular elections because they  
15 were the competitive ones. That suggests that the 50  
16 percent line is important.

17 A Right. I mean, in order to identify -- you  
18 know, it is a measure of partnership. So when the  
19 measure is close to 50/50, those are districts that tend  
20 to be competitive in the next elections as well.

21 Q But you have no reason to believe that's  
22 actually true in Kentucky?

23 A Well, you know, general tendency in many  
24 states is that these type of averaging past election  
25 results tend to correlate with the, you know, future

1 election. Just to the extent that past election is  
2 correlated with the future election.

3 **Q I'm talking about Kentucky.**

4 A Even Kentucky I -- but, you know, I haven't  
5 done analysis in that sense. Right. Yeah.

6 **Q So, no --**

7 A I don't have a specific analysis to show you  
8 that.

9 **Q And if the threshold that is appropriate is**  
10 **somewhere closer to 51, 52 or 53 percent, would that**  
11 **change your analysis?**

12 A Well, it may change the -- well, it doesn't  
13 really change the analysis. The fact that those D76 to  
14 the D79 is an outlier. That fact is not changed. It  
15 doesn't matter how dotted line moves up and down. But  
16 the fact that those D76 to D79 red dots are below the  
17 simulated prime Democratic portion (phonetic), that fact  
18 won't change. In fact, the simulate -- you know, that  
19 box (Inaudible) and dots won't change. It just what's  
20 going to change is just the dotted line going up and  
21 down.

22 **Q So -- but D76 is not an outlier and D77 is not**  
23 **an outlier?**

24 A Okay. Well -- yeah. Sorry. I'm just doing  
25 the visual inspection here. But -- yeah. Anyway, the -

1 - most -- the D76 and D77, you know, whether you call  
2 this outlier or not, vast majority of (Inaudible) primes  
3 have higher than prior vote share (phonetic) for those  
4 districts. So that factor won't change.

5 **Q But it also wouldn't change that you're**  
6 **predicting -- or guessing based off your vote share,**  
7 **that the ordered District 76 and below are clearly**  
8 **Republican districts?**

9 A Yeah. Each election may have some swings,  
10 right, as -- as you all know. You know, some elections,  
11 Democrats do better. In other elections, Republicans do  
12 better. But what's important is the relative difference  
13 between the red dots and the box bar (phonetic). And  
14 that won't change, even if there's a uniform swing.

15 **Q But if the dotted line moves to 51 percent**  
16 **median, District 77 and 78 are below that relevant line?**

17 A Right. If the dotted line moves to, you know,  
18 52 percent -- and yes, those red line -- red dots become  
19 below the dotted line. But what I'm saying is that the  
20 fact that the enacted plan systematically deviates from  
21 the simulated plan, that fact won't change. Because  
22 remember simulation doesn't use election results at all.  
23 So it's the -- you know, when you evaluate. That's when  
24 the election results come in,

25 **Q Do you know how many seats Republicans**

1 **currently hold?**

2 A In the House?

3 Q **Yes.**

4 A I don't remember exactly.

5 Q **Do you know how many votes are needed to**  
6 **override a veto?**

7 A I don't remember exactly.

8 Q **Do you know how many votes are needed to pass**  
9 **a bill?**

10 A Don't want to -- I don't like to, you know --  
11 yeah. I don't remember exactly, so

12 MS. BECKER: Need to do a little bit of setup.

13 JUDGE WINGATE: Guess we're going to get some  
14 color copies. I'm glad to see that you-all have got  
15 color copies. Because, you know, I told you, we  
16 don't have color copiers in the judiciary.

17 MR. MADDOX: You still don't have that copier,  
18 Judge?

19 JUDGE WINGATE: Uh-uh. I even asked for one, I  
20 said, you know, I need a color copier, I'm doing  
21 this big case, you know. And they said -- they  
22 laughed, and they said, they'll give you the color  
23 copies.

24 MR. ABATE: Which one is this?

25 MS. BECKER: This is old congressional -- the

1 old -- Judge, if you got a color printer, Staples  
2 won't be making a mint anymore.

3 JUDGE WINGATE: Okay. Now do I need both these  
4 or is one for --

5 MS. BECKER: Well, there's one from Morgan.

6 JUDGE WINGATE: Here's one from Morgan. Okay.  
7 I think I've got two here. I've got two here. Do I  
8 need two?

9 CLERK: There should be a --

10 JUDGE WINGATE: Do I got the same ones?

11 CLERK: You've got the same ones.

12 JUDGE WINGATE: Thanks.

13 MS. BECKER: She said that, where this is,  
14 might block the camera.

15 JUDGE WINGATE: Oh, got you.

16 MS. BECKER: Can you just say something, so she  
17 can check the camera?

18 THE WITNESS: Hello.

19 MS. BECKER: We're not worried about the news.  
20 We're worried about the record.

21 THE WITNESS: Oh, okay.

22 MS. BECKER: You're good on the record.

23 THE WITNESS: Okay.

24 BY MS. BECKER:

25 Q So, in your opinion summary, you say that



1 there are districts in Jefferson and Fayette County that  
2 improperly adjoin Republican precincts to make seats  
3 safer, right? You focus in on districts 33, 48, 88, and  
4 45. I'm on page 13 of your report -- the beginning on  
5 13.

6 A Yes. I focus on -- yeah -- 33 and 48 in  
7 Jefferson. And mention a couple other districts as  
8 well.

9 JUDGE WINGATE: It looks like the 48 needs to  
10 go into Oldham also. Am I reading that right?

11 MS. BECKER: That -- so that is my point.

12 JUDGE WINGATE: And the 33 looks like it used  
13 to go into Oldham, just not as much -- or more -- 33  
14 is more into Oldham, right? Now, under the new  
15 plan?

16 MR. MADDOX: I'll just leave them here.

17 BY MS. BECKER:

18 Q So, the Judge has beat me to the chase here,  
19 but I want to look at District 48. So, this is the old  
20 map. This is the map that was drawn in 2013. And so,  
21 you can see District 48 here and District 48 over there.  
22 They make the same cut into Oldham county. Are you  
23 aware that on the new map, the only change here is one  
24 precinct?

25 A No. I'm not aware.

1 Q And Judge also noted that District 33 has  
2 always gone into Oldham County. Can you see that here,  
3 as well as over there?

4 A I see that.

5 Q And you understand that District 36 gained  
6 population. So this portion had to be taken up  
7 somewhere. And you see that was done with District 33.  
8 And for the first time you understand Shelby County  
9 exceeded the population of an ideal district, and it had  
10 to shed population.

11 MS. HINKLE: Are you asking him if he knows  
12 that or asking him to accept it?

13 MS. BECKER: I'm asking him if he knows that.

14 A No.

15 BY MS. BECKER:

16 Q And you see that part of Shelby County was  
17 attached to 33?

18 A Yeah. I see that. Yeah.

19 MS. BECKER: Can I use your Fayette County  
20 insert?

21 MS. HINKLE: Sure.

22 BY MS. BECKER:

23 Q And so over here you said that District 88 has  
24 been made more Republican by adding Scott County. Do  
25 you see how white shaded that portion of Scott County

1 is? It's not a large portion of Republican voters.

2 A Oh, you mean on the right map?

3 Q Yes.

4 A Yeah. So that is showing that on average,  
5 across simulated plan, those white areas would have  
6 belonged to a more competitive district. It's not  
7 showing that both Democrats and Republicans live there  
8 necessarily. It's showing that particular area would  
9 have belonged to more competitive districts, under the  
10 simulated plan.

11 Q Okay. I want to look back at your CV.

12 A Okay.

13 Q Prior to 2012 [sic], you had not offered  
14 expert testimony in any litigation.

15 A Prior to 20 -- what year did you?

16 Q 2021.

17 A Oh, yes. Correct.

18 Q And that includes partisan gerrymandering  
19 litigation?

20 A Right. That's correct.

21 Q Earlier, Counsel asked you if you had ever  
22 declined a job, and you'd indicated that you had. What  
23 jobs had you declined, beyond the one where you were  
24 already retained by the other side?

25 A I was -- yeah. I was asked by the lawyers --

1 of the counsel representing New York Democrats for the  
2 New York redistricting case, recently.

3 Q And you'd indicated that you declined that job  
4 because you didn't think they'd be able to prove their  
5 case?

6 A I didn't feel comfortable based on the  
7 analysis I've done myself. I don't feel comfortable  
8 proceeding with that case -- providing expert witness  
9 case in that.

10 Q Had you declined any other jobs?

11 A Trying to remember. I don't think so. Oh,  
12 but I don't want to -- yeah. I feel like I may have,  
13 and I may not have, so -- because these, you know, these  
14 are short conversations that happened, and I sort of  
15 don't remember after that. So I may have, but not,  
16 like, often.

17 Q Did you decline any work in the Maryland  
18 redistricting litigation?

19 A I wasn't asked by -- approached by anyone in  
20 the Maryland case.

21 Q okay. I want to talk about your algorithms  
22 now. You introduced your MCMC algorithm in 2020, right?

23 A You mean -- are you talking about the specific  
24 publication or...?

25 Q Yes. Is that the first publication where you

1 **introduced that algorithm?**

2 A So in academia there's often a huge lag  
3 between when you have a paper and then, you know,  
4 there's (Inaudible). But the Journal of Computational  
5 and Graphical Statistics paper, I think that's what  
6 you're referring to. Is that what you're referring to?  
7 I'm just trying to make sure it's 2020. It's not some  
8 other years. Yeah. That's right. So, the Journal of  
9 Computational and Graphical Statistics. Yeah. 2020 is  
10 the publication year. Yes.

11 **Q Are you looking at number --**

12 JUDGE WINGATE: Do what?

13 CLERK: I think something's wrong with the  
14 system. Hold on.

15 MS. BECKER: Oh, yeah. It's going red.

16 JUDGE WINGATE: What did you just say?

17 CLERK: Give me a second.

18 JUDGE WINGATE: We've never had that happen.

19 CLERK: I don't know if it's, like,  
20 overheating. It's making a loud noise. I can call  
21 Amy if you want, or you can just pray it's  
22 recording.

23 JUDGE WINGATE: Why don't you -- we'll just  
24 keep it because it's lights are still on. Would you  
25 just step out and talk to Amy, and see if she knows

1 what it is?

2 CLERK: Yeah.

3 JUDGE WINGATE: I've never had that beep happen  
4 in 23 years. Okay. You can continue whenever you  
5 want.

6 MS. BECKER: I'm sorry, Judge. Did you say  
7 that we could go, or no?

8 JUDGE WINGATE: Well, let's just wait. Let's  
9 do this. Let's stop and just wait. Might be better  
10 to wait and talk to Amy.

11 (OFF THE RECORD)

12 JUDGE WINGATE: -- not having yet. Okay. Okay.  
13 You may continue.

14 MS. BECKER: Does it matter that it's still  
15 red?

16 JUDGE WINGATE: What?

17 CLERK: We want it to be red.

18 MS. BECKER: Oh, you want it to be red? Okay.

19 CLERK: If it's yellow, it's bad. Or flashing.

20 BY MS. BECKER:

21 Q I think when we stopped, we were talking about  
22 on your CV, page 4, the article you have cited as number  
23 12. We were talking about that as the first article,  
24 where you introduced your MCMC algorithm in 2020?

25 A That's right.

1 Q And that wasn't the only article you wrote  
2 about the MCMC algorithm you were working on. You wrote  
3 another one, right?

4 A Yes.

5 Q I'd like to hand you a copy of that.

6 MS BECKER: And Judge, I think we're on  
7 Commonwealth Exhibit 5.

8 JUDGE WINGATE: Uh-huh, that's the one you're  
9 on.

10 BY MR. BECKER:

11 Q Professor, are you familiar with this article?

12 A Yes.

13 Q Did you write this article?

14 A Yes. With collaborators.

15 Q I'm sorry?

16 A With collaborators. Yes.

17 Q And it was published in the Journal of  
18 Computational and Graphical Statistics?

19 A That's correct.

20 Q And it was published in 2020, sometime early  
21 in that year?

22 A Yeah. I don't know exactly when, you know, it  
23 was -- yeah. I don't know exactly when it was published  
24 back during that year.

25 MS. BECKER: I'd like to admit this as an

1 exhibit, please.

2 JUDGE WINGATE: Okay. Let's -- how about we go  
3 ahead and admit 1, 2, 3, 4 and 5 right now. Okay.  
4 Is there any in objections, Michael, to any of  
5 those, or Casey?

6 MS. HINKLE: No, Your Honor.

7 JUDGE WINGATE: Okay.

8 (COMMONWEALTH'S EXHIBIT 1 ADMITTED INTO  
9 EVIDENCE)

10 (COMMONWEALTH'S EXHIBIT 2 ADMITTED INTO  
11 EVIDENCE)

12 (COMMONWEALTH'S EXHIBIT 3 ADMITTED INTO  
13 EVIDENCE)

14 (COMMONWEALTH'S EXHIBIT 4 ADMITTED INTO  
15 EVIDENCE)

16 (COMMONWEALTH'S EXHIBIT 5 ADMITTED INTO  
17 EVIDENCE)

18 BY MS. BECKER:

19 Q And then -- so you continue to work on this  
20 algorithm, you authored a second article, correct?

21 A Yes. I've written multiple papers.

22 Q But on this particular topic, the next article  
23 you wrote was what you have at number 13, another 2020  
24 article?

25 A Yes. That's -- that's correct.



1 Q Are you familiar with this article?

2 A Yes.

3 Q You wrote this article?

4 A Yes.

5 Q And it was published in the Journal of  
6 Statistics and Public Policy?

7 A That's correct.

8 Q In 2020?

9 A That's correct.

10 MS. BECKER: Move to admit this as  
11 Commonwealth's Exhibit 6.

12 JUDGE WINGATE: Okay. Any objection?

13 MS. HINKLE: No, Your Honor.

14 JUDGE WINGATE: Okay. It's admitted.

15 (COMMONWEALTH'S EXHIBIT 6 ADMITTED INTO  
16 EVIDENCE)

17 BY MS. BECKER:

18 Q I notice that you wrote this article, as well  
19 as the one before with a gentleman by the name of  
20 Benjamin Fifield.

21 A Yes.

22 Q What does he do now?

23 A He's a data analytic -- analyst for ACLU.

24 Q These papers were peer-reviewed?

25 A That's correct.

1 Q And they were approved for publication?

2 A That's correct.

3 Q Did you introduce your SMC algorithm in 2021?

4 A 2020.

5 Q 2020 was the first draft?

6 A Well, yes. So, these papers, you know, takes  
7 time to be appearing in print. So the publication date  
8 does not necessarily correspond to when the method was  
9 developed.

10 Q I want to make sure you heard my question. I  
11 asked about your SMC algorithm.

12 A Right. SMC, I think the first draft was 2020.

13 Q Okay. I'd like to hand you a copy of your  
14 working paper --

15 A Okay.

16 Q -- for that algorithm.

17 A Okay.

18 Q So this document, it says -- are you familiar  
19 with this document?

20 A Yes.

21 Q Did you write this?

22 A Yes.

23 Q And your first draft was in 2020?

24 A That's correct.

25 Q And it says, "This draft, August 10, 2021"?

1 A That's correct.

2 Q Was this article published in a journal?

3 A It's in the review process.

4 Q So it's in the peer-review process?

5 A That's correct.

6 Q So this is a working paper?

7 A That's correct.

8 MS BECKER: I'd like to move to admit this as a  
9 Commonwealth's Exhibit 7.

10 JUDGE WINGATE: Okay. Do you have any  
11 objection?

12 MS. HINKLE: No.

13 JUDGE WINGATE: Okay.

14 (COMMONWEALTH'S EXHIBIT 7 ADMITTED INTO  
15 EVIDENCE)

16 BY MS. BECKER:

17 Q I want to talk about some of your statements  
18 in this working paper. I'm looking on the first page in  
19 the abstract.

20 A Okay.

21 Q Where it says, "For successful application."  
22 I'm going to read it to you. It says, "For successful  
23 application, sampling methods must scale to large maps  
24 with many districts, incorporate realistic legal  
25 constraints, and accurately and efficiently sample from

1 a selected target distribution. Unfortunately, most  
2 existing methods struggle in at least one of these  
3 areas." What, "Existing methods," were you talking  
4 about?

5 A This is a general statement. So it's not  
6 specific -- particular, you know, algorithm, per se.

7 Q You wrote this paper to address concerns with  
8 the MCMC algorithms that were prevailing at the time,  
9 right?

10 A That's correct.

11 Q And so you're saying here, that your MCMC  
12 algorithm cannot in actuality sample from a specific  
13 target distribution?

14 A I didn't say that.

15 Q You say, it suffers from one of these  
16 weaknesses, correct?

17 A Yes. But that's different from saying to not  
18 sample. So it's -- in the context of academic research,  
19 we always try to improve the existing algorithms and,  
20 you know, that's -- that's the context. So we always  
21 want to, you know, include what's out there. That's why  
22 we do research.

23 Q I want to read -- not the next sentence, but  
24 the one after it. You write, "Because it samples  
25 directly, the SMC algorithm can efficiently explore the

1 relevant space of redistricting plans better than the  
2 existing Markov chain Monte Carlo, MCMC algorithms, that  
3 yield dependent samples," is that a true statement?

4 A Statement is true, but it's not -- it's all  
5 relative, right? We trying to improve the performance  
6 of the existing algorithms.

7 Q Will turn with me to the second page. I'm  
8 looking at the fifth whole paragraph.

9 A Page 1, or page 2?

10 Q It's labeled as page 1.

11 A Oh, page 1.

12 Q But it's the second page of that document.

13 A Okay. Okay.

14 Q You say, "MCMC algorithms can, in theory,  
15 sample from a specific target distribution and  
16 incorporate constraints through the use of an energy  
17 function. In practice however, existing algorithms  
18 struggle to mix and traverse through a highly complex  
19 space, making scalability difficult and accuracy hard to  
20 prove. Some of these algorithms make proposals by  
21 flipping precincts at the boundary of existing  
22 districts, and rendering it difficult to transition  
23 between points in the state space, especially as more  
24 constraints are imposed." Did I read that accurately?

25 A I think you did.

1 Q Now, the articles that you cite  
2 parenthetically here, do you cite your own article in  
3 both of those statements?

4 A Yeah. I'm trying to prove myself, too, so...

5 Q Can you turn with me to numbered page 3?

6 JUDGE WINGATE: Did you say page 30?

7 MS. BECKER: Yes.

8 Q About midway through this page, you refer to  
9 another expert in your field, Wendy Tam Cho, and her  
10 criticisms of the existing MCMC algorithms. And in  
11 response, you write the third full paragraph. I'm going  
12 to read just a portion of it. "First, the distributions  
13 that some of these algorithms sample from are not made  
14 explicit, leaving open the possibility that the  
15 generated ensemble is systematically different from the  
16 true set of all valid plans. Second, even when the  
17 distribution is known, the MCMC algorithms used to  
18 sample from it may be prohibitively slow to mix, and  
19 cannot yield a representative sample." Did I read that  
20 correctly?

21 A Yes. You did.

22 Q Would you turn with me to page 13 of this  
23 article. I'm not going to read all of this page, but  
24 what I would like to ask you is a question, this  
25 summarizes what's going on here. So what I read on this

1 page, is that at least at two separate points, your MCMC  
2 algorithm failed to yield reliable results, correct?

3 A What do you mean by, "Your MCMC algorithm"?

4 Q So throughout this article where you're citing  
5 back to yourself, you call the comparison, "The state of  
6 the art MCMC algorithm." And in the second paragraph on  
7 page 13, you say, "The upper panel of figure 4A shows  
8 the resulting density estimates. While the target  
9 distribution is highly multimodal, there's a good  
10 agreement between the SMC sample and the reference  
11 distribution. In contrast, the MCMC samples fail to  
12 accurately capture the left tail of the distribution,  
13 and over sample certain values of the right tail," does  
14 it say that?

15 A Yeah, so this MCMC algorithm that I used in  
16 this article is not the same as the one I developed. So  
17 it's something that's different by a different author.  
18 But, you know, these are comparisons of -- in the  
19 academic article, you know, validation exercises to see  
20 how challenging problems (phonetic) can be addressed,  
21 you know, efficiently by one method over another, so...

22 Q The last sentence on this page reads, "In  
23 comparison, the MCMC algorithm was not able to sample  
24 accurately from this target distribution in 20,000  
25 iterations." Did I read that correctly?

1           A     Yes.  But this is not a general statement.  So  
2  it's -- in this particular example that are actually  
3  somewhat contrived because here in these -- these  
4  examples, you can actually enumerate the all possible  
5  ways.  So you can actually, you know -- know exact truth  
6  -- true distribution is, and it's a very challenging  
7  setup that we, you know, set these things up, so that --  
8  to see how these different algorithms perform in these  
9  specific applications.  So -- and I don't want to take  
10 this sentence out of context and, you know, make it into  
11 a general statement.

12           Q     I want to look on page 14.  It says in the  
13 first paragraph, four lines down, you write, "Since the  
14 merge split MCMC algorithm is not specifically designed  
15 to enforce this hard constraint, we do not present its  
16 results."  In this paragraph where you're not presenting  
17 the results because the algorithm is not designed to  
18 enforce the hard constraint, isn't the hard constraint,  
19 a hard multi-split (phonetic) constraint?

20           A     I'm sorry.  Should I answer now?

21           Q     Yes.

22           A     So the multi-split constraint is not a hard  
23 constraint that I used in the Kentucky case.  It's not a  
24 hard constraint.  So this hard constraint I'm talking  
25 about in this article is just the total number of



1 counties being spread. So in SMC, you can actually turn  
2 that into hard constraints, so that no simulated plans  
3 have, you know, more than certain number of counties  
4 that are being split. But multi-split constraint is  
5 actually a soft constraint that I used.

6 JUDGE WINGATE: Jill, I used to fine people  
7 \$50, and give it to your domestic violence group.  
8 Remember that?

9 MS. ROBINSON: Yeah. I do.

10 JUDGE WINGATE: Sorry.

11 MS. HINKLE: It's okay.

12 BY MS. BECKER:

13 Q One final question. Can you turn with me to  
14 page 15?

15 A Okay.

16 Q I'm looking at the last sentence of the  
17 section that's on this page.

18 A Uh-huh.

19 Q Says, "This implies that SMC is several times  
20 more effective than the state of the art MCMC algorithm,  
21 in terms of run time per effective sample. Although  
22 additional study is warranted, our results suggest that  
23 the proposed algorithm may be substantially more  
24 effective when applied to real world redistricting  
25 problems." Did I read that accurately?

1 A Yes. You did.

2 Q And you stand by all the statements that you  
3 made in this working paper?

4 A I do.

5 Q But you used your MCMC algorithm for your  
6 State House analysis?

7 A Right. So, again, the -- which algorithm you  
8 use depends on, you know, what you are studying. So the  
9 reason why I used the MCMC algorithm for the state case  
10 is that it better handles certain types of constraints  
11 when the number of districts is large. And so the SMC -  
12 - because SMC builds the one district at a time, as  
13 opposed to MCMC algorithm, where you start with the  
14 redistricting. So the SMC is unable to see, you know,  
15 certain type of constraints that requires you to know  
16 the entire redistricting plan itself. So, you know,  
17 again, these are sort of statements that's applicable to  
18 the particular applications I have in -- in this  
19 specific paper. But, you know, again, I don't want to -  
20 - I don't want anyone to generalize this statement to  
21 any case out there in the world. You know, it has to be  
22 considered for both -- both types of algorithms.

23 Q I appreciate your explanation. But I asked  
24 you if you used your MCMC algorithm to do your State  
25 House analysis; yes or no?

1           A     I did use MCMC algorithm for the State House.  
2     Yes.

3           Q     Okay. I want to go back really quickly and  
4     talk about specifically districts 48 and 33 on the new  
5     map. You would agree with me, Professor, that District  
6     48 on that map is more compact than District 48 on this  
7     map, right?

8           A     Depends on how you measure compactness.

9           Q     Just give it the eyeball test. You don't have  
10    your computer.

11          A     As a statistician, I don't do the eyeball  
12    test.

13          Q     I want to talk about -- we talked earlier  
14    about the population growth in District 36 and in  
15    District 58, and how that impacted District 33. Are you  
16    familiar with the community of interest that this area  
17    covers?

18          A     I did not use community of interest in my  
19    simulation algorithm.

20          Q     That's not my question. I'm asking you, if  
21    you're familiar with the community of interest in this  
22    area?

23          A     No.

24          Q     So you're not aware that there's a fire  
25    station district in Peewee Valley that crosses the

1 county line?

2 A No.

3 Q And you're not aware that this area is called  
4 Peewee Valley, and there's a women's prison that's  
5 actually located in Shelby County?

6 A No.

7 Q And that this area is intricately intertwined?

8 A No.

9 Q I want to go back to our discussion of Matt  
10 Bevin.

11 A Okay.

12 Q So this is the 2019 gubernatorial race. Now  
13 we talked about all the things that you didn't know  
14 about him. Did you know that election was decided by  
15 less than 5,000 votes?

16 A No.

17 Q And did you know that the other five elections  
18 were decided by at least 100,000 votes difference?

19 A No.

20 Q Did you know that our Secretary of State ran  
21 against a former Miss America? Well, she was the  
22 winner, right? She won.

23 A I have no idea.

24 JUDGE WINGATE: Did you know that Matt Bevin  
25 attacked a very well-known judge here in Franklin

1 County? During the break I saw Phillip (phonetic),  
2 and he said to mention that.

3 MS. BECKER: I left that out of the list.

4 BY MS. BECKER:

5 Q You would agree that an election that's won by  
6 5,000 votes is an outlier, compared to five other  
7 elections, at the same time, won by over 100,000 votes?

8 A I mean, compared to those other elections, but  
9 you know, many elections are close, just in general.

10 Q Okay. I want to switch topics and talk about  
11 your congressional analysis.

12 A Okay.

13 Q Your report only mentions Franklin County,  
14 right?

15 A That's correct.

16 Q But there are other counties that switched  
17 districts in the new congressional plan, right?

18 A Right. But as I mentioned, I didn't consider  
19 the previous map. So that's not part of the criteria.

20 Q So you were told to focus on Franklin County?

21 A What do you mean by, "Told"?

22 Q You didn't look at the old map, but you  
23 acknowledged that other counties switched. Why focus in  
24 on Franklin County?

25 A Oh, I see. Well, the Franklin County is --

1 you know, if you look at the district one, it's the edge  
2 of this lengthy district that -- you know, that's  
3 comprising that District 1. So it's, you know, one  
4 place upon instruction of Counsel, that's the part that  
5 I focused upon.

6 **Q So you didn't focus on Franklin County because**  
7 **that's where the plaintiffs wanted to file suit?**

8 A Oh, I wasn't aware of who filed suit about,  
9 you know, where they are located or anything like that.

10 **Q Do you know the compactness measure for the**  
11 **other five districts in Senate Bill 3?**

12 A I did look at it at some point. I don't have  
13 it on top of my head.

14 **Q Do you know the compactness measure for the**  
15 **whole map?**

16 A Oh, yeah. I looked at that as well, as I  
17 think that's in the report in the appendix. Yeah. So  
18 it's -- it's figure 10. So that's an overall  
19 compactness score average of the plans. So the red line  
20 is the enacted plan, and the histogram is the simulated  
21 -- simulated plans. That's overall, not (Inaudible).

22 **Q So you're saying figure 10 is the analysis of**  
23 **the whole plan?**

24 A Yeah. So this isn't (phonetic) entire  
25 overall. Yeah. So the Polsby-Popper is an average

1 across districts. And the other measure -- the other  
2 compactness measure is a plan-wide measure. So there's  
3 no specific district level measures.

4 **Q So what I see here, is that the enacted plan**  
5 **falls right within the average range of your simulation,**  
6 **for compactness of the plan as a whole?**

7 A Right. So -- exactly. That's the point. So  
8 on average, I made sure that compactness of the  
9 simulated plan is similar to the enacted plan. So  
10 that's -- that's by design. But what I showed is that  
11 even if you keep the overall level of compactness the  
12 same, District 1 is highly non-compact.

13 **Q But you don't know the compactness measures of**  
14 **the other five districts?**

15 A I did look at it at some point. I didn't  
16 include it in the figure, but I did look at the  
17 compactness of other districts as well. And if you take  
18 the average, it will be the red line. So some are more  
19 compact to offset the un-compactness of the District 1.

20 **Q It's true isn't it, that every other district**  
21 **is more compact, over the last map?**

22 A Oh, again, I didn't look at the last maps. I  
23 don't know -- I don't know the comparison.

24 **Q You only do a compactness measure using the**  
25 **Polsby-Popper method, right?**

1           A     Yes. For this. But I also did the Reock,  
2 which is actually more computationally intensive. That's  
3 figure 13. That's only -- I did this only for District  
4 13 -- sorry, District 1 in figure 13.

5           Q     Is the Polsby-Popper measure built into your  
6 SMC algorithm?

7           A     No. And neither Reock, in this other measure  
8 that's in figure 13. They're not part of the algorithm.

9           Q     Have you ever heard of -- let me make sure I  
10 get the names right. Have you ever heard of Nicholas  
11 Stephanopoulos and Eric McGhee?

12          A     Yes. Yes.

13          Q     Are they well-respected experts in your field?

14          A     Yes. Nick is my colleague at Harvard Law  
15 School.

16          Q     So you don't want to say anything bad about  
17 him, is that what you're saying?

18          A     He's a great scholar.

19          Q     Have you ever read their work, "The Measure of  
20 a Metric"?

21          A     Yes. I am aware of that (Inaudible) paper.

22          Q     So are you familiar with their statement in  
23 that article, where they say, "Scholars have not  
24 selected a gold standard among the metrics," he's  
25 talking about the Measures of Compactness, "But rather



1 have managed to use them productively in research, by  
2 combining multiple measures and adjusting weights for  
3 each specific purpose"?

4 A Okay. Well, I don't memorize what he wrote.  
5 If he says that in the article, that must be what he --  
6 he meant.

7 Q But you didn't use any other metric beyond  
8 primarily the Polsby-Popper and then Reock as a  
9 crosscheck. You didn't use any of the other standard  
10 available methods?

11 A What other measures are you talking about?

12 Q So, there's the Inverse Convex Hull.

13 A Okay.

14 Q The Schwartzberg method.

15 A Okay.

16 Q You didn't use either of those?

17 A Yeah. No. But you know, the Polsby-Popper,  
18 to be -- to be fair is the most commonly used method.  
19 You know, obviously, compactness can be measured in  
20 different ways.

21 Q But the Polsby-Popper method does not like  
22 sharp curves?

23 A Right. So different measurements try to  
24 capture different aspects of compactness. That's  
25 correct.

1           **Q**     So in a state where we have a lot of rivers  
2 that are winding, and mountains that don't respect  
3 straight lines, and bounded by a river, the  
4 Polsby-Popper might not be the most favorable method to  
5 use?

6           **A**     Well, one could debate the properness of  
7 different compactness measures. But one advantage of  
8 the simulation method is that -- you know, because you  
9 are comparing -- so it's difficult to say, well, because  
10 Polsby-Popper is 0.2, that's too low or too high. But  
11 one advantage that simulation method offers is that  
12 you're actually comparing with other alternative plans  
13 using the same exact measure. So you're holding the  
14 measurement constant, and then doing a comparison  
15 accounting for all the geographical features, and rules,  
16 and other things. So, you know, I do feel comfortable  
17 using a simulation method and doing a comparison based  
18 on Polsby-Popper or some other measures, whereas, you  
19 know, interpreting these numbers as you pointed out, as  
20 it is, might not be appropriate, depending on the state.

21           **Q**     The vast majority, if not all of your  
22 congressional analysis, is premised on compactness, yes?

23           **A**     Well, first half is compactness, and the  
24 second half is, you know, partisanship.

25           **Q**     Can you tell me the balance of weight you gave

1 to your population equality constraint versus the weight  
2 you gave to your compactness?

3 A Oh, okay. In these algorithms, population  
4 constraint is a hard constraint. So when you specify  
5 it, the algorithm will generate the simulated plans that  
6 always satisfy the population constraint. So we'll  
7 never exceed that threshold, whereas compactness is a  
8 relative (phonetic) measure. It's not a dichotomy.

9 Q So when your algorithm is creating districts  
10 in each of your simulations, it is forced to follow your  
11 population constraint --

12 A First. Yeah.

13 Q -- but in doing so, is guided by your  
14 compactness measure?

15 A Yeah. That's one way to think about it.  
16 Another way to think about it is to consider a set of  
17 simulated plans that, you know, simulate -- consider a  
18 set of alternative plans that satisfy population  
19 constraint. And then among those consider compactness,  
20 you know, try to say select -- give more weight to the  
21 more compact districts, for example.

22 Q I want to talk about your population  
23 constraint.

24 A Okay.

25 Q You're aware that some congressional plans try

1 to observe a strict one person deviation, right?

2 A Yes. I am. I'm aware.

3 Q But you didn't adopt that requirement in this  
4 case?

5 A That's correct.

6 Q Are you aware that the enacted plan Senate  
7 Bill 3 does just that, it's within one person equal  
8 population?

9 A I think I've seen that at one point.

10 Q But your constraint was a plus or minus 0.1  
11 percent, which I think I heard you say earlier, is a  
12 spread of about 700 to 800 people?

13 A That's right. That's maximum. So some plans  
14 are much lower than that but that's the maximum allowed  
15 deviation.

16 Q You'd agree, that when the law requires as  
17 mere as practicable, that one person is objectively  
18 better than 800?

19 A I'm not a lawyer, but one person is smaller  
20 than 700 to 800.

21 Q I want to go back to where we started.

22 A Okay.

23 Q You'd agree, that if the vast majority of  
24 plans that are generated by your simulation method,  
25 using what you call neutral redistricting criteria would

1 produce the same seat share in the enacted plan, then  
2 the conclusion that there's a partisan bias that is not  
3 supported?

4 MS. HINKLE: Objection to form. I'm sorry. I  
5 just didn't follow the question.

6 MS. BECKER: Sure.

7 BY MS. BECKER:

8 Q So if the vast majority of the plans in your  
9 ensemble have the same basic seat share as the enacted  
10 plans, it's not right to assume that there's been a  
11 partisan bias?

12 A Well, it depends on what you mean by,  
13 "Partisan bias," I suppose. Right. It's -- that's I  
14 guess, the whole difficult thing. But -- yeah.

15 Q Now when we talked about your House  
16 conclusions, I think we decided -- we agreed that your  
17 simulations suggest that 76 districts should lean in  
18 favor with the Republican Party?

19 MS. HINKLE: Objection. It's inconsistent with  
20 prior testimony.

21 JUDGE WINGATE: Okay. What's your objection,  
22 again? I didn't hear you. I don't hear very good.

23 MS. HINKLE: I'm sorry. I think that's  
24 inconsistent with Dr. Imai's prior testimony. Of  
25 course, he can explain if it is or isn't, but I...

1 JUDGE WINGATE: Yeah. It's overruled. I think  
2 your question was, the 76 districts that are  
3 Republican?

4 MS. BECKER: Right.

5 JUDGE WINGATE: And then --

6 MS. BECKER: Which I think we've established  
7 that.

8 JUDGE WINGATE: Yeah. I think it's been  
9 established, when you were pointing to the one map.  
10 So you can ask your question to him, again.

11 MS. BECKER:

12 BY MS. BECKER:

13 Q Isn't it true that under your simulation  
14 analysis, the Republican Party in Kentucky should expect  
15 for 76 districts to lean in its favor?

16 A Oh, I see what you're trying to ask. Okay. So  
17 this is average vote share -- of Democratic average vote  
18 share. And if you -- are you thinking about the seat  
19 share? Like, how many seats the Republicans would win,  
20 given any direction?

21 Q Now, I know that you're not capable of  
22 rendering that opinion. So I'm just asking if your  
23 simulations suggest that 76 districts lean in favor of  
24 the Republican Party?

25 A Oh, yeah. So the ordered 76 districts,

1 according to my simulation, you know, on average lean  
2 towards Republican, if you used these, you know, average  
3 vote share from the past directions that I used.

4 JUDGE WINGATE: Well, the follow-up question to  
5 that, is it 76 districts in the new plan? Or are  
6 there more that lean Republican? Is that what your  
7 follow-up here?

8 MS. BECKER: I'd just like to establish, that  
9 using his own simulations and his data, that we all  
10 agree that 76 districts lean Republican.

11 JUDGE WINGATE: Well, their question is does  
12 81, or 83, or after the plan, is there any way that  
13 he can -- that he has a prediction for that? Does  
14 that make any sense?

15 MS. BECKER: So I think when you're asking is,  
16 is he capable of predicting whether the districts  
17 77, 78, 79 or 80 go Republican in an actual  
18 election?

19 JUDGE WINGATE: Or lean Republican in this new  
20 analysis. Where's the cutoff? Where's the 50/50?  
21 I was trying to figure that.

22 THE WITNESS: Right. So that really depends on  
23 each election, right? There's just always, you  
24 know, swing from one direction to another, based on  
25 a variety of factors, including candidate popularity

1 and other factors. So what I was establishing in  
2 the figure 3 is that the 76 district and the enacted  
3 plan is much more Republican leaning than the vast  
4 majority of simulated 76 districts.

5 JUDGE WINGATE: Okay.

6 BY MS. BECKER:

7 Q Question about your congressional analysis.

8 A Okay.

9 Q So, on page 18, you say, "Under these  
10 simulated congressional plans, the Democratic vote share  
11 for the district that contains Franklin County is 43.6  
12 on average," correct?

13 A That's correct.

14 Q And if we're using a strict 50 line, that  
15 district is not likely to lean Democratic?

16 A Again, this is a, you know, measure of  
17 partisanship, based on the -- literally, average of past  
18 direction vote share. So, you know, I don't want this  
19 to interpreted as like a prediction of the future  
20 election or anything like that. It's just a measure. In  
21 the past elections, 43 percent of voters voted for  
22 Democrat on average. But -- yeah. It's less than 50  
23 percent of voters, if that's what you're saying --

24 Q So using your simulation data, we should  
25 reasonably expect in the Commonwealth to have a



1 congressional delegation of five Republicans and one  
2 Democrat?

3 A Again, I'm not expressing any opinion on  
4 likely, you know, number of Democrats or Republican  
5 seats in the future actions. That's -- I didn't do  
6 that. No. It's just --

7 MS. BECKER: Judge, can I have a minute?

8 JUDGE WINGATE: Yeah.

9 MS. BECKER: Judge, we'll pass the witness  
10 back.

11 JUDGE WINGATE: Okay. You got any follow-up?

12 MS. HINKLE: It's very brief, Your Honor.

13 JUDGE WINGATE: Okay.

14 REDIRECT EXAMINATION

15 BY MS. HINKLE:

16 Q Dr. Imai, you were asked some questions about  
17 the use of the NCM type of algorithm for purposes of  
18 analyzing the Kentucky State House map. Are you  
19 confident that that was the right type of algorithm to  
20 use for the task, to which you put the algorithm in this  
21 instance?

22 A Yes. Otherwise, I wouldn't put it in my  
23 report.

24 Q And have you used the MCMC type of algorithm  
25 in any of your prior expert engagements?

1 A Yes. A ton before.

2 Q And had produced reports on the basis of the  
3 MCMC algorithm or expressed opinions in court, based on  
4 that type of algorithm?

5 A Yes.

6 Q And those opinions, to your knowledge, have  
7 been accepted by the courts?

8 A Yes.

9 MS. HINKLE: Thank, Your Honor. Nothing  
10 further.

11 JUDGE WINGATE: Okay. Do you got any follow-  
12 up?

13 MS. BECKER: No, Judge.

14 JUDGE WINGATE: Okay. Can we release this  
15 witness? You okay to release him? Okay. You can  
16 try to make your flight or you can go to Buffalo  
17 Trace, and stand in line with everybody else. Thank  
18 you, Doctor. I appreciate you being here.

19 THE WITNESS: Thank you very much. Thank you.

20 JUDGE WINGATE: All right. Let's have the  
21 lawyers up here to talk about where we're at. And  
22 also, Heather, do you want to make these part of  
23 your exhibit? Are they in your book?

24 MS. BECKER: Well, they're in the book. Yeah.  
25 I just thought it'd be easier for you-all to look at

1 those.

2 JUDGE WINGATE: Okay. Good enough. Yeah. Good  
3 enough.

4 MS. BECKER: Sorry. Did I miss a logistical  
5 question?

6 JUDGE WINGATE: Yeah. We're just -- where are  
7 we at, as far as witnesses? What do you want to do?

8 MS. HINKLE: I think we would prefer to call  
9 another witness today, just to be mindful of the  
10 court's time tomorrow as well. We do have a number  
11 of witnesses to get through tomorrow.

12 JUDGE WINGATE: Okay. Good enough.

13 MS. BECKER: So, even if we don't finish the  
14 witnesses, I think it might be appropriate to get  
15 started.

16 JUDGE WINGATE: Okay. Who do you want to do  
17 today else?

18 MR. ABATE: We're going to give it (phonetic)  
19 to Trey Hieneman --

20 JUDGE WINGATE: Okay.

21 MR. ABATE: -- with the Kentucky Democratic  
22 Party.

23 JUDGE WINGATE: Uh-huh. Sounds good. How long  
24 do you expect him to be?

25 MR. ABATE: Certainly not as long as Dr. Imai.

1 JUDGE WINGATE: Okay.

2 MR. ABATE: I would imagine we would definitely  
3 finish his direct today --

4 JUDGE WINGATE: Okay.

5 MR. ABATE: Depending on how long the Court  
6 wants to go, but --

7 JUDGE WINGATE: Yeah. Okay. All right. Let's  
8 start him then. Okay. Thank you-all.

9 MR. ABATE: Thank you.

10 MS. HINKLE: We want to take down everything,  
11 right?

12 MR. ABATE: Yes. I may end up wanting that in  
13 Jefferson County --

14 MS. BECKER: Okay.

15 MR. ABATE: -- now, perhaps.

16 CLERK: Hey Casey, when you move that again,  
17 will you angle it more this way? Because it blocks  
18 the witness, if Judge asks him questions on the --

19 MS. HINKLE: Oh, sure.

20 MS. BECKER: -- board.

21 MS. HINKLE: Yeah. If you could just take them  
22 down for a minute --

23 MR. ABATE: You can put them down.

24 MS. HINKLE: Yeah.

25 MR. ABATE: Just leave Jefferson County.

1 MS. HINKLE: Feel free to boss us around. When  
2 we put it up when -- we're not always mindful of  
3 those angles.

4 JUDGE WINGATE: You ready to go?

5 MR. ABATE: Yes, sir. If the Court is ready.  
6 Plaintiffs will call Trey Hieneman as witness.

7 JUDGE WINGATE: Okay. Mr. Hieneman, please  
8 raise your right hand. Do you swear or affirm the  
9 testimony you're about to give in this Court today  
10 is the truth and nothing but the truth?

11 THE WITNESS: I do.

12 JUDGE WINGATE: All right. You may be seated.

13 DIRECT EXAMINATION

14 BY MR. ABATE:

15 Q Thank you. Could you please state your name  
16 for the record, please?

17 A Trey Hieneman.

18 Q Great. And Mr. Hieneman, what is your current  
19 position?

20 A I am the political director for the Kentucky  
21 Democratic Party.

22 Q How long have you held that job?

23 A I began that job in March of 2019, so just  
24 over three years.

25 Q Okay. What are your duties as political

1 **director for the KDP?**

2 A I have a number of roles. I maintain  
3 relationships with interested groups, and organizations,  
4 county parties. I am the campaign strategist in-house  
5 for several campaigns. I work closely with our  
6 legislative caucuses on issues like recruitment. And  
7 then obviously, with any legislative talking points and  
8 things like that they may need.

9 Q **Can you describe for the Court, your**  
10 **educational background?**

11 A Sure. I have a bachelor of arts in political  
12 science from the University of Kentucky. And a masters  
13 of arts in political management from The George  
14 Washington University.

15 Q **Okay. Thank you. Can you tell us a little**  
16 **bit about your work history, kind of going backwards?**  
17 **Tell us how you got to your role you're in now?**

18 A Sure. From 2009 to 2013, I was communications  
19 director in the Office of the House Majority Caucus  
20 Chair. Then from there, I went to work for an outside  
21 organization. Then in 2019, returned to the party to  
22 work for Governor Beshear's election in 2019.

23 Q **Okay. And you have been since that time --**  
24 **since you left that campaign, you've been employed with**  
25 **the KDP?**

1 A Correct.

2 Q And have you been in the same role the whole  
3 time?

4 A Yes.

5 Q Okay. Mr. Hieneman, do you have any  
6 experience in putting together legislative maps, like  
7 the ones we've been looking at here?

8 A In my experience, during my tenure with the  
9 Legislative Research Commission and in the Office of the  
10 Majority Caucus Chair, I advised legislators on  
11 developing the redistricting maps in the previous cycle.

12 Q And did you have any involvement in preparing  
13 a proposal in this legislative cycle for a redistricting  
14 map?

15 A Yes. I worked with our legislative leadership  
16 and advised them on drafting of House Bill 191.

17 Q So, House Bill 191 was the Democratic  
18 proposal?

19 A Correct.

20 Q And was that introduced in the legislature?

21 A Yes. It was.

22 Q But it obviously did not become law?

23 A Correct.

24 Q Okay. Tell us about your role in helping to  
25 craft House Bill 191?

1           A     Sure. I advised the members of the House  
2 Democratic Caucus on what they needed to emphasize when  
3 drawing a map. Obviously, there are constitutional  
4 requirements, federal requirements that they needed to  
5 emphasize, and I advised them on those.

6           **Q     Can you tell us what those criteria were that**  
7 **you used in drawing the maps or advising the members on**  
8 **how to draw maps?**

9           A     Certainly. So the first criteria is the  
10 constitutional one person, one vote requirement of being  
11 plus or minus 5 percent about the mean for all  
12 districts. There's also the section for --

13          **Q     I'm sorry.**

14          A     Oh, yes.

15          **Q     I just want to stop you there. 5 percent of**  
16 **population?**

17          A     Of the average population size.

18          **Q     Okay.**

19          A     So, 4,500,000 roughly Kentuckians divided by  
20 145,000, and then 5 percent plus or minus about that  
21 mean, one way or another. There are also the Kentucky  
22 constitutional requirements that I advised them on,  
23 obviously, the minimum number of split counties. But  
24 then we also emphasized the exact verbiage underneath  
25 Section 33 of not pairing more than two counties



1 together, and no piece of a county to form a district.

2 Q Okay. And just so I understand, you were  
3 looking at the language of Section 33?

4 A That's correct. Those were the paramount  
5 criteria that we used.

6 Q Okay. We'll get into a little more detail in  
7 a second, but let's sort of walk through some of these.  
8 On the population variants, did House Bill 191 satisfy  
9 the plus or minus 5 percent standard you referred to?

10 A It did. No district exceeded 5 percent -- or  
11 105 percent of the mean, and no district was under 95  
12 percent of the mean.

13 Q Okay. Do you recall how many counties House  
14 Bill 191 split?

15 A House Bill 191 split 23 counties.

16 Q Okay. And we've heard some testimony that's  
17 the minimum is --

18 A That's correct.

19 Q Can you explain why that is? Because that's  
20 not mathematically the minimum, correct?

21 A That's correct. The mathematical minimum is  
22 actually 21 counties. There are 21 counties that have a  
23 population over 105 percent of the mean, so they have to  
24 be divided. However, because of geography in the  
25 Jackson Purchase region, particularly around Calloway,

1 Marshall, and Trigg Counties, one of those has to be  
2 split. Because there's no county that can be either  
3 split beforehand or can be paired with any of those  
4 counties to make a district. And the similar -- the  
5 same is true in southeastern Kentucky around Bell,  
6 Harlan, Perry, Letcher, that region as well. So two  
7 additional splits on top of the 21, gets you to 23. And  
8 that is the actual practical minimum.

9 Q So if you added two of those counties  
10 together, it still wouldn't be big enough to get within  
11 the five percent, is it?

12 A It would either be too small or too large.

13 Q Or too large. Okay. Okay. So you had to  
14 split 23. So you also talked about -- I believe you  
15 said, the total number of times counties were divided --

16 A Correct.

17 Q -- was a metric that you looked up; is that  
18 correct?

19 A That's correct. Minimizing that number -- or  
20 that piece of a county that then could be added to  
21 another time. So minimizing the number of times that a  
22 county is actually divided.

23 Q Okay. And then the other factor you  
24 considered, was how many times three or more counties  
25 were aggregated together?

1 A That's correct.

2 Q Okay. Have you reviewed House Bill 2, which  
3 became the enacted --

4 A I did. Yes.

5 Q -- maps? And let's talk a little bit about  
6 your analysis of HB 2. I just want to start with the  
7 basics. What did you -- what data did you look at to  
8 analyze HB 2?

9 A Sure. So I worked off of the files that were  
10 produced by the Legislative Research Commission. So the  
11 actual map itself, as well as the Shapefiles that the  
12 GIS staff with the Legislative Research Commission  
13 produced, to -- to make my analysis.

14 Q What is a, "Shapefile"?

15 A So a Shapefile is basically a computer file  
16 that's generally used in redistricting, that  
17 encapsulates a number of different things, the block  
18 level, the polygon shapes that -- that lay out the  
19 districts. That you can then import and export into  
20 different programs to generate the maps.

21 Q Okay.

22 A And generate maps that have already been  
23 generated by the same program.

24 Q And did you look at all the same factors of  
25 HB- 2 that we just discussed for 191, things like

1 population variants, county splits, multi-split  
2 counties, and districts with three or more counties?

3 A Yes. I did.

4 Q Did you prepare an affidavit in this case,  
5 that documents your comparisons?

6 A Yes. I did.

7 MR. ABATE: Your Honor, I'm not offering this  
8 as evidence, but I would like to show the witness  
9 the affidavit --

10 JUDGE WINGATE: That's fine.

11 MR. ABATE: -- which is also in the binder we  
12 gave you. This is marked number -- well, that was  
13 Exhibit 32 of our preliminary injunction motion --  
14 that exhibit sticker predated.

15 BY MR. ABATE:

16 Q Is this a copy of the affidavit that you  
17 prepared, Mr. Hieneman?

18 A Yes. It is.

19 Q Okay. And if you look down towards the last  
20 page, that's your signature?

21 A Yes. It is.

22 Q Okay. I want to walk through some of the  
23 details of the comparison --

24 MR. MADDOX: Your Honor, I object to the  
25 procedure. I don't believe it's proper for a fact

1 witness to have a cheat sheet in front of him, as  
2 he's testifying.

3 JUDGE WINGATE: I've had all kinds of fact  
4 witnesses with cheat sheets.

5 MR. MADDOX: All right.

6 JUDGE WINGATE: So I'll allow it. But I'll  
7 note your objection for the record.

8 MR. MADDOX: Thank you, Your Honor.

9 MR. ABATE: Your Honor, we'll move forward.

10 BY MR. ABATE:

11 Q So, Mr. Hieneman, I'd like to look and -- I'd  
12 like to look at your comparison of HB 2 and HB 191 on  
13 each of these metrics. Let's start with the one that  
14 talks about the number of times counties are divided.  
15 Can you remind us again, why it is that you counted the  
16 total number of times the counties were split?

17 A So I counted those because by counting those  
18 numbers of splits, you can also calculate the number of  
19 times that a piece of a county is being used to add onto  
20 another district.

21 Q And how did you actually determine the number  
22 of -- you told us you counted the number of counties  
23 that were split, and it was 23. But how did you  
24 determine the number of total county splits? Excuse me.

25 A Sure. By analyzing those 23 counties, you can

1 see each time that that county make -- or has a piece of  
2 a district. You know, using McCracken County, for  
3 example, in --

4 MR. ABATE: May I approach, Your Honor?

5 JUDGE WINGATE: Yes.

6 A -- in this -- this -- McCracken County, for  
7 example, has parts of --

8 MR. MADDOX: What are you showing him?

9 THE WITNESS: It's this map.

10 MR. ABATE: Your -- sorry.

11 THE WITNESS: I'm sorry, the House Bill 2.

12 MR. MADDOX: Thank you.

13 MR. ABATE: That's the map of House Bill 2 you  
14 all provided to the prior witness.

15 A Using McCracken County, for example, it has  
16 parts of four House districts, so you would say that  
17 that is split three times.

18 BY MR. ABATE:

19 Q Okay. And so, you -- I mean, visually, you're  
20 looking at the map?

21 A Correct.

22 Q Okay. And how many times did you determine  
23 that HB 2 has split counties in this method?

24 A Under my calculation and by reviewing it  
25 visually, House Bill 2 split the 23 counties, 80 times.

1 Q Did you do the same calculation for 191?

2 A I did.

3 Q And how many times did you determine that  
4 House Bill 191 split counties?

5 A House Bill 191 split the same 23 counties, 60  
6 times.

7 Q Okay. And both of those bills complied with  
8 the plus or minus 5 percent population?

9 A That's correct.

10 Q Okay. So the 80 total splits was not  
11 necessary to achieve population equality?

12 A No. It was not.

13 MR. MADDOX: Objection, Your Honor. I really  
14 don't want him to be (Inaudible) on this. That was  
15 a leading question, and he needs to ask him  
16 questions that the witness can answer.

17 JUDGE WINGATE: Well, I think he can answer  
18 that. That's overruled. Okay?

19 MR. ABATE: Understood, your Honor.

20 BY MR. ABATE:

21 Q I want to look at another metric that you  
22 consider -- you've testified that you considered in  
23 taking account in drafting 191. And that was the number  
24 of times HB 2 took a portion of one county and joined it  
25 to a neighboring county to form a district.

1 A Correct.

2 Q How many times did HB 2 do that?

3 A Under my count, that happened 45 times.

4 MR. ABATE: And Your Honor, I guess since the  
5 affidavit is not coming in --

6 Q -- could you briefly tell us the numbers of  
7 the districts in which this happened?

8 A Sure. It is districts 1, 2, 3, 5, 6, 8, 10,  
9 14, 16, 18, 19, 22, 26, 27, 33, 37, 39, 45, 48, 52, 55,  
10 56, 61, 63, 69, 71, 73, 78, 80, 82, 83, 85, 86, 87, 88,  
11 89, 90, 91, 92, 94, 95, 96, 97, 98, and 100.

12 Q Thank you for humoring me with that, Mr.  
13 Hieneman. I won't make you list them all out, but did  
14 you count the number of times that HB 191 did the same  
15 thing, take a portion of one county and joined it to a  
16 neighboring county?

17 A Yes.

18 Q And how many times was that?

19 A So under my count for House Bill 191, that  
20 actually occurred 31 times.

21 Q Okay. And then finally, that affidavit that  
22 you identified talked about the number of times that HB  
23 2 created districts containing three or more counties.  
24 How many times did HB 2 do that?

25 A House district -- or House Bill 2 did that 31



1 times.

2 Q Okay. How many times did House Bill 191 do  
3 that?

4 A House Bill 191 did that 23 times.

5 Q Okay. Thank you. Mr. Hieneman, did you take  
6 a look at specific cities within Kentucky to determine  
7 how HB 2 and HB 191 treated them?

8 A I did.

9 MR. ABATE: Great. Your Honor, I would like to  
10 show the witness an exhibit here with certain --

11 MS. HINKLE: 191?

12 MR. ABATE: No. The side-by-sides. Sorry,  
13 it'd be the last tab. And for opposing Counsel,  
14 this was the last tab in the binder that we handed  
15 you this morning and for the Court.

16 JUDGE WINGATE: Okay.

17 BY MR. ABATE:

18 Q Mr. Hieneman, I'm going to show you what we --  
19 what exhibit number are we up to here?

20 MS. HINKLE: 3.

21 Q 3. I'm going to mark this as Plaintiff's  
22 Exhibit 3. Mr. Hieneman, have you seen this document  
23 before, these images?

24 A Yes.

25 Q Can you tell us what they are?

1           A     These are maps detailing side-by-side the  
2 district layout across various cities, across the  
3 Commonwealth. Between the 2013 map that was enacted by  
4 the General Assembly House Bill 2, and then House Bill  
5 191.

6           **Q     Did you create these images?**

7           A     I did create these.

8           **Q     Can you tell us how you did that?**

9           A     Sure. After uploading the Shapefiles into an  
10 online program called Dave's Redistricting app, I was  
11 able to isolate these individual cities, while  
12 overlaying the district maps over top of them.

13          **Q     And were these the same images that you**  
14 **provided to Counsel for use with the legal pleadings --**

15          A     Correct.

16          **Q     -- prepared in this case?**

17               MR. ABATE: Your Honor, I'd like to move the  
18 admission as Exhibit 3.

19               JUDGE WINGATE: You got any objections?

20               MR. MADDOX: No objection.

21               JUDGE WINGATE: Okay. Comes in.

22                       (PLAINTIFF'S EXHIBIT 3 ADMITTED INTO  
23 EVIDENCE)

24               MR. ABATE: Thank you.

25 BY MR. ABATE:

1 Q Mr. Hieneman, I'd like to kind of walk through  
2 some of these districts that you've singled out here.  
3 And I'll just start with the first one on the first  
4 page. And this is a map of Bowling Green. Can you tell  
5 us what the three images on this page show? First  
6 describe what they are, and then we'll talk about it.

7 A Sure. First off, this is the City of Bowling  
8 Green overlaid three different times, first with the  
9 district layouts for the 2013 map House Bill 2 and then  
10 House Bill 191.

11 Q Okay. In the existing map for -- this is  
12 district -- the City of Bowling Green, how is the city  
13 divided up for districting under the 2013 map?

14 A So you can see there, by and large, District  
15 20 encompasses downtown Bowling Green. And then  
16 outlying districts that come in from other counties --  
17 because Warren County is one of those that has to be  
18 divided, take out parts of the outskirts of the county -  
19 - or of the city, I'm sorry.

20 Q Now, how does House Bill 2, the enacted map,  
21 treat Bowling Green?

22 A Basically, it cracks the City of Bowling Green  
23 right down the middle between District 17 and District  
24 20, while leaving District 19 pretty much taking up that  
25 -- that same portion.

1           **Q     And does that affect the political leanings of**  
2 **the district?**

3           A     It does. Under the calculations that were  
4 done through Dave's Redistricting app using a -- a -- I  
5 would call it, a composite score of election results,  
6 over different cycles. I believe, it's the 2012  
7 presidential, the 2016 presidential, the 2016 US Senate,  
8 the 2019 gubernatorial and the 2019 attorney general. It  
9 aggregates the different partisanship performance of  
10 these. And what it showed is that under House Bill 2,  
11 District 20 would go from being a Democratic performing  
12 district as it is under 2013, to being almost 10 percent  
13 more Republican leaning, and moving outside of the City  
14 of Bowling Green. Whereas, it was overpopulated  
15 following the 2020 Census, so it really needed to  
16 condense. But instead of condensing, it was shifted.

17           **Q     So you said currently, there was a -- who**  
18 **represents currently the district?**

19           A     State Representative Patti Minter.

20           **Q     You said there was population growth in**  
21 **Bowling Green?**

22           A     Correct.

23           **Q     And what is likely to happen to the**  
24 **representation there, under HB 2?**

25           A     You will have, with the three districts that -

1 - that are encompassing, this city, you'll have three  
2 Republican representatives.

3 **Q What would -- how would HB 191 have treated**  
4 **Bowling Green?**

5 A It kept District 20 almost wholly, again,  
6 within the City of Bowling Green, condensing it, again,  
7 because it exceeded the population that's allowable. And  
8 keeping it wholly intact within Bowling Green, as it has  
9 been for decades.

10 **Q Let's move onto the next page if we could. And**  
11 **I want to ask you about Covington. How does the**  
12 **existing map, under which the current legislature was**  
13 **elected treat the City of Covington?**

14 A So, District 65 encompasses most of downtown  
15 Covington. But as you can see, it kind of has an  
16 annexed tail that comes down with it. And really House  
17 District 65 makes up most of the City of Covington, with  
18 District 64 coming in on the bottom.

19 **Q And who currently represents that district --**  
20 **District 65?**

21 A Democratic Representative Buddy Wheatley.

22 **Q What does HB 2 do to the City of Covington?**

23 A As you can see on the map there, it basically  
24 splits the City of Covington into three different  
25 pieces, and pushes -- what you don't see on this map,

1 unfortunately, is that it pushes District 65 outside of  
2 the City of Covington, and deep into parts of Kenton  
3 County that are not a similar community to downtown  
4 Covington.

5 **Q And as result of that, what do you expect will**  
6 **happen?**

7 A So a district that -- that is typically about  
8 10 percent more Democratic would actually become about  
9 10 percent more Republican.

10 **Q So, unlikely to be any Democratic**  
11 **representative --**

12 A Correct.

13 **Q -- representation?**

14 A You would have three Republican  
15 representatives for Covington.

16 **Q How would HB 191 have treated Covington?**

17 A As you can see, it still splits the city, but  
18 it keeps the downtown portion, particularly there in the  
19 concentrated part along the river, wholly within  
20 District 65, as it has been for decades.

21 **Q And based on your analysis, do you know what**  
22 **the political leaning of the District 65 would've been**  
23 **under 191?**

24 A I don't right off hand. I believe, we kept it  
25 significantly more Democratic, 53 percent.

1 Q It more closely resembles the existing  
2 district?

3 A Correct.

4 Q Can we talk about Erlanger nearby, staying in  
5 Northern Kentucky?

6 A Sure.

7 Q How has that district historically been --  
8 well, how is it, under the current map, treated?

9 A You can see under the current map, it is  
10 divided into three different representative districts,  
11 the bulk of it being in District 69, but the tail end  
12 there on the south part being in District 63 and 64.

13 Q How does HB 2 treat the City of Erlanger?

14 A It actually cracks it even further by pushing  
15 63 more into the northern part, and continuing to split  
16 it three ways.

17 Q Is that a significant change?

18 MR. MADDOX: Objection, your Honor. It's  
19 purely a matter of speculation and opinion.

20 JUDGE WINGATE: Well, I think he can answer it,  
21 if he knows. Or he can say, no, it's not  
22 significant, or I think it's significant, or --

23 MR. MADDOX: Maybe we don't need the answer.

24 JUDGE WINGATE: I think it's all right.

25 A So, the 69th House District has been

1 represented by former Erlanger city councilman and has -  
2 - this basically, is going to push that district less  
3 out -- or more out of Erlanger, as it has been pretty  
4 much the heart of Erlanger, as you can see in the 2013  
5 map.

6 BY MR. ABATE:

7 Q And how would HB 191 have treated --

8 A It kept the City of Erlanger almost entirely  
9 whole. There's a very small fraction, because precinct  
10 lines.

11 Q What about the City of Florence? How does the  
12 current map -- the 2013 map -- sorry, when I say,  
13 "Current," I'm referring to the map that the elected the  
14 current legislature, as opposed to the one just enacted.

15 A You can see there again the bulk of it is  
16 within one district, but it would -- certain pieces on  
17 the outskirts coming in there, to take up the rest of  
18 the population. But by and large, it is within one  
19 whole district.

20 Q And how does HB 2 treat the City of Florence?

21 A It splits it into pretty much two different  
22 districts, with a third taking on a third part in the  
23 northern part of the district -- or of the city, I'm  
24 sorry.

25 Q And the resulting districts under HB 2, what



1 did you determine about the --

2 A They all become -- they all become  
3 significantly more Republican performing.

4 Q Significantly more Republican? Well, what  
5 about HB 191, how would that have treated the City of  
6 Florence?

7 A You can see, it basically keeps into two  
8 districts only, with the bulk of it being in District  
9 85.

10 Q I would ask you to turn to the next page,  
11 which includes maps of Georgetown. How does the 2013  
12 map treat Georgetown?

13 A So the City of Georgetown, by and large, is  
14 within the 62nd House District. It is split, as you can  
15 see, between the 61st coming in from the north, and then  
16 the 78th, which actually comes around and gets a little  
17 bit there on the west side.

18 Q How does HB 2 treat that?

19 A Well, what you can see here, is that basically  
20 House Bill 2 drives a spike right through the City of  
21 Georgetown to where it's split. The northern part is  
22 actually separated from the southern part by District  
23 88.

24 Q What's the consequence of that decision?

25 A District 88, which has up to this point been

1 wholly encased within Fayette County, becomes  
2 significantly more Republican performing.

3 **Q And how would HB 191 have treated Georgetown?**

4 A It has the City of Georgetown split into two  
5 pieces as well, but trying to maintain that continuity  
6 by putting most of it into District 56 and then the  
7 outlying portions into District 62.

8 **Q Based on your calculations, how does that  
9 compare, in terms of political competitiveness?**

10 A So you would have two --

11 **Q To HB 2, excuse me.**

12 A Yeah. You would have two Republican leaning  
13 districts in House Bill 2. I would call House District  
14 56 under House Bill 191 competitive, and District 62  
15 being Republican.

16 **Q If I could turn your attention to the next  
17 page, Mr. Hieneman, which is Hopkinsville. How is  
18 (phonetic) Hopkinsville treated under the current 2013  
19 maps?**

20 A So, for the most part, it is contained within  
21 two districts. There are a couple of small precincts  
22 there that are tied into District 4 as it comes in, but  
23 for the most part it is contained mostly within 8, and  
24 then the rest is in 9.

25 **Q And how did HB 2 address the City of**

1 **Hopkinsville?**

2 A So, as you can see, it splits the City of  
3 Hopkinsville basically right down the middle. But  
4 what's most egregious about this is there are two  
5 precincts that are actually numbered, Walnut Street 1  
6 and Walnut Street 2. They are the most Democratic  
7 performing precincts in Christian County. They're also  
8 overwhelmingly African American, and they are divided  
9 between House District 8 and House District 9.

10 **Q How would HB 191 have treated Hopkinsville?**

11 A House Bill 191 kept the City of Hopkinsville  
12 mostly within House District 8, while trying to maximize  
13 African American representation in that district, and  
14 making it almost 40 percent African American voting age  
15 population.

16 **Q How were the Walnut Street precincts treated**  
17 **in --**

18 A They were both wholly contained within House  
19 District 8.

20 **Q Finally, I'm going to ask you to look at**  
21 **Richmond, which is the last page of this exhibit. How**  
22 **does the 2013 map treat the City of Richmond?**

23 A The City of Richmond has been almost wholly  
24 contained within the city -- or the 81st House District  
25 for generations.

1           **Q     Is that a competitive district?**

2           A     It is.  Aside from the 2018 -- or the 2020  
3 elections, which had some extenuating circumstances, the  
4 2018 and the 2016 elections were both decided by less  
5 than 1 percent.

6           **Q     What does HB 2 do to the City of Richmond?**

7           A     So as you can see from House Bill 2 map there,  
8 it actually splits the city into three different pieces,  
9 particularly with House Districts 91 and 89 taking  
10 pieces of the City of Richmond, and then tacking them  
11 onto counties outside of Madison County.

12          **Q     What is the consequence of that, according to**  
13 **your calculations?**

14          A     This would go from probably if not the most  
15 competitive district in the state, historically over the  
16 past couple of elections, to having three solidly  
17 Republican districts.

18          **Q     And how would House Bill 191 have treated**  
19 **Richmond?**

20          A     House Bill 191 kept the City of Richmond  
21 entirely within the 81st House District.

22          **Q     Thank you very much.  I appreciate you walking**  
23 **me through those very specific examples.  I want to**  
24 **switch gears a little bit here, Mr. Hieneman, and talk**  
25 **about a different subject.  You mentioned -- well, how**

1 did you -- strike that. Let me start over. When  
2 drawing 191, did you consider any factors of race in  
3 crafting the map?

4 A We did.

5 Q How so?

6 A So obviously, the constitutional paramounds of  
7 plus or minus 5 percent about the mean minimizing the  
8 county splits, minimizing the number of splits sort of  
9 limiting that number of pieces of a county, and then  
10 limiting the number of three or more counties are  
11 articulated in Section 33. While we don't have any  
12 actual Voting Rights Act districts, we did make every  
13 effort to make sure that minority population and  
14 minority representation was maintained within this map.

15 Q And I want to unpack that a little bit. Can  
16 you explain for the court what you mean when you say,  
17 "We don't have any Voting Rights Act districts"?

18 A Sure. We don't have -- in Kentucky's State  
19 House, there are no districts that are protected under  
20 Section 2 of the Voting Rights Act for minority  
21 representation.

22 Q Okay. But you considered these factors when  
23 drawing 191?

24 A That's correct.

25 Q Did you compare the results of the districts

1 drawn under 191 to House Bill 2 --

2 A Yes.

3 Q -- on these metrics? And can we walk through  
4 the different kinds of metrics you looked at? What  
5 kinds of districts did you consider with racial --

6 A Sure. There were four. The first being a  
7 consideration of majority, minority populations. So,  
8 that --

9 Q What does that mean?

10 A So that is 50 percent -- or above 50 percent  
11 of the voting age population being non-White.

12 Q Okay. So that doesn't -- could that be  
13 multiple races combining?

14 A Correct.

15 Q Okay. What other -- you said there were four.

16 A There were.

17 Q Can you name the second kind?

18 A So -- yeah. The others -- so subsets of that,  
19 the first is a plurality Black district, because those  
20 are districts where the Black voting age population is  
21 the plurality of the voting age population. It may not  
22 necessarily constitute a majority. In fact, it didn't  
23 in any of these -- these districts, but it does  
24 constitute a plurality. The third are what are called,  
25 "Coalition districts." That is where two minority

1 groups combine to exceed 50 percent of the voting age  
2 population. And then the last one are what are called,  
3 "Influence districts," and that is where a -- a minority  
4 population in almost every instance -- actually, in  
5 every instance, it's the Black voting age population  
6 exceeds 20 percent, giving them an opportunity to  
7 influence the election of a representative of their  
8 choice.

9 **Q How did House Bill 2 and House Bill 191**  
10 **compare, in terms of majority minority districts?**

11 A Both maps contained six majority minority  
12 districts.

13 **Q Okay. How did House Bill 2 and House Bill 191**  
14 **compare, in terms of plurality Black districts?**

15 A So if I recall, I believe, that House Bill 2,  
16 contained five plurality Black districts, whereas House  
17 Bill 191 contained four plurality Black districts.

18 JUDGE WINGATE: How many? I'm sorry.

19 MR. MADDOX: Sorry. The door was shut. Yeah.

20 **Q Can you repeat that last answer, sir?**

21 A Sure. House Bill 2, as I recall, contained  
22 five plurality Black districts, and House Bill 191 had  
23 four plurality Black districts.

24 JUDGE WINGATE: Okay.

25 **Q How about -- how did the two maps compare, in**

1 **terms of coalition districts?**

2 A So, House Bill 2, as I'm recalling, had no  
3 coalition districts, that is no two combined minority  
4 groups formed a coalition to exceed 50 percent voting  
5 age population. Under House Bill 191, District 77 was a  
6 coalition between Hispanic and Black population  
7 exceeding 50 percent voting age population.

8 Q **And on the final metric, which you talked**  
9 **about influence districts, how did the two maps compare?**

10 A So, again, as I recall, I believe House Bill 2  
11 contained three influence districts, whereas House Bill  
12 191 contained five influence districts.

13 Q **Okay. Thank you very much for those facts. I**  
14 **appreciate it. So I'm going to shift gears again, and**  
15 **I'm going to ask you a little bit about the impacts of**  
16 **House Bill 2 on the Kentucky Democratic Party, based on**  
17 **your work in the party and your role. First of all,**  
18 **were you in involved in candidate recruitment for the**  
19 **2022 election cycle?**

20 A Yes.

21 Q **Tell us about your involvement in that**  
22 **process, please?**

23 A Sure. I worked closely with the legislative  
24 leadership and their anointed member of their caucus who  
25 heads up recruitment to find leads, vet leads, make



1 contact with individuals to gauge interest, connect them  
2 to the legislators to gauge their level of interest in  
3 running for state representative.

4 **Q Did the passage of HB 2 impact candidate**  
5 **recruitment efforts for the party for the 2022**  
6 **elections?**

7 A Absolutely.

8 **Q How so?**

9 A Coupling the uncertainty of what the map, you  
10 know, rolling out on a state holiday right at the end of  
11 the year, and the uncertainty that created, the biggest  
12 hurdle that it created was several districts where  
13 candidates had been recruited, and then were drawn out  
14 of their districts, to where now we have no candidate.

15 **Q Can you name some specific examples?**

16 A Sure. You know, House District 24 -- or House  
17 District 21, I should say. He's now running in 24. John  
18 Pennington was our recruited candidate in House District  
19 21. He was drawn out into now District 24. District 81,  
20 Martina Jackson was our recruited candidate. She was  
21 drawn out in the cracking of the City of Richmond into  
22 District 91. District 36, Derek Penwell was our  
23 recruited candidate in that district, and he was drawn  
24 out to where we have no candidate District 36. In  
25 District 29, Suzanne Kugler was our recruited candidate.

1 She was drawn out and now we have no candidate in  
2 District 29.

3 **Q Do you know how many candidates overall are**  
4 **running for office, in the State House, as Democrats?**

5 A So, I believe of contested races, that number  
6 is 56 -- 57, actually.

7 **Q How does that compare to past cycles?**

8 A It's down almost 25 percent from 2020. I  
9 believe, we had 77 contested races in 2020 to now we  
10 have 57 potentially contested races in 2022.

11 **Q How does HB 2 affect candidate recruitment?**

12 A By changing the lines. Even within split  
13 counties, it draws potential recruits out, who -- who  
14 were qualified candidates that we had identified, and  
15 potentially persuaded to run. You know, it -- by  
16 changing significantly the performance of those  
17 districts, it dissuades candidates from wanting to -- to  
18 run in a district, where the results are predetermined.

19 **Q So, is it harder to recruit candidates in a**  
20 **more polarized manner?**

21 A Yes. Yes.

22 **Q How did HB 2 treat Democratic incumbent**  
23 **legislators? Or let me ask more specifically, did it**  
24 **pair any existing sets of incumbent legislators?**

25 A Democratic legislators were paired in

1 Jefferson County. There were two sets in the 41st  
2 District. State Representatives Mary Lou Marzian and  
3 Josie Raymond were paired together, creating a brand new  
4 -- with no incumbent still within Jefferson County. And  
5 similarly, Representative McKenzie Cantrell and  
6 Representative Lisa Willner were paired together. Again,  
7 leaving an open district in Jefferson County, beside the  
8 district where they drew the those lines.

9 **Q What does it mean when a new district is open?**

10 A There's no incumbent that can seek reelection  
11 there. So it means, that you have to significantly work  
12 to hold a district like that because incumbency provides  
13 a lot of leverage in -- in an election.

14 **Q And what does it mean when two incumbents are**  
15 **paired against one another?**

16 A It basically means -- yeah -- that either they  
17 run against each other, or one steps aside. And that  
18 happened in both of these instances.

19 **Q Can you explain that, what has happened?**

20 A Sure. Representative Mary Lou Marzian, after  
21 being in the legislature for, you know, decades, has  
22 decided to step down and not seek reelection. And then  
23 Representative Cantrell having only served, I believe,  
24 three terms, is now running for Court of Appeals because  
25 she didn't want to be in a race against a fellow

1 Democratic incumbent.

2 **Q Did HB 2 pair any Republicans against one**  
3 **another?**

4 A It did, but those --

5 **Q I was going to say, are those equivalent to**  
6 **the way they pair Democrats?**

7 A They're not. Those parents come because of  
8 population losses, specifically Representative Lynn  
9 Bechler is paired into the 12th District now, and that  
10 comes because Hopkins County, having previously been  
11 split under the 2013 map, has to come back whole. And  
12 so by doing that, there's no incumbent within Hopkins  
13 County. So, Crittenden County, which cannot be split  
14 and where he is -- currently resides has to be paired  
15 into another district. Similarly, population losses in  
16 eastern Kentucky -- in southeastern Kentucky in  
17 particular, meant pairing incumbent Representatives  
18 Bobby MCCool and Norma McCormick. And that district --  
19 Norma McCormick's district, District 93, was relocated  
20 to Fayette County in House Bill 2.

21 **Q As a result of these changes, are there areas**  
22 **of the state where it'll be harder to recruit candidates**  
23 **than in previous years?**

24 A It is. Again, because of changing of district  
25 lines, and the way that some of these cities in

1 particular have been changed, you know, we have areas of  
2 the state where having a voice is becoming significantly  
3 harder.

4 **Q Such as?**

5 A You know, we currently have no Democratic  
6 representative candidates in the Jackson Purchase  
7 region, and there's six districts there.

8 **Q Okay. What does it mean for the Kentucky**  
9 **Democratic Party, if you have no candidates or no**  
10 **elected leaders in a particular region?**

11 A Yeah. You have no one to carry your message  
12 and carry your banner, even though the party represents  
13 over a million Kentuckians across Kentucky.

14 **Q What other impacts do you foresee for the**  
15 **party, if there are regions of the state with no elected**  
16 **representatives?**

17 A It makes it harder to convince donors to  
18 support those candidates that do decide to run in those  
19 regions, because they feel that those are lost causes,  
20 and they don't feel that they are able to allocate their  
21 resources as effectively. And so, it means a lot more  
22 sweat equity, and hard work to A, convince those  
23 candidates to run, and B for those candidates to  
24 actually make a competitive stand.

25 **Q Will it affect your volunteer base in any way?**

1           A     Definitely. By having the -- or not having  
2 the ability to compete and -- you know, by taking a  
3 district in Warren County that has traditionally been 6  
4 or 7 percent more democratic than Republican and turning  
5 it plus-10 Republican, that diminishes volunteer  
6 enthusiasm, and the ability to generate support for  
7 local candidates.

8           **Q     Why are local volunteers important to the**  
9 **party?**

10          A     They are the grassroots. They are the people  
11 who help do the day-to-day operations of a campaign, you  
12 know, knocking on doors, stuffing envelopes, making  
13 phone calls, sending text messages.

14          **Q     Will these -- you mentioned, like, a**  
15 **fundraising, lack of local volunteers. Will that affect**  
16 **the party's ability to run statewide races?**

17          A     It could. You know, we -- we saw in years  
18 past that, you know, not having resources can diminish  
19 the ability of down ticket candidates to compete in a  
20 statewide election.

21          **Q     So, HB 191 would've given the Republicans a**  
22 **super majority?**

23          A     Correct.

24          **Q     So why -- help us understand why the**  
25 **difference between HB 2 and HB 191 matters to the party?**

1           A     Well, the first is the Constitution matters.  
2     The exact verbiage in Section 33 matters.  And by  
3     excessively exceeding it, these districts are created  
4     outside of --

5           MR. MADDOX:  Objection, Your Honor.  This calls  
6     for a legal conclusion.  He's not a lawyer.

7           JUDGE WINGATE:  I think he can answer.  But I  
8     can read Section 33.  I've read it backwards and  
9     forwards a 1,000 times.

10    BY MR. ABATE:

11           **Q     In addition to any legal reasons, why else**  
12    **does the difference between 191 and HB 2 matter to the**  
13    **party, from an operational perspective?**

14           A     Yeah.  It -- you know, by -- there are shifts  
15    that are occurring in this state.  And by being able to  
16    dilute the -- the Democratic votes in certain areas, it  
17    makes it so that the next election is guaranteed.  But  
18    you're also guaranteeing elections to come, as opposed  
19    to trying to make those competitive in the future.  This  
20    isn't -- House Bill 191, isn't about 2022.  It's about  
21    2030, and 2040, and beyond.

22           **Q     Are there a different number of competitive**  
23    **districts?**

24           A     There are.  Based on the analysis that was  
25    produced by the Dave's Redistricting app, I believe,

1 that the number actually is cut in half between House  
2 Bill 2 and House Bill 191. It goes from 17 in House  
3 Bill 191 to, I believe, nine in House Bill 2. And by  
4 competitive, I define that as within 10 percent one way  
5 or another. So 55 to 45, one way or another.

6 **Q And why does it matter if there are fewer**  
7 **competitive races across the state?**

8 A It basically allows the most extreme  
9 legislation to come out. There's no bipartisanship.  
10 There's no compromise. It's we -- we have the votes,  
11 we're going to do it our way, and our majority is safe  
12 no matter what.

13 **Q You mentioned earlier that HB 2 was released**  
14 **on a holiday, I think. Did you or did the KDP have any**  
15 **advanced knowledge of what the maps in HB 2 would be?**

16 A No. No.

17 **Q When did you first see HB 2?**

18 A I saw House Bill 2 for the first time as a  
19 screenshot on a Twitter account, on a map that was  
20 placed on a wall.

21 **Q Can you unpack that a little bit; when was**  
22 **that?**

23 A On December 30th, when the House majority  
24 leadership unveiled House Bill 2 as their proposed plan.  
25 They held a press conference and I believe, members of



1 the media were there, and they shared that on social  
2 media. And that was the first time that I actually saw  
3 the proposal from there. I requested the Shapefiles  
4 after it had been filed, to begin an analysis of it.

5 **Q Do you recall when you received the**  
6 **Shapefiles?**

7 A That would've been first day of session, so --  
8 what, January 3rd, 4th, somewhere around there.

9 **Q And do you remember when the bill was passed?**

10 A I believe session started on the 4th, so it  
11 would've been the 8th, 9th. I can't -- it was the  
12 Saturday of that week, I believe.

13 **Q Was that a sufficient amount of time to**  
14 **analyze HB 2?**

15 A Not from a public perspective. I mean, you  
16 know, the -- the bill was put up on the first day,  
17 immediately moved through committee that week, and then  
18 out of the chamber within the first couple of days.

19 **Q Did the timing of that announcement, impact**  
20 **your ability to recruit candidates in new districts?**

21 A Yes. I mean, although, the filing deadline  
22 was postponed, there was still a lot of uncertainty over  
23 when -- when this bill would be enacted. Or, you know,  
24 there was a bill filed that was enacted on, to continue  
25 to move the primary -- to move the filing deadline. That

1 created a lot of uncertainty as well.

2 MR. ABATE: Give me one second to confer with  
3 co-Counsel here, if I may.

4 THE WITNESS: Sure.

5 MR. ABATE: Your Honor, I don't have any more  
6 direct questions. I guess, my one question would be  
7 a procedural one, which is I had asked Mr. Hieneman  
8 to look at this map. I don't know if we ever  
9 introduced these as exhibits. Did you move that as  
10 an exhibit with Dr. Imai?

11 MS. BECKER: Not the big ones, but the small  
12 maps are in our binder.

13 MR. ABATE: Okay.

14 JUDGE WINGATE: Small maps are in there, too.

15 MR. ABATE: Okay. Great. Well, then I think  
16 we can skip introducing the big map as a separate  
17 exhibit. And for now, I will pass the witness.

18 JUDGE WINGATE: Why don't we take a little  
19 break? How long do you think your cross will be?

20 MR. MADDOX: I could have an hour, Your Honor.

21 JUDGE WINGATE: I'd like to finish this guy.

22 MR. ABATE: I would, too.

23 JUDGE WINGATE: I'd like to finish him, so he -  
24 - you know. Let's go ahead and take a ten-minute  
25 break and then we'll go to about 5:30 today. Okay?

1 All right. Thank you all.

2 (OFF THE RECORD)

3 JUDGE WINGATE: There you go. Take your seat  
4 again. You're still under oath.

5 MR. ABATE: Your Honor?

6 JUDGE WINGATE: Yes.

7 MR. ABATE: While he's sitting down, I have one  
8 housekeeping item. We refer to the map for HB 191,  
9 which is a tab in the binder that we gave you this  
10 morning, but it was not introduced as an exhibit  
11 yet. So we would just like to move to introduce that  
12 as Plaintiff's Exhibit 4.

13 JUDGE WINGATE: Okay. That'll be HB 191. Okay.  
14 We've got it in. If there's any objection --  
15 there's no objection.

16 MR. MADDOX: No objection.

17 (PLAINTIFF'S EXHIBIT 4 ADMITTED INTO  
18 EVIDENCE)

19 JUDGE WINGATE: Okay. You may begin.

20 CROSS EXAMINATION

21 BY MR. MADDOX:

22 Q Good afternoon, Mr. Hieneman. My name is  
23 Victor Maddox. We've never met before, have we?

24 A No.

25 Q So I represent the Commonwealth, along with

1 Ms. Becker and I'd like to ask you some questions about  
2 your testimony today. First of all, you were involved  
3 in the preparation of HB 1 in the 2012 regular session,  
4 right? The law that was passed and signed by Governor  
5 Beshear, but ruled unconstitutional by the Supreme  
6 Court, right?

7 A I offered advice and opinion to legislators  
8 who introduced and voted on the bill. Yes.

9 Q Right. You said that you, in your job for the  
10 House at that time, you were -- part of your  
11 responsibilities was working with the Shapefiles and --

12 A At that time, no.

13 Q No?

14 A No.

15 Q Okay. What was your involvement?

16 A Again, I did work with the Maptitude software,  
17 and helped legislators craft what districts that they  
18 wanted.

19 Q Okay. And the legislatures, at that time,  
20 there was what -- a 59 Democrat majority in the House?

21 A 58, 59, I believe.

22 Q And as I remember, the Republicans in the  
23 Senate had the majority. And so the way HB 1 in 2012  
24 came together, the respective Houses agreed to pass each  
25 other's maps, right?

1 A I believe, that's correct.

2 Q Okay. Now you said a moment ago that one of  
3 the reasons HB 191 matters is because the Constitution  
4 matters, right?

5 A Yes.

6 Q I want to show you a close up of a portion of  
7 the map, that was enacted into law by the Kentucky  
8 General Assembly with Speaker Stumbo and Governor  
9 Beshear, both members of the Kentucky Democratic Party,  
10 right?

11 A Yes.

12 Q Okay. And what you see here is a close up of  
13 what I called in the 2012 case, Fischer Four, "The  
14 Pulaski strip." You're familiar with that, aren't you,  
15 sir?

16 A No. But I see what you're referencing. Yes.

17 Q Okay. So District 80 on the right is  
18 Rockcastle County, and it connects with this narrow  
19 strip through Pulaski County -- that's sort of the  
20 taupe-y color, to Casey County; you see that?

21 A Yes.

22 Q And do you see there where the Lincoln County,  
23 Rockcastle County, Pulaski County lines sort of come  
24 together?

25 A Yes.

1 Q That's like a little spec of land, where the  
2 District 85 connecting Rockcastle County and Casey  
3 County, actually connects Pulaski to Rockcastle; isn't  
4 that right?

5 A Judging by the picture. Yes.

6 Q Okay. Do you --

7 A I've never visited there

8 Q Right. But the Constitution in Section 33  
9 requires counties to be contiguous, doesn't it?

10 A Yes.

11 Q Okay. Now, as a political operative, you're a  
12 director of a party, and you've worked with  
13 redistricting maps, and you're familiar with the  
14 Constitution, I believe, even though you're not a  
15 lawyer. Does that strike you as respecting the  
16 Constitution's continuity requirement?

17 A I would say they're contiguous. I would say  
18 it's also more than two counties paired together.

19 Q So you think that's unconstitutional?

20 A Yes.

21 Q Even though the Democrat Party in 2012 thought  
22 it was perfectly fine, right?

23 A Yes.

24 Q Okay. When did the Democrat Party decide that  
25 it was unconstitutional to connect more than two

1 **counties?**

2 A Well, I have -- I'm not, nor have I ever been,  
3 a member of the Kentucky General Assembly. I didn't get  
4 to vote on this bill. I got to talk to members about  
5 what they wanted, and then help them figure out what  
6 they wanted to do on the software. I didn't get to  
7 actually draw the map for the individuals. I didn't get  
8 to make the strategic decisions.

9 Q And I appreciate that. But my question was,  
10 when did the Democrat Party of Kentucky decide that it  
11 was unconstitutional to join more than two counties in  
12 creating a map? Because it clearly wasn't their view in  
13 2012, right?

14 A I would say that the members of the General  
15 Assembly decided on this map.

16 Q Okay. So the Kentucky Democrat Party didn't  
17 have a view on whether it was --

18 A I don't think they took an official position  
19 on redistricting at that time. Members of the party may  
20 have.

21 Q Okay. So my question again is, when did the  
22 Kentucky Democrat Party decide that it was  
23 unconstitutional to join more than two counties?

24 A I don't think the party has ever taken that  
25 official position.

1 Q That's their position in this lawsuit, isn't  
2 it?

3 A It is the position that Section 33 requires  
4 that, and that House Bill 191 requires that, and the --  
5 our challenge is that House Bill 2 did not do that.

6 MR. MADDOX: Okay. Now, Your Honor, I would  
7 like to offer the map I've just shown as  
8 Commonwealth Exhibit Number 8, I believe.

9 JUDGE WINGATE: Yes. It's number 8.

10 MR. MADDOX: And offer it into evidence.

11 JUDGE WINGATE: You got any objection? Anybody  
12 going to object?

13 MR. ABATE: No.

14 JUDGE WINGATE: Okay. It comes in.

15 (COMMONWEALTH'S EXHIBIT 8 ADMITTED INTO  
16 EVIDENCE)

17 BY MR. MADDOX:

18 Q So you talked about there being 23 county  
19 splits that are required, right?

20 A Yes.

21 Q And into the current population numbers, that  
22 23 counties have to be split. Now you remember -- I  
23 believe, you would remember that in 2012, that number  
24 was 24 counties, right?

25 A I believe, that's correct. Hopkins and



1 Henderson were required to be divided, and Shelby was  
2 not. So, yes.

3 Q Right. So do you remember that on  
4 January 12, 2012, Speaker Stumbo in the floor of the  
5 House said the following, when told that it would be  
6 unconstitutional to divide 28 counties, because that's  
7 what HB 1 in 2012 did, right? It divided 28 counties,  
8 right?

9 A I honestly don't remember, but I'll take your  
10 word for it.

11 Q Okay. I think the record will show that.  
12 Mr. Stumbo said, when told that the law required and the  
13 Constitution required that the minimum number of  
14 counties be split and that was 24. He said --

15 MR. MADDOX: -- and this is available, Your  
16 Honor, at the KET website. We can introduce that  
17 for the record, or you can take judicial notice of  
18 it.

19 BY MR. MADDOX:

20 Q At 81 minutes -- I believe it's at the 81.13  
21 mark on the tape, he says, "I would submit to you, that  
22 the word possible means what you can get past, and what  
23 you can get done in light of all the circumstances." And  
24 a few seconds later, he said, "My interpretation of that  
25 is, possible means what you can pass in light of the

1 spirit of the document. What you can pass that makes  
2 sense in the modern world. What you can pass through  
3 this body and the Senate and get signed into law." So,  
4 Speaker Stumbo, at least, high ranking Republican -- or  
5 Democrat who was involved in passing HB 1 in 2012  
6 essentially said, that the minimum number of counties  
7 that needed to be divided, Section 33 notwithstanding,  
8 was a political proposition, right?

9 A I don't --

10 Q The minimum number of counties that you can  
11 get passed --

12 A If that was his opinion, then that was his  
13 opinion.

14 Q And that's what the majority Democrat Party  
15 did in the House, right? They passed that law.

16 A They passed it. Yes.

17 Q Okay. I asked you earlier --

18 JUDGE WINGATE: Vic, regarding that tape,  
19 sometimes you just put it on a disc, and put a  
20 exhibit sticker on it, and we'll enter it in the  
21 next couple days.

22 MR. MADDOX: Yeah. Your Honor, what I might  
23 also do is, I read from that -- that was in the  
24 brief that Representative Fischer filed in the  
25 Supreme Court in the 2012 case -- the Fischer court

1 case.

2 JUDGE WINGATE: Okay. Well, then that would be  
3 good enough.

4 MR. MADDOX: I can offer that as an exhibit  
5 here. I only have one copy, but I don't mind  
6 introducing that into the record.

7 JUDGE WINGATE: Yeah. That's --

8 MR. MADDOX: We do have copies. I'm sorry.

9 JUDGE WINGATE: We got copies of it, don't we?

10 MR. MADDOX: We have extra copies here.

11 JUDGE WINGATE: Okay. Yeah. I would  
12 appreciate that.

13 MR. MADDOX: I would offer that as Exhibit 9.

14 JUDGE WINGATE: Hey, I'm doing this for the  
15 Supreme Court. I'm making a record, you-all. You  
16 all understand that don't you?

17 MR. MADDOX: So, I would offer that as  
18 Commonwealth Exhibit Number 9.

19 JUDGE WINGATE: It'd be 9.

20 MR. MADDOX: Your Honor, the brief filed by  
21 Representative Fischer in Legislative Research  
22 Commission v. Joseph M. Fischer Supreme, Court case  
23 number 2012-SC-0091.

24 JUDGE WINGATE: Okay. Do you-all got any  
25 opposition to that?

1 MR. ABATE: We have no objections.

2 JUDGE WINGATE: Okay.

3 (COMMONWEALTH'S EXHIBIT 9 ADMITTED INTO  
4 EVIDENCE)

5 MR. MADDOX: Your Honor, I read from page 12,  
6 quoting Speaker Stumbo.

7 BY MR. MADDOX:

8 Q The other thing that I would offer and ask  
9 Mr. Hieneman, since we have an Exhibit 9 in the record  
10 now, is are you aware that in the spec of land there in  
11 Pulaski County that connected it to Rockcastle, there  
12 were five voters?

13 A No.

14 MR. MADDOX: Okay. Your Honor, I would submit  
15 that Exhibit Number 9 will demonstrate that, on page  
16 15 as well.

17 JUDGE WINGATE: Okay. Thank you.

18 BY MR. MADDOX:

19 Q Now, I was going to ask you, Mr. Hieneman, if  
20 you're familiar with the case that the Supreme Court did  
21 in the Jensen matter?

22 A I'm familiar with the name of the case.

23 Q Okay. Well, the Democrat Party is asking this  
24 Court to rule as a matter of law, that you can't split a  
25 county more than twice, and you can't -- or you have to

1 split the minimum number of counties multiple times, and  
2 you can only join two counties to form a district; is  
3 that right?

4 A As well as the plus and minus 5 percent about  
5 the mean, and the (Inaudible) number of split counties.

6 Q Right. So, in the Fischer Four case, the  
7 Supreme Court sort of addressed the question of how many  
8 counties had to be divided. And it rejected the LRC's  
9 position that they could divide 28 counties or as many  
10 as were politically possible. But in footnote 17, they  
11 said this, and I wondered if you and the Democrat Party  
12 were aware of it because it's part of --

13 MR. ABATE: Your Honor, I'd like to object. It  
14 seems like Mr. Maddox is trying to re-argue the case  
15 from the preliminary injunction, and he already  
16 objected to Mr. Hieneman --

17 JUDGE WINGATE: Well, I think he can ask him  
18 these questions. And if he doesn't know, he doesn't  
19 know.

20 MR. ABATE: All right.

21 MR. MADDOX: Thank you, Your Honor.

22 BY MR. MADDOX:

23 Q I'm asking you, Mr. Hieneman, because you're  
24 representing the Kentucky Democrat Party, if the party  
25 was aware of this statement by our Supreme Court, in

1 support of the argument that more counties than the  
2 minimum should be divided, that the legislature should  
3 have more discretion. The Court said, "The LRC notes  
4 that by dividing more counties than the mathematical  
5 minimum, larger portions of more populous counties would  
6 remain intact. We decline to address the LRC's  
7 assertion because this is essentially the same argument  
8 made and rejected in Jensen. The appellant there asked  
9 the Court to require division of the minimum number of  
10 counties, only after each county large enough had  
11 obtained a district. The Court rejected this argument,  
12 upholding a requirement articulated in Fischer Two, to  
13 divide the fewest counties mathematically possible."

14 Were you aware of that statement?

15 A No.

16 Q So essentially, LRC there was suggesting the  
17 Supreme Court that the rule they wanted would allow  
18 fewer counties to be multiply split, right? That you  
19 wouldn't have to have so many smaller fragments. You  
20 could keep larger portions of counties together, when  
21 forming districts, right?

22 A Sure.

23 Q And the Supreme court said they wouldn't even  
24 consider that, (Inaudible) Jensen rejected it, right?

25 A I'm not an attorney. I haven't read the

1 Jensen case.

2 Q Okay. Let me go now to some of your other  
3 testimony. Before I do that, as one of your  
4 responsibilities, you said that you are responsible for  
5 candidate recruitment for the Kentucky Democrat Party,  
6 right?

7 A I work with the legislative leadership to  
8 recruit candidates -- to help them recruit candidates.

9 Q Okay. So you work on recruitment, but you're  
10 not in charge of recruitment; is that it?

11 A No.

12 Q I'm sorry. "No," means I'm wrong right or  
13 wrong?

14 A No. I am not in charge of the recruitment of  
15 state legislative candidates.

16 Q Thank you. But you are involved?

17 A Yes.

18 Q Okay. So, do you know generally, if the  
19 Democrat Party's approach toward candidate recruitment  
20 is to meet with people one on one in the communities and  
21 in question, and go to the churches, or the unions, or  
22 the schools, or wherever it might be where potential  
23 candidates could be located, and try to actively  
24 identify such candidates?

25 A However the legislative leaders choose to

1 recruit their candidates is their prerogative.

2 Q Okay. Are you aware of any program by the  
3 Kentucky Democrat Party, whereby you engaged a  
4 California consultant to send text messages to random  
5 people asking them if they wanted to run for the  
6 Kentucky House?

7 A The program was not random. But, yes. I am  
8 familiar with the program.

9 Q Can you explain it for the Court?

10 A It's a -- a camp -- or it's a program from a  
11 company that texts to registered Democrats with -- to  
12 cell phone numbers that have been appended to the voter  
13 file, that the Kentucky Democratic Party purchases. And  
14 texts those folks to engage them and ask their level of  
15 interest. There are errors that occur because cell  
16 phone numbers are not as easy to pair as landlines and  
17 addresses.

18 Q So you get phone numbers, and you have a  
19 California company send text messages, and then if  
20 whoever receives that text message expresses interest,  
21 the company follows up and somehow tries to entice this  
22 person at the other end of the phone to become a  
23 candidate; is that it?

24 A They share their information with us. They  
25 offer to communicate with them, and then pass that



1 information to us. And then the legislative leaders and  
2 the county party leadership can make follow-ups on that.

3 **Q How long has that program been in place; do**  
4 **you know?**

5 A Couple months. it started at the end of last  
6 year.

7 **Q So you never tested it in a previous election**  
8 **cycle?**

9 A No.

10 **Q And have you had any success with it in this**  
11 **one?**

12 A Yes.

13 **Q Okay. So how many people have you recruited**  
14 **that way?**

15 A I honestly don't know.

16 **Q But it's been a successful program?**

17 A We have identified successful recruits from  
18 that program.

19 **Q Okay. And that's not withstanding HB 2,**  
20 **correct?**

21 A Most of those came from counties that were not  
22 divided yet.

23 **Q Okay. So is it your concern that --**

24 A They also came from local -- or they are also  
25 running for local and county offices as well.

1 Q I see. Is it is the Kentucky Democrat Party's  
2 position, that it's the counties that have been divided  
3 that makes it more difficult for the party to recruit  
4 candidates? Is that your basic position?

5 A Not necessarily. It's the realignment of  
6 counties with different counties to make districts that  
7 also compose problems.

8 Q Okay. Do you agree that the candidate  
9 recruitment in an off-year election like this, between  
10 presidential elections, is more difficult for the party  
11 that holds the White House?

12 A Electorally?

13 Q Recruitment of candidates and election of  
14 those candidates to office?

15 A Electorally, yes. I don't have evidence of  
16 recruitment, one way or another.

17 Q Well, if it's more difficult to win office,  
18 does it make sense that it would be more difficult to  
19 get people to change what they're doing and become a  
20 candidate, if the likelihood of them winning is less?

21 A I don't know.

22 MR. ABATE: Objection to form.

23 JUDGE WINGATE: You got to explain all these  
24 objection to forms.

25 MR. ABATE: He --

1 JUDGE WINGATE: I've been doing it for 22  
2 years. I had a Chicago lawyer say it every single  
3 time there was a question asked, so...

4 MR. ABATE: Well, thankfully, Your Honor, we're  
5 not doing that.

6 JUDGE WINGATE: Okay.

7 MR. ABATE: Mr. Maddox just said it's more  
8 difficult to win elections in State House in an  
9 off-year, and there's no evidence of that in the  
10 record.

11 JUDGE WINGATE: The -- I think he was asking  
12 him if he knows there was any evidence of that.

13 MR. MADDOX: I was.

14 JUDGE WINGATE: So you can ask him again if he  
15 knows there's any -- yeah.

16 BY MR. MADDOX:

17 Q Do you know, sir?

18 A What's the question? I'm sorry. I --

19 Q Do you know if it's more difficult for  
20 candidates to win office in off-year elections, when the  
21 party in the White House -- in an off-year election,  
22 when that party holds the White House?

23 A For State House, I don't know.

24 Q Okay. Do you agree, though, that in election  
25 years that are presidential election years, the quality

1 of the candidate and the appeal of the candidate at the  
2 top of the ticket matters right on down the line, both  
3 federal and state offices, would you agree with that?

4 A That the quality of candidate matters in a  
5 particular race?

6 Q Yes, sir.

7 A Yes.

8 Q And that, if the presidential candidate is  
9 unappealing in a state like Kentucky, that it makes it  
10 more difficult for candidates of that same party to do  
11 well, doesn't it?

12 A It can.

13 Q Okay. So now, in 2016, Hillary Clinton was  
14 the Democrat's candidate in Kentucky, right?

15 A Correct.

16 Q And she basically called just about everybody  
17 in eastern Kentucky a deplorable, didn't she?

18 MR. ABATE: Objection.

19 A I disagree.

20 Q She called --

21 A I'm a native to eastern Kentucky, and I didn't  
22 consider myself deplorable.

23 Q Well, no. Because you weren't a Trump  
24 supporter, right? She called the Trump supporters a  
25 basket of deplorables, didn't she?

1           A     But your question implies that there are only  
2 Trump supporters in eastern Kentucky, and that's not  
3 true.

4           Q     No. I said, about half.

5           A     No. You said, the population of eastern  
6 Kentucky.

7           Q     I think the record's going to show that I said  
8 she called about half --

9           A     Did she call them deplorable? Yes.

10          Q     Okay. And she said they were racist, didn't  
11 she?

12          A     That I don't know.

13          Q     She said they were xenophobic, they were  
14 homophobic, they were Islamophobic. And it's really  
15 hard to call somebody something worse than a racist in  
16 21st Century America, isn't it?

17          A     I don't know.

18          Q     Okay. So does that seem like an appealing way  
19 for a candidate to sort of help Democrats win election  
20 in Kentucky in 2016?

21          A     By calling them deplorable?

22          Q     Yes.

23          A     No. It doesn't help.

24          Q     Okay. What happened to the Democrat Party in  
25 the House races in 2016?

1 A They lost the majority.

2 Q They lost 17 seats, didn't they?

3 A Correct.

4 Q So they didn't just lose the majority. They  
5 went from 53 in the majority to, I think, 36 in the  
6 minority?

7 A Correct.

8 Q So they went from a majority to being a super  
9 minority, right?

10 A Correct.

11 Q And that was the first time in -- what, 95  
12 years the Democrat Party had not controlled the State  
13 House?

14 A I believe, that's correct.

15 Q Okay. Now, in 2018, I think it was kind of a  
16 wash, right?

17 A I believe Democrats gained a couple seats.  
18 But, yeah.

19 Q Okay. A couple of special elections involved,  
20 weren't there?

21 A No. There were -- there were a couple of  
22 Republican held seats that -- I think it went from 36 by  
23 the start of the 2019 General Assembly, it was like 39.

24 Q And that's an interesting point, right?

25 Because 2018 was an off year, and the Democrat -- the

1 Republicans held the White House, right? And the  
2 Republican Party lost a couple of seats in that off-year  
3 election, right?

4 A Yes.

5 Q Okay. So it suggests that I was right, when I  
6 said earlier that it's more difficult for can --

7 A One election doesn't create a trend.

8 Q Right. So the third election in the last  
9 three cycles, what happened?

10 A Democrats lost seat in the State House.

11 Q Lost how many?

12 A They lost seats.

13 Q They lost 11 seats, didn't they?

14 A I believe, that's correct.

15 Q So, they went to 75/25 in the minority, right?

16 A I believe, that's correct.

17 Q Okay. So now we've got three elections in a  
18 row. And if you draw a line from the 2016 to the 2018  
19 to the 2020, does that demonstrate a trend?

20 A I -- what's the trend?

21 Q Well, the trend is, the Democrat Party lost  
22 over 52 percent of its House memberships, in that  
23 three-year period, right?

24 A In two elections.

25 Q Three elections.

1 A Well, but there's a blip up in '18.

2 Q Right. And so when you draw a line through  
3 three points, and there's a blip up, but then the third  
4 point is below where the first point is, that line is  
5 down, right?

6 A Sure.

7 Q Okay. And so all of that happened to the  
8 Democrat Party in Kentucky, without any regard to any  
9 sort of mapmaking process, right?

10 A Sure.

11 Q HB 2 didn't have a thing in the world to do  
12 with it, did it?

13 A No.

14 Q Okay. Now, you complained about the timing of  
15 HB 2 in your testimony, right?

16 A Yes.

17 Q You said it was released on a holiday. Now,  
18 December 30th is not --

19 A It's a state holiday.

20 Q Very important difference, right? You didn't  
21 --

22 A And I said, that's a state holiday.

23 Q Okay. S, for the most part of people in the  
24 state, it's not a holiday at all, is it?

25 A No.



1 Q Okay. Were you working on the 30th?

2 A I was.

3 Q Okay. So it wasn't a holiday for you either?

4 A No.

5 Q Okay. Now, you understand, right, that the  
6 General Assembly couldn't do any redistricting law for -  
7 - that led to HB 2, right, until the United States  
8 Census Bureau released the census data, right?

9 A Correct.

10 Q And typically, that happens early in the year.  
11 So the census is in the aughts (phonetic), the '10s, the  
12 '20s, and typically it's early in the spring, right?  
13 That data comes out by April, I think, right?

14 A Correct.

15 Q But last year was a COVID year, right?

16 A Yes.

17 Q So, when did the data come out?

18 A I don't honestly remember the date that it  
19 came out.

20 Q Wasn't it in September?

21 A I -- again, I don't remember.

22 Q Okay. So the General Assembly had between the  
23 date that data came out -- let's call it September 1st,  
24 just to be general. And the end of the year to do a  
25 bill, right?

1           A     Bills can be filed, I believe, until the  
2 middle of March.

3           Q     Right. But they couldn't do a redistricting  
4 bill until they knew what the population density was,  
5 right? So, they only had that four-month window,  
6 correct?

7           A     But again, they could have filed a bill  
8 significantly later, and shown it to the public.

9           Q     Significantly later than what?

10          Q     Then the first day of session, when they  
11 introduced the bill.

12          Q     Okay. So they could have filed it sooner, but  
13 they only had a four-month window to actually come up  
14 with a bill, and get it vetted internally, and do  
15 whatever else they wanted to do, and then get it  
16 introduced, right?

17          A     Sure.

18          Q     Are you suggesting to the court that the  
19 Democrat Party when -- or the Democrats, when they  
20 controlled the House, and in that 95-year period  
21 beforehand, that they got their bills introduced much  
22 sooner?

23          A     No. No.

24          Q     Okay. So, what happened with HB 2 is what's  
25 happened traditionally in Kentucky, when redistricting

1 bills are introduced, right?

2 A I'll defer to you on that. I've only been  
3 involved in one working for the LRC.

4 Q Okay. So here's another question. Your --  
5 the -- your party's position, the Democrat Party and the  
6 plaintiff in this case position is, that the legislature  
7 damaged the party because it held the bill, and didn't  
8 introduce it until the first day of the session, right?

9 A I would say that that damaged the public.

10 Q But the public isn't a plaintiff here today.  
11 The party is, right?

12 A And our complaint is about the  
13 constitutionality of the bill.

14 Q Right. But you were complaining to Judge  
15 Wingate about the timing of its release and  
16 introduction. And you seem to say -- be saying that,  
17 that timing made it more difficult for the Democrat  
18 Party to recruit candidates?

19 A It did.

20 Q Right?

21 A Yes.

22 Q Okay. So now, Andy Beshear is a Democrat,  
23 isn't he?

24 A Yes.

25 Q And he's the only man in the state who has the

1 power to call a special session to deal with  
2 redistricting, right?

3 A Yes.

4 Q So if the Democrat Party -- did the Democrat  
5 Party ask Governor Beshear to call a special session, so  
6 that redistricting could be done before the regular  
7 session, and the Democrats would then be better able to  
8 recruit candidates?

9 A No.

10 Q Why didn't it call -- why didn't it ask the  
11 governor to do that?

12 A I don't know.

13 Q Okay. Fair enough. Are you familiar with the  
14 concept of political geography?

15 A As -- I need a little bit more information on  
16 that.

17 Q Well, people tend to be partisans one way or  
18 the other. They vote for one party or another. They're  
19 registered as Democrats, or Republicans, or  
20 Independents. They live in cities, or they live in  
21 rural areas, or suburbs, that sort of thing. Are you  
22 familiar with how that affects sort of electoral  
23 success, and success recruiting candidates?

24 A Somewhat.

25 Q Okay. Are you familiar with the proposition,

1 that I think is commonly accepted in political science,  
2 that Democrats tend to concentrate in urban areas of  
3 larger cities, and Republicans tend to locate in  
4 suburban areas or in rural areas in small towns?

5 A I'm not aware of that as a political science  
6 concept. No.

7 Q Okay. So, you haven't ever looked into the  
8 concept of political geography and the -- sort of the  
9 disadvantage in the redistricting process that the  
10 Democrats often face, simply because they are  
11 concentrated in urban districts?

12 A No. I haven't looked at that.

13 Q Okay. Do you have any information you can  
14 share with the Court, on the extent to which the  
15 migration within Kentucky in the last decade has tended  
16 to further concentrate Democrats in urban areas and  
17 disperse Republicans in other areas?

18 A I don't know about moving Democrats and  
19 Republicans, but I am aware of demographic changes and  
20 population movement, regardless of partisanship.

21 Q All right. Do you agree that where people  
22 choose to live is an important factor in the partisan  
23 makeup of House districts across Kentucky?

24 A I'm sorry. Repeat that.

25 Q Yeah. I asked you if you agree that the --

1 where people choose to live is an important factor in  
2 the partisan makeup of House districts across Kentucky?

3 A No.

4 Q So let me ask you about the House District 40,  
5 for instance. Are you familiar with House District 40?

6 A Yes.

7 Q Where is that?

8 A Shively, roughly. It's in Jefferson County.

9 Q Yeah. I think it's more like Shawnee Park,  
10 right? And you know where Shawnee Park is, don't you?

11 A I'm not overly familiar with too many of the  
12 smaller cities within Jefferson County.

13 Q Okay. Well, let's see if we can take a quick  
14 look at it. So -- I think you're right, Mr. Hieneman.  
15 It is Shively. So I apologize. You've got a set of  
16 maps there in front of you in that notebook.

17 MR. MADDOX: And Your Honor, this is the  
18 stipulated notebook that we called Exhibit 1, I  
19 believe.

20 Q If you look at tab number one, which is a map  
21 of -- this is HB 2, I believe; is that right? HB2. You  
22 see that?

23 A Yes.

24 Q So if you look at exhibit -- or at the  
25 Jefferson County detail up in the top left corner of

1 that, you'll see that District 43 is there in the --  
2 that bend in the Ohio River, right on the northwest  
3 corner of Jefferson County, right?

4 A Yes.

5 Q Okay. So do you know what the black  
6 population of that district is?

7 A The population or the voting age population?

8 Q Voting age population.

9 A I'm not aware. I know that it is a  
10 plurality-black district.

11 Q So 35 to 45 percent?

12 A I would say over 45 percent.

13 Q 45 percent black voting age population. And  
14 that suggests, to a reasonable objective observer, that  
15 the Democrat vote percent in that district is going to  
16 be extremely high, doesn't it?

17 A Yes.

18 Q Okay. And if you look at that -- the  
19 geography of that district, you really can't go west and  
20 gain any population that might sort of change that,  
21 right? Because there's a river there, and then there's  
22 Indiana.

23 A Correct.

24 Q And you can't go north because there's a river  
25 there, and then there's Indiana, right?

1 A Correct.

2 Q And if you go south, you're in the 42nd  
3 District. 42nd District is just like the 43rd District,  
4 right?

5 A Yes.

6 Q About 45 percent black, very high Democrat  
7 population, a partisan split. So you can't go to that  
8 district and get anybody who might sort of reduce the  
9 partisan makeup of that district, to make it less  
10 Democrat, right?

11 A Correct.

12 Q So those two districts, and there's others  
13 just like it, 40, 44 are no different. Those are  
14 basically districts where -- because Democrats chose to  
15 live in the urban center. And the geography of the  
16 state, with the river, and the boundaries, and the like,  
17 and the relationship of one Democrat district to  
18 another, means it's very, very difficult for a map maker  
19 to make that district one that's going to be less than  
20 highly Democrat, right?

21 A Yes.

22 Q Okay. And so to the extent that Kentucky has  
23 a given statewide vote percentage for Democrats, a  
24 partisan split, and to the extent that a big number of  
25 those people are concentrated in just a few districts,



1 that suggests that the rest of the state is going to be  
2 a whole lot more Republican, doesn't it?

3 A Yes.

4 Q And that's not because of HB 2 or the  
5 mapmakers. That's because of the political geography of  
6 Kentucky; isn't that right, sir?

7 A With due respect to those, it's also because  
8 of redlining.

9 Q Okay. So redlining is a -- you're talking  
10 about a practice whereby somehow people were forced to  
11 live in these areas, right?

12 A It -- it's a historical practice of -- yeah,  
13 limiting the expansion of minority communities.

14 Q Okay. And that -- you're saying that took  
15 place in the west end of Jefferson County, right?

16 A I'm saying that has historically happened. Not  
17 necessarily -- I don't know because I'm a historian and  
18 I'm definitely not a Jefferson County native resident,  
19 but that has typically been what has concentrated some  
20 communities.

21 Q You don't believe the Republican Party has  
22 been in --

23 A No.

24 Q -- control of Jefferson County --

25 A No.

1 Q -- in the last 50 years, do you?

2 A No.

3 Q So you're not suggesting that redlining has  
4 got anything to do with the makeup of HB 2, do you?

5 A No.

6 Q Okay. You know, that's another interesting  
7 point. You know, when I was a kid, I lived in the west  
8 end of Louisville. I think I lived in what would now be  
9 the 40th District. It was right off of Algonquin  
10 Parkway. You know where that is?

11 A No.

12 Q Okay. Well, it's in the west end. And it was  
13 a long time, I confess, but my parents moved us to a  
14 different part of the state. When I came back to  
15 Kentucky after law school, I lived in the 34th District.  
16 And that's Mary Lou Marzian's district, right?

17 A She was elected in that, but -- no. She  
18 wouldn't -- she doesn't live in there, under House Bill  
19 2.

20 Q The 34th House district right now is Mary Lou  
21 Marzian's district, isn't it?

22 A She was elected to that under the 2020 -- in  
23 2020.

24 Q And she's been there for 30 years, right?

25 A Roughly, yes.

1 Q Well, about 20 of those years, she represented  
2 me. And you know, she never once voted the way I wanted  
3 her to. Not once. And so, you know what I did, I got  
4 sick of it. And so, I moved to another district, right?  
5 I moved to a district that Jerry Miller represents, in  
6 the 36th District. And Jerry Miller is in a district  
7 that's so Republican, that at least one year in the last  
8 three cycles, he didn't even have an opponent.

9 MR. ABATE: Your Honor, is this testimony or is  
10 this a question for the witness?

11 MR. MADDOX: So, it's leading to a question.

12 JUDGE WINGATE: I think he could answer his  
13 questions.

14 MR. MADDOX: It's leading to a question.

15 MR. ABATE: I never heard the question.

16 MR. MADDOX: Thank you for encouraging me to  
17 move on, though, Michael.

18 BY MR. MADDOX:

19 Q So the question is, sir: People have a choice  
20 about where they want to live, don't they?

21 A Some do. Some don't have the economic means  
22 to move.

23 Q Okay. And you're suggesting that some of the  
24 people in the 40th, and the 42nd, and those districts  
25 don't have a choice about where to move? And that's --

1 A I'm not saying about them in particular. The  
2 same can be said in eastern Kentucky as well.

3 Q Okay. But certainly, people in the 34th  
4 District do, right? That's a well-off district, isn't  
5 it?

6 A Again, they're -- it's socioeconomics I'm not  
7 familiar with.

8 Q Have you ever been to the Highlands, the  
9 Cherokee Triangle area?

10 A Is that where that is? I don't know.

11 Q Okay. So people can make decisions about  
12 where they want to move to, right? And that affects the  
13 political geography. People can self-segregate into  
14 more partisan for their purposes or less partisan for  
15 their purposes -- districts, right?

16 A Sure.

17 Q Okay. And when that happens, over a period of  
18 years or decades, the legislature is compelled to deal  
19 with the people they have in the counties they find  
20 them, right? And they have to draw lines, and sometimes  
21 those lines lead to an electoral disadvantage for one  
22 party or another; isn't that right?

23 A It can. Yes.

24 Q Okay. So while I've got you, up here on the  
25 big map --

1 MR. MADDOX: -- and this is tab 11, Your Honor,  
2 in Exhibit 1.

3 Q We have a copy of HB -- I think this is the  
4 2013 map, right? So, this is the existing -- the  
5 districts that were recently repealed, and where Mary  
6 Lou Marzian was actually elected in, right? And you can  
7 see 34th District is right here. That looks like a  
8 reasonably compact district, doesn't it?

9 A Yes.

10 Q Okay. And do you know if the shape of that  
11 district has basically changed at all, in the last 30  
12 years?

13 A I don't know.

14 Q Okay. But over here on 43, and 41, and 42,  
15 those districts looks like bacon strips running east to  
16 west, don't they?

17 A They are long. Yes.

18 Q Those are not compact districts, are they?

19 A I don't know the compact scores from --

20 Q Right.

21 A -- from a statisticians --

22 Q But using the eyeball test, you can tell me,  
23 can't you, that those districts are long and narrow  
24 compared to the same districts in HB 2?

25 A 41 is completely relocated. So, yes. And

1 then 40 -- I would say 43 and 42 are more compact. Yes.

2 Q Okay. And do you know what the partisan  
3 makeup of these districts is, in their current  
4 configuration?

5 A I -- not right off hand.

6 Q Okay. Is it important for mapmakers to try to  
7 make districts more compact?

8 A If at all possible.

9 Q Okay. And it's certainly possible in western  
10 Jefferson County, because we have a map in front of you  
11 with more compact districts, don't we?

12 A They are compact.

13 Q Okay. Let's move on. So your job, with  
14 respect to HB 1, was basically to extract some data --  
15 with respect to this case, excuse me, was to extract  
16 data about HB 191 and HB 2, and then sort of present  
17 that so that the plaintiffs could incorporate that into  
18 their complaint, right?

19 A Yes.

20 Q And you did that with the Dave's Redistricting  
21 website, basically, right?

22 A Correct.

23 Q Okay. When you went to Dave's Redistricting  
24 website, did you notice that it tells you a lot of  
25 information about the various districts and the metrics

1 of the plan itself; did you notice that?

2 A Some. Yes.

3 Q Okay.

4 A I'm not familiar with -- and I don't -- I'm  
5 not a statistician, so I don't know a lot of those  
6 details.

7 MR. MADDOX: Yeah. I want show you -- can you  
8 give the witness --

9 MR. MAGERA: Absolutely.

10 BY MR. MADDOX:

11 Q I want to -- Mr. Magera is going to hand you a  
12 printout of a page that deals with HB 191. And this  
13 comes from the Dave's Redistricting website. You  
14 recognize this as coming from Dave's, don't you?

15 A Yes.

16 MR. MADDOX: Okay. Your Honor, I would offer  
17 this as Commonwealth's Exhibit 10.

18 JUDGE WINGATE: Okay. Is there any objection?

19 MR. ABATE: I've never seen this before.

20 MR. MADDOX: Well, let me go through it and --

21 JUDGE WINGATE: Well, how about this? Why  
22 don't you ask him about?

23 MR. MADDOX: I'll go through it.

24 JUDGE WINGATE: And then, at the end of it, you  
25 can --

1 MR. MADDOX: And then we'll offer it.

2 JUDGE WINGATE: Okay.

3 BY MR. MADDOX:

4 Q So, what I've marked as the Commonwealth's  
5 Exhibit 10 for identification, is a printout of a  
6 screenshot from Dave's Redistricting. You can see there  
7 it says "HB 191" in the middle, right? Sort of --

8 A Yes.

9 Q -- top. And over to the left-hand side, it  
10 says, "Kentucky 46,018." It has a number of things you  
11 can do. And then over on the right-hand side, it has,  
12 "District details 47," and it has a lot of different  
13 information about voting age, and population, and  
14 partisan issues, right; you see that?

15 A Yes.

16 Q So you've seen these kinds of pages before in  
17 your work, right?

18 A Yes.

19 Q Okay. And this relates to District 47 in  
20 particular. You can see where it says on the bottom  
21 there on the -- under, "Composite 2012, 2019 Democrat,  
22 35," I think that's 0.7 or 0.9 percent. And,  
23 "Republican, 60.9 percent"; you see that?

24 A Yes.

25 Q So it looks like Dave's has said, if we look



1 at some elections over the last eight or nine -- seven  
2 years, this district tends to vote 35 to 40 percent --  
3 35 to 36 percent Democrat and about 64 percent  
4 Republican, right?

5 A Correct.

6 Q Okay. Now, if you go -- look to the next  
7 page, do you see where it says, "Efficiency gap," there?  
8 On the left-hand side, under, "Metrics," extreme right -  
9 - extreme left?

10 MR. ABATE: I only have one page.

11 JUDGE WINGATE: Yeah. I've only got one.

12 MR. MADDOX: Yeah. Sorry, Your Honor. Mine  
13 are combined. Mr. Magera's going to hand out --

14 JUDGE WINGATE: Got you.

15 MR. MADDOX: -- the second page. Alex, are you  
16 handing out just one or the other two?

17 MR. MAGERA: Just one.

18 MR. MADDOX: Okay. We'll do it page by page.  
19 And Your Honor, I would offer this as -- for  
20 identification as -- well, can I just make it all  
21 one exhibit? Is that --

22 JUDGE WINGATE: Yeah. That's what I was going  
23 to say. I'm going to staple mine. How's that?

24 MR. MADDOX: That's what we'll do. It's going  
25 to be a three-page exhibit.

1 JUDGE WINGATE: Is it going to be a three-  
2 page?

3 MR. MADDOX: Three page.

4 JUDGE WINGATE: Okay.

5 BY MR. MADDOX:

6 Q So, Mr. Hieneman, you can see there on the  
7 second page of Exhibit 10 for identification, the  
8 efficiency gap number. Do you see that?

9 A Yes.

10 Q Okay. And it says, "Efficiency gap, 9.26." Do  
11 you know what that means?

12 A I don't. I mean, other than the description  
13 that's written there. I'm not a statistician, I don't -  
14 - I'm not familiar with it.

15 Q Okay. So we've seen in the record, in  
16 connection with earlier filings, that the efficiency gap  
17 number -- that number would suggest that the map is a  
18 pro-Republican map; do you agree? And if that's the  
19 case -- let me ask you to assume that for a moment. Can  
20 you tell me why the Democrat Party sponsored a map that  
21 became HB 191, that has a pro-Republican leaning and an  
22 efficiency gap of 9.26?

23 A Again, I don't know what efficiency gap  
24 percent means. What I advised the members of the  
25 Democratic Caucus of the General Assembly was to draft a

1 map, that complied with the written text of Section 33.

2 Q How many seats do you think would be elected  
3 by Republic -- be elected for Republicans under HB 191?

4 A In '22 or in 2030?

5 Q In the coming election?

6 A It's -- I believe the estimates from this  
7 website, was 76, something like that. I do -- I  
8 honestly don't remember right off hand.

9 Q So Dave's Redistricting, sort of an objective  
10 website, one that -- the Republican -- the Democrat  
11 Party, excuse me, used to help it put together its own  
12 map 191, says that map's going to result in 76  
13 Republicans, right?

14 A After the 2022 election, and again, not  
15 assuming candidate quality or anything like that. Just  
16 based off statistical estimation.

17 Q If you and the Democrat Party were able to  
18 draft a map that would've resulted in more Democrats  
19 being elected, would you have tried to do that?

20 A What I advised the members of the legislative  
21 caucus -- of the Democratic Legislative Caucus to do was  
22 draft the map that was compliant with the written text  
23 of Section 33.

24 Q Okay. And when you say, "The written text,"  
25 did you include the authoritative interpretation of that

1 written text, that the Supreme Court has handed down?

2 A I'm not an attorney and did not have  
3 interpretation of that. I could simply read the text of  
4 the mandates in it.

5 Q But the Constitution is a legal document,  
6 right?

7 A Yes.

8 Q And so to interpret it, if you -- you have to  
9 rely on either some training or some authoritative  
10 source, don't you?

11 A The authoritative source was the written words  
12 of Section 33.

13 Q Okay. So you formed your own layperson's  
14 opinion about the meaning of Section 33 when you advised  
15 the Democrat Party on how to construct HB 191; is that  
16 your testimony?

17 A I advise members of the General Assembly to do  
18 so.

19 Q Even better. Okay. Did anybody in the  
20 General Assembly ask you if there was a legal opinion  
21 supporting that?

22 A No.

23 Q Who did you talk to specifically, in the  
24 General Assembly?

25 A The legislative leadership.

1 Q And that was who?

2 A Representative Jenkins -- Joni Jenkins,  
3 Representative Derrick Graham, Representative Angie  
4 Hatton.

5 Q And not one of them asked you if your  
6 layperson's interpretation was supported by a legal  
7 opinion, from anybody with any legal training?

8 A They did not ask me that.

9 MR. MADDOX: Third page. Your Honor, I would  
10 like to now turn to the third page of what I've  
11 called Commonwealth's 10 for identification.

12 JUDGE WINGATE: Again, I'm making this one  
13 exhibit, if that's all right?

14 MR. MADDOX: Yes. Thank you, Your Honor.

15 BY MR. MADDOX:

16 Q And so, Mr. Hieneman, the -- this document --

17 MR. MADDOX: Where's the precinct's one? With  
18 the -- Okay. All right.

19 Q So the last line in this document, sir,  
20 addresses the splitting of precincts. Do you see that?

21 A Yes.

22 Q Okay. And it says, to achieve almost exact  
23 district population, 99 precincts may also have to be  
24 split in -- but 24 are split. Do you understand that is  
25 what HB 191 does?

1 A Yes.

2 Q Okay. Do you know how many precincts HB 2  
3 splits?

4 A No.

5 Q Have you ever done anything to inform yourself  
6 or the Democratic Party about whether HB 2 splits even  
7 one precinct?

8 A I have not.

9 Q Do you think the legislature was entitled to  
10 adopt a rule that says, we're not going to split any  
11 precincts, when we redistrict the state?

12 A Are they entitled to that? If that is their  
13 mapmaking principle, that's -- they're certainly  
14 entitled to that.

15 Q Do you understand that there are good reasons  
16 why you don't want to split precincts, when you're  
17 creating legislative districts? For one, it saves the  
18 county clerks a whole lot of time and money. Would you  
19 agree with that?

20 A I've not worked in the clerk's office. I  
21 don't know.

22 Q Okay. In any event, HB 191 splits at least 24  
23 precincts, right?

24 A According to this. Yes.

25 Q And you don't have any reason to doubt it,

1 right?

2 A No.

3 Q Okay. So when you go to Dave's Redistricting  
4 -- and that's what you did, right?

5 A Yes.

6 MR. MADDOX: Your Honor, I would like to offer  
7 Exhibit 10, at this point -- 11 -- 10 for  
8 identification

9 --

10 JUDGE WINGATE: It's 10. Do you-all have any  
11 objections?

12 MR. MADDOX: -- I mean, into evidence.

13 MR. ABATE: No.

14 JUDGE WINGATE: Okay. Go ahead then.

15 (COMMONWEALTH'S EXHIBIT 10 ADMITTED INTO  
16 EVIDENCE)

17 BY MR. MADDOX:

18 Q All right. So when you go to Dave's  
19 Redistricting, Mr. Hieneman, it allows you to upload the  
20 maps and the files that go into creating the maps that  
21 are HB 2 and HB 191, right?

22 A Correct.

23 Q And you -- so you went to the LRC website, and  
24 you can go to the link, and it says, "Here are the  
25 Shapefiles files, right? And you got those Shapefiles,

1 and then you went to Dave's, and you uploaded the LRC  
2 files to the Dave's website, right?

3 A I was given the files from LRC staff.

4 Q Okay. Even better. But all you had to do  
5 then was take the LRC shape files, and put them into  
6 Dave's, right? And then when you did that, what did  
7 Dave's ask you and what did it do for you?

8 A I uploaded the map, and I guess, ran analysis.

9 Q Okay. And you don't have any training in  
10 statistics, or quantitative analysis, or computational  
11 science?

12 A No.

13 Q And you don't have any training in election  
14 history or political science in the country or in  
15 Kentucky, right?

16 A I have a degree in political science.

17 Q Oh, you do?

18 A Yes.

19 Q Okay. Is that the one you got at George  
20 Washington?

21 A No. I have a master's in political management  
22 from George Washington.

23 Q Okay. So, you have an undergraduate degree in  
24 political science. You got that when?

25 A 2004.



1 Q Do you consider yourself an expert in  
2 redistricting techniques?

3 A No.

4 Q Do you consider yourself an expert in computer  
5 programming?

6 A No.

7 Q Okay. So after you uploaded the maps, you  
8 asked Dave's to analyze it for you, and that's what it  
9 did?

10 A It generates those automatically.

11 Q Okay. And then -- and that's where you got  
12 the files, the maps for the different cities we looked  
13 at earlier?

14 A Yes. You can isolate by city.

15 Q And it gave us -- it would've given you if  
16 you'd asked for it and wanted to keep it all the data  
17 that we called Exhibit 11, right?

18 A Yes.

19 Q Okay. 10, I'm sorry. Heather's keeping me  
20 honest. And if I wanted to take those shame shape  
21 files, or if Judge Wingate wanted to take those files,  
22 he could do the same thing you did to generate --

23 JUDGE WINGATE: Probably not. I can barely run  
24 that computer.

25 MR. MADDOX: Well, I'm not far behind you,

1 Judge.

2 BY MR. MADDOX:

3 Q But anybody generally can do this, right? The  
4 whole point is, it's set up so that anybody can do it,  
5 right?

6 A Yes.

7 Q Okay. Now you'll notice on page 2 of Exhibit  
8 10, at the very bottom, it says, "Use plan score to  
9 further assess the degree to which a map is  
10 gerrymandered." Do you see that?

11 A Yes.

12 Q And then it has a little tab you can click on,  
13 and that'll take you to plan score, right?

14 A I believe, I --

15 Q You didn't do that?

16 A No.

17 Q Okay. So you don't know what the plan score  
18 data for HB 191 is, right?

19 A I don't.

20 Q Okay. Mr. Hieneman, I want to ask you about  
21 some of the districts you talked about in your testimony  
22 earlier. So, the first one was Bowling Green, right?  
23 That's the first map on Plaintiff's Exhibit Number 3,  
24 right?

25 A Yes.

1 Q Do you see the purple area under, "2013 Map,"  
2 the purple area that has a 17 in it?

3 A Yes.

4 Q That is part of District 17 from the map that  
5 was enacted in 2013, right?

6 A Yes.

7 Q So if you look at tab 11 -- tab 10 in our  
8 Exhibit number 1 for the Commonwealth, that's another  
9 map of the 2013 plan. Do you see District 17 there is  
10 mostly Butler County. Do you see that?

11 A Geographically, yes.

12 Q Yes. And it actually kind of looks like a  
13 jellyfish, doesn't it, with like the tentacles, the  
14 tendrils hanging down below sort of the base of the  
15 jellyfish. And that purple -- that blue section on tab  
16 10, but the purple section in your map that goes down  
17 all the way from the northwestern Warren County border  
18 and encircles District 20. Isn't that how you would  
19 describe that?

20 A I wouldn't say it encircles, but it comes  
21 underneath. Yes.

22 Q It comes underneath, and it comes back up on  
23 the eastern side, right? So it comes down on the west,  
24 goes all the way across the south, comes back up halfway  
25 on the east, right?

1 A Yes.

2 Q Okay. Does that look like a gerrymander  
3 district to you?

4 A I don't know the details that come with that,  
5 in terms of the racial or voting population to know one  
6 way or another.

7 Q But you're complaining in the party -- the  
8 Democrat Party is complaining about gerrymandering in  
9 this case, right?

10 A As it relates to -- yes, the manipulation of  
11 district lines to favorite one party over another.

12 Q Okay. So, when HB 1 in the 2012 map created  
13 the Pulaski strip and the Pulaski spec to join Casey and  
14 Rockcastle, was there a partisan advantage to doing  
15 that?

16 A I don't know.

17 Q Okay. Is it your -- let me ask you to take  
18 another look at Plaintiff's Exhibit 3. Your view is  
19 that this changed -- from what HB 2 does from the 2013  
20 map, changed the district number 20 from a district that  
21 was Democrat to one that's likely to be Republican,  
22 right?

23 A Yes.

24 Q Okay. And you said there was population  
25 growth in Bowling Green. Do you have any figures for

1 the Court, on how the population of the city of Bowling  
2 Green grew?

3 A I -- I don't have those.

4 Q Okay. So, as you sit here today, even though  
5 you told the Judge that the population in Bowling Green  
6 grew, and that's part of the reason why the district had  
7 changed, you don't know what the numbers are, right?

8 A The population of District 20 exceeded the  
9 maximum population of the district.

10 Q In fact, every district in Warren County is  
11 more than the ideal population in the current map,  
12 right?

13 A That's the only district wholly contained  
14 within Warren County. I don't recall from the other  
15 districts where they are.

16 Q Okay.

17 A I believe, 17 is definitely over the others. I  
18 can't say one or another.

19 Q Okay. Do you know what the compactness scores  
20 are for HB 2's District 20 versus the 2013 map?

21 A I do not.

22 Q Okay. Do you -- when you look at tab 10 in  
23 Exhibit 1, do you see where part of District 19 in 2013  
24 was in Edmonson and Warren, but then District 23 in  
25 Barren County took a little part of Warren County. Do

1 you see that?

2 A Yes.

3 Q Now in the current map, HB 2, there's no  
4 Barren County population in Warren County -- in the  
5 District 19, right?

6 A Correct.

7 Q It's because Barren County population grew as  
8 well, right?

9 A I believe so. Yes.

10 Q Right. And so the map makers were faced with  
11 a choice of how to change the districts in that  
12 geographical part of the state, where both Warren and  
13 Barren County had grown in population, right?

14 A Yes.

15 Q Okay. Now looking again at HB -- the 2013  
16 map, can you tell me how many districts are in Warren  
17 County? It looks like there's 19.

18 A Five, I believe; is that correct? Five

19 Q Well, let's count them. We got 19.

20 A 17, 19, 20, 16, and 23, 22. Did I say 22?

21 Q You said 23, but you meant 22?

22 A Well, no. 23 is in there as well. So, 16,  
23 17, 19 20, 22, and 23. So, six.

24 Q So, there were six different districts in that  
25 one county, that the Democrat Party thought was just

1 fine, right?

2 A The members of the General Assembly thought  
3 that.

4 Q Okay. Now how many districts are in Warren  
5 County, under HB 2?

6 A Four.

7 Q So, that seems like a big improvement, doesn't  
8 it?

9 A Yes.

10 Q Okay. Let me ask you about Erlanger --  
11 Erlanger. So in the first map on your exhibit -- this  
12 is the second page of Plaintiff's Exhibit 3, the  
13 democratic map in 2013 split Erlanger into three  
14 different districts, right?

15 A Correct.

16 Q The HB 2 in the current bill splits Erlanger  
17 into three different districts, right?

18 A Correct.

19 Q And when did the Democrats decide that  
20 Erlanger really should be just one district? Because  
21 that's what HB 191 does, right?

22 A It preserves the boundaries of the City of  
23 Erlanger in the district.

24 Q But that wasn't important just nine years ago,  
25 right?

1           A     You'll have to ask the members of the General  
2 Assembly from 2012.

3           Q     Whom you advised, correct?

4           A     Yes.

5           Q     Did you advise them, that it was important to  
6 keep Erlanger as a single district?

7           A     That was not what I -- one of the places I  
8 advised on.

9           Q     So you didn't deal with that part of the  
10 state?

11          A     No.

12          Q     Who did?

13          A     I honestly -- I don't remember.

14          Q     Okay. Let's look at Florence. It's the next  
15 page of Plaintiff's Exhibit 3. There's, in 2013, one,  
16 two, three, four districts in Florence, right? That's  
17 generally a Republican area, right?

18          A     Yes.

19          Q     And it looks like the Democrats were trying to  
20 crack Florence in 2013; wouldn't you say?

21          A     Again, you'd have to ask the members of the  
22 General Assembly.

23          Q     Well, they divided in into four different  
24 counties or four different districts, right? Now it's  
25 only in three, right, HB 2?



1 A Yes.

2 Q Okay. Do you know you -- I think your cheat  
3 sheet told us what the partisan makeup was; can you  
4 remember?

5 A Yeah. There were three Republican districts  
6 under House Bill 2.

7 Q Okay. And is there -- let's see. So HB 2  
8 creates three Republican districts, 62 percent, 60  
9 percent, and 63 percent. Your bill would keep it intact  
10 60 percent. So where's the partisan disadvantage to the  
11 Democrat Party, by Erlanger being either three districts  
12 or one district, with 60 percent or more Republicans?

13 A Looking at this isolated, I don't think can  
14 give it a whole perspective.

15 Q Well, you isolated it on Plaintiff's Exhibit  
16 3, not me, sir.

17 A And that's true. But that is to demonstrate  
18 what happened to the city, not necessarily what happened  
19 at large.

20 Q Okay. But as you sit here today, you can't  
21 tell the Judge what the partisan disadvantage is, right?

22 A No.

23 Q Okay. Let's look at the next page.  
24 Georgetown, 2013 Democratic Party in charge.  
25 Georgetown's one, two, three districts, right?

1 A Yes.

2 Q Okay. HB 2, two districts. So that's an  
3 improvement, right?

4 A Yes. Okay.

5 Q Current map, HB 2 improvement over existing  
6 map, sponsored by the Democrat Party nine years ago. And  
7 you said that it puts a spike through the middle of  
8 Georgetown, I believe, right?

9 A Dividing the city. Yes.

10 Q Okay. And if we look at your cheat sheet, it  
11 says, Georgetown has been divided into two  
12 unrepresentative (phonetic) majority Republican  
13 districts, 52 percent and 58 percent. Whereas in  
14 contrast, HB 1 keeps it intact in a competitive  
15 district, right? So HB 191 you say, has 53 percent and  
16 that's competitive, right? But HB 2 creates two  
17 different districts, one of which only has 52 percent,  
18 right? So you've got to concede that's even more  
19 competitive, don't you?

20 A Yes.

21 Q Where's the partisan disadvantage for the  
22 Democrat Party?

23 A Again, it's not only one isolated incident.  
24 It's the map at large.

25 Q Right. And you understand that when you do a

1 map at large, you've got to start somewhere, and you've  
2 got to move across the state. And the geography makes  
3 it very difficult sometimes to keep things just the way  
4 you might like them, right?

5 A Yes.

6 Q Okay. Let me ask you about the -- I think  
7 it's the last page. No. It's the next page on the  
8 Plaintiffs 3, and that's Hopkinsville. 2013 map, the  
9 city had four districts, right?

10 A I believe, it's three.

11 Q I'm sorry, three districts. Excuse me.  
12 District 4, District 8, District 9. HB 2, it only has  
13 two districts, right?

14 A Correct.

15 Q So that's an improvement, right?

16 A Correct.

17 Q Okay. Now HB 191 has two districts, right?

18 A Yes.

19 Q And your only real concern about Hopkinsville  
20 is that it split two Black precincts. It moved one  
21 Black precinct into one district, and the other into  
22 another district, right?

23 A It did dilute the Black population -- or  
24 voting age population, relative to House Bill 191.

25 Q Now were -- how would you characterize the

1 Black population district in the existing bill -- 2013  
2 bill? Was that a majority minority? Was that a  
3 plurality? Was that a coalition or an influence?

4 A I don't recall.

5 Q Okay. So after HB 2, did it change from one  
6 of those categories to another, or can't you say?

7 A I can't say that it changed one way or  
8 another, because I don't know what District 8 or 9  
9 looked like before that.

10 Q Yeah. That reminds me. You testified that  
11 When you did HB 191, you explicitly considered race in  
12 deciding where districts should be, right?

13 A Not necessarily. It was not paramount. It  
14 was a secondary factor, in an effort to help maximize  
15 those racial districts. The primary factors were from  
16 Section 33.

17 Q So here's the thing. When you consider race,  
18 you either consider race or you don't, did you consider  
19 race in 191?

20 A In certain areas, where it was able to draw  
21 one of these districts. Yes.

22 Q And is that because the Democrat Party had  
23 made an analysis and reached a conclusion, that that was  
24 required under Supreme Court precedent that race be  
25 specifically considered in these districts?

1 A No.

2 Q In fact, you understand don't you -- and the  
3 parties certainly should doesn't it, that it is illegal  
4 to consider race, unless the Voting Rights Act requires  
5 it, right?

6 A No.

7 Q You don't know that?

8 A No.

9 Q Let me finally take you to the last page of  
10 Plaintiff's Exhibit 3, and that's Richmond. So there  
11 was one district in the previous map that's three now.  
12 And now, it's one in HB 191. So going by my standard,  
13 HB 2 makes Richmond a little worse, right? Worse than  
14 three districts -- one district to three districts,  
15 right?

16 A Correct.

17 Q Okay. And the partisan disadvantage there is  
18 -- sorry, I got to get a cheat sheet -- is, again, the  
19 difference between more Republican districts. In fact  
20 in one case heavily Republican 72 percent. And then a  
21 competitive district, right? Again, not one that at 51  
22 percent, the Democrat Party would count on winning, but  
23 at least it would be competitive, right?

24 A Yes.

25 MR. MADDOX: Okay. Your honor, I know we're

1 running out of time, and I'm trying to be as  
2 conscious as I can. I think I'm getting close to  
3 done.

4 JUDGE WINGATE: Okay.

5 BY MR. MADDOX:

6 Q You talked about fundraising -- well, a few  
7 other things. Let me -- before I go to fundraising, let  
8 me ask you about the congressional map real quick.

9 MR. MADDOX: Where do we have that? Is that in  
10 our tabs? In our stipulations?

11 Q If you would look to table of contents -- SB  
12 3. So, tabs 11 and 12, I think. Yes. So tab 11,  
13 Mr. Hieneman, is SB 3, that's the congressional map.  
14 And tab 13 is the congressional map from 2012, again,  
15 signed in the law by Democrat governor and passed by a  
16 Democrat House, right?

17 A Correct.

18 Q Okay. So One of the principle concerns that  
19 the Democrat Party has announced in this complaint which  
20 it's filed, is that Franklin County under SB 3 is not  
21 kept in the district that's centered on the Bluegrass,  
22 right?

23 A Yes.

24 Q And it's not kept in the central Kentucky  
25 region where it naturally belongs, right?

1 A Yes.

2 Q So, take a look at tab 13, in Exhibit 1. And  
3 that'll show you the congressional map from the 2013 --  
4 2012 bill, I'm sorry -- that was passed, as I said, with  
5 a lot of Democrat support. You see how part of  
6 Jessamine County that goes right up to the Fayette  
7 County line, is in the 2nd District with Owensboro?

8 A Yes.

9 Q So, which is more central to the Bluegrass and  
10 the central Kentucky, and Lexington region, northwestern  
11 Franklin County or Jessamine County on the Fayette  
12 County line?

13 A I can't say that one is valued over the other.

14 Q Jessamine County is at least as central to the  
15 Bluegrass and central Kentucky, as Franklin County;  
16 wouldn't you say?

17 A Sure.

18 Q Okay. Did the Democrat Party have any concern  
19 at all for Jessamine County being carved up in two -- I  
20 mean, first of all, it was a split County. And then  
21 second of all, it was moved into a district that sort of  
22 centered on Bowling Green and Owensboro. Was there any  
23 objection to that?

24 A Not at the time it was passed.

25 Q Okay. Was there an objection that developed

1 later?

2 A Not that I'm aware of.

3 Q Okay. This reminds me. I'm sorry. I want to  
4 go back to one other district map. And I want to take  
5 you to -- so it's the 2013 map, but in Exhibit 1, tab  
6 number 4, we have a blow up of -- wait a minute. What  
7 is this?

8 JUDGE WINGATE: Where are you at?

9 MR. MADDOX: I'm trying to understand what my -  
10 - tab 4 is HB 2. So do we have the 2013 there for  
11 these? We don't, do we?

12 MS. BECKER: No. We don't (Inaudible)

13 MR. MADDOX: Okay. All right. Well, I'm just  
14 going to have to use -- I'm sorry, Judge. We can  
15 put that aside.

16 JUDGE WINGATE: It's all right.

17 BY MR. MADDOX:

18 Q I want to ask you about the large map. So,  
19 this is the District 44 and 28 split. Do you see that?

20 A Yes.

21 JUDGE WINGATE: Which one are you on?

22 MR. MADDOX: And Judge, this is -- this is --

23 JUDGE WINGATE: 2013 or the --

24 MR. MADDOX: Yes, sir -- Your Honor, 2013. And  
25 so, if you go back to tab 10, the insert at the top



1 for Jefferson County.

2 JUDGE WINGATE: Yes.

3 MR. MADDOX: You'll see that.

4 BY MR. MADDOX:

5 Q And Mr. Hieneman, do you see where District 44  
6 and District 28 come down into that narrow section of  
7 Jefferson County, that terminates at the Hardin County  
8 line? And so, there's like a tri-county area, Bullitt  
9 County, Jefferson County, and Hardin County?

10 A Yes.

11 Q Are you familiar with the geography in that  
12 part of the Jefferson County?

13 A I'm not.

14 Q Do you know what Dixie Highway is?

15 A I have heard the name. Yes.

16 Q Okay. So, looking at the geography, I'm not a  
17 cartographer, but it looks like the split between the  
18 Ohio River and the Bullitt County line is maybe a mile  
19 or two, maybe less. And my understanding is -- and we  
20 can try to firm this up for Your Honor later, is that  
21 Dixie Highway runs right down the middle of that. And  
22 that the district line runs right down the middle of  
23 Dixie Highway. Do you have any information on that?

24 A I didn't work on Jefferson County in 2012. And  
25 I'm not familiar with the geography.

1 Q Okay. If that were the case and this little  
2 tail of Jefferson County consists of communities called  
3 Valley Station, and Kosmosdale, and that sort of thing.  
4 Do you understand those to be communities of interest?

5 A I assume they're cities in Jefferson County.

6 Q Right.

7 A I'm not familiar with them but I understand if  
8 you say they're cities. Like I said, I'm not familiar.

9 Q Do you know of any good reason why District 44  
10 under the 2013 map, ran from the Hardin County line all  
11 the way up to Shively, if it wasn't to provide a  
12 partisan advantage to the Democrat Party?

13 A I have no idea. Again, I didn't work in Jeff  
14 -- Jefferson County in 2012.

15 Q Okay. So let me just ask you about funding  
16 and I think we'll be done. You've complained about the  
17 impact that HB 2 either has had, or might have on the  
18 Democrat Party's funding, right?

19 A Could. Yes.

20 Q Could have, is that what you're saying?

21 A I believe, that's what I said. Yeah.

22 Q Okay. So your testimony to the court is that  
23 it might damage your fundraising efforts, right?

24 A It makes it harder for us to compete, and that  
25 could jeopardize fundraising.

1 Q Okay. It's a fact, isn't it, that throughout  
2 2021, the Democrat Party out-raised the Republican Party  
3 in Kentucky; isn't that right?

4 A Correct (phonetic).

5 Q By a substantial amount, right?

6 A Correct.

7 Q Do you have the numbers?

8 A I don't.

9 Q Okay.

10 A I don't work in fundraising.

11 Q Okay.

12 A And finance.

13 Q So, even though the party had a super minority  
14 in the House had lost 52 percent of its members in the  
15 House in just three election cycles, the party still  
16 substantially out-raised the Republican Party in  
17 Kentucky, right?

18 A In 2021. Yes.

19 Q Okay. Now you don't know what's going to  
20 happen in 2022 because there haven't been any  
21 fundraising reports. There's been no, like donation  
22 records and stuff made public, right?

23 A Not that I'm aware of.

24 Q Okay. I mean, we're just at the end of the  
25 first quarter, last week, right?

1 A And I don't work in fundraising and finance.

2 Q Okay. Finally, let me ask you, you were  
3 complaining about candidates who were drawn out of their  
4 districts. They had announced that they were going to  
5 run in the district, and they then learned that they  
6 didn't live in the district they planned to run in,  
7 right?

8 A Yes.

9 Q And I think you listed three or four of those  
10 districts, right? Are you aware that Kentucky revised  
11 statutes provide a mechanism for the party to nominate a  
12 replacement candidate, in those circumstances where a  
13 candidate who is unopposed in the primary drops out? I  
14 think this is the way it works. And the Secretary of  
15 State will correct me if I'm wrong. But basically, if a  
16 vacancy occurs, this is KRS 18105, sub 3. "If a vacancy  
17 occurs in the nomination of an unopposed candidate, or a  
18 nomination made by the primary or the certification of  
19 candidates for the regular election made under 118215  
20 because of, among other things withdrawal, then" --  
21 let's see. "The governing authority of the party may  
22 provide for filling the vacancy. But only after the  
23 certification is made that the statute's been  
24 satisfied." So has the Democrat Party filled those  
25 vacancies or tried to?

1 A I've only learned of that in the past week.

2 Q Oh, okay. So when you filed the lawsuit, you  
3 didn't know about that?

4 A No.

5 Q Okay. Where did you learn of that?

6 A After the Secretary of State's Office provided  
7 us with a nomination form.

8 Q Shouldn't a political director know that sort  
9 of thing?

10 A I'm not an attorney. I don't interpret  
11 revised statute.

12 Q But you interpret Constitution?

13 A Not an interpretation, just a strict reading.

14 MR. MADDOX: Okay. Thank you, Mr. Hieneman. No  
15 other questions, Your Honor.

16 JUDGE WINGATE: Do you have any follow-up?

17 MR. ABATE: Give us one second to confer.

18 JUDGE WINGATE: Okay.

19 MR. ABATE: It won't be much, if we do.

20 JUDGE WINGATE: Ray (phonetic), you should have  
21 asked him when he was talking about moving to the  
22 Highlands, and maybe he was a rich lawyer, and made  
23 a little bit of money. What are you thinking?

24 THE WITNESS: I had to get out, Judge.

25 JUDGE WINGATE: Everybody wants to live in the

1 Highlands of Louisville. But every time I drive  
2 down through there, I'm like, there's more cars  
3 parked on the street than any place in America, I  
4 think.

5 MR. MADDOX: So, judge, I'll tell you my lot  
6 was 60 feet wide by 120 feet deep.

7 JUDGE WINGATE: Okay. Yeah.

8 MR. MADDOX: Tells you all you need to know,  
9 right?

10 JUDGE WINGATE: Did you have off-street  
11 parking?

12 MR. MADDOX: I did have a garage. Thank you.

13 JUDGE WINGATE: Okay. There you go.

14 MR. MADDOX: But like most Highland garages, it  
15 was falling down.

16 JUDGE WINGATE: It was falling down. My best  
17 friend and my best man in my wedding lived on  
18 Crescent Avenue.

19 MR. MADDOX: Yeah.

20 JUDGE WINGATE: And they used to live on  
21 Bailey.

22 MR. MADDOX: Yep.

23 JUDGE WINGATE: And when -- you know, I really  
24 didn't know how to take the LSAT. And I went up  
25 here and took this UofL professor of political

1 science professor tour and stayed with them and we  
2 would go out and drink. I'll probably go off  
3 record.

4 (OFF THE RECORD)

5 JUDGE WINGATE: Do you have any questions?

6 MR. ABATE: Your Honor, we're not going to ask  
7 any redirect at this time. There a few issues we'll  
8 probably deal with Professor Caughey.

9 JUDGE WINGATE: Okay. And if you need to -- if  
10 you need to recall him, you know, he's going to be  
11 hanging, you're going to be hanging around, right?  
12 Well, good enough. All right. Let's talk about  
13 tomorrow morning. We can go off the record about  
14 this.

15 (TRIAL ADJOURNED AT 5:54 P.M.)

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CERTIFICATE OF REPORTER

COMMONWEALTH OF KENTUCKY AT LARGE

I do hereby certify that the said matter was reduced to type written form under my direction, and constitutes a true record of the recording as taken, all to the best of my skill and ability. I certify that I am not a relative or employee of either counsel, and that I am in no way interested financially, directly or indirectly, in this action.

*Brooke Andrew*

BROOKE ANDREW,  
COURT REPORTER / NOTARY  
COMMISSION EXPIRES ON: 11/27/2025  
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